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**TOPIC: COMPLIANCE REPORT FOR SB 93-136**

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**I. SUMMARY**

This item reports on compliance with components of SB 93-136 which:

- specified that standards for out-of-state students must equal or exceed those for in-state students;
- required that no fewer than 55 percent of first-time freshmen shall be in-state students;
- required that no less than two-thirds of total FTE enrollment (60 percent for the Colorado School of Mines and Western State College) shall be in-state; and
- required that each governing board establish and enforce transfer policies for all undergraduate programs including transfer within the same institution or within the same institutional system.

All institutions were found to be in compliance with the admission and transfer requirements for fiscal year 1993-94. The most significant transfer finding is that of the 20,407 students transferring between and within Colorado public colleges and universities, less than .3 percent of transfer students experience problems in applying prior earned credit toward graduation requirements.

This agenda item will be sent to the legislature in compliance with statutory reporting requirements. No Commission action is required.

**II. STATUTORY AUTHORITY**

Section 23-1-113 was amended by SB 93-136 and sections 23-1-113.5 and 23-5-122 were added. In addition, 23-1-113.5 was amended by SB 94-218. The language dealing with admission standards is listed in the following citations:

**23-1-113. Commission directive - admission standards for baccalaureate and graduate institutions of higher education.** (1) (a) ... Effective July 1, 1993, the academic admission standards established for determining admission of students who do not have in-state status, as determined pursuant to section 23-7-103, shall equal or exceed those established for determining admission of in-state students. ...



**23-1-113.5. Commission directive - resident admissions.** (1) It is the intent of the general assembly that all state-supported institutions of higher education operate primarily to serve and educate the people of Colorado. The general assembly therefore directs the commission to develop admission policies to ensure that, beginning with the fall term of 1994 and for the fall term of each year thereafter, not less than fifty-five percent of the incoming freshman class at each state-supported institution of higher education are in-state students as defined in section 23-7-102 (5). Commencing with the fall term of 1995, this requirement shall be met if the percentage of in-state students in the incoming freshman class for the then current fall term and the two previous fall terms averages not less than fifty-five percent. Such fifty-five percent requirement shall also apply to the up to twenty percent of incoming freshmen students admitted based on criteria other than standardized test scores, high school class rank, and high school grade point average pursuant to section 23-1-113 (1) (b). In addition, the commission shall develop admission policies to ensure, beginning with the fiscal year which begins July 1, 1994 and for each fiscal year thereafter, that not less than two-thirds of the total student enrollment, including undergraduate and graduate students, at each campus of each state-supported institution of higher education, except the Colorado school of mines, are in-state students as defined in section 23-7-102 (5) and that not less than sixty percent of the total student enrollment, including undergraduate and graduate students, at the Colorado school of mines are in-state students as defined in section 23-7-102 (5). This requirement shall be met if, commencing with the fiscal year that begins July 1, 1995, the fraction of in-state students, as defined in section 23-7-102 (5), enrolled at each state-supported institution of higher education, except that the Colorado school of mines, averages not less than two-thirds of the total fiscal year student enrollment for the then current fiscal year plus the two previous fiscal years. For the Colorado school of mines this fraction of in-state students shall be not less than three-fifths. Such policies shall be implemented no later than July 1, 1994. The commission shall report to the general assembly on or before January 1, 1995, the policies it has established pursuant to this section.

(2) (a) The provisions of subsection (1) of this section regarding the fraction of students who are in-state students attending the Colorado school of mines shall also apply to western state college.

(b) This subsection (2) is repealed, effective July 1, 1997.

(3) The provisions of subsection (1) of this section regarding the fraction of students who are in-state students at institutions of higher education do not apply to any native American student who attends fort lewis college. The calculation of the fraction of students at fort lewis college who are in-

state students shall exclude any native American student attending the college.

**23-5-122. Intrainstitutional and intrasystem transfers.** (1) On or before October 1, 1993, the governing board of every state-supported institution of higher education shall have in place and enforce policies regarding transfers by students between undergraduate degree programs which are offered within the same institution or within the same institutional system. Such policies shall include, but shall not be limited to, the following provisions:

(a) If, not more than ten years prior to transferring into an undergraduate degree program, a student earns credit hours which are required for graduation from such undergraduate degree program, such credit hours shall apply to the completion of such student's graduation requirements from such undergraduate degree program following such transfer;

(b) A student who transfers into an undergraduate degree program shall not be required to complete a greater number of credit hours in those courses which are required for graduation from such undergraduate degree program than are required of students who began in such undergraduate degree program, nor shall there be any minimum number of credit hours required post-transfer other than the normal degree requirements for nontransferring students; and

(c) The grade point average which is required for a student to apply for and be fully considered for transfer into an undergraduate degree program shall be no higher than that which is required for graduation from such undergraduate degree program.

### III. MASTER PLAN BASIS

Goal One: To assist Coloradans in becoming citizens of our nation and the world by providing access to educational opportunities of the highest quality.

- maintain the differentiated system of admission standards, thus assuring individual students of entry into institutions for which they are best prepared and at which they will be most successful.

#### IV. BACKGROUND

The Commission approved policy changes to the Admission Standards Policy at the February 1994 Commission meeting (Section I, Part F, 8.00) and approved policy changes to the Statewide Transfer Policy at the September 28, 1993 Commission meeting (CCHE Policy I-L). This is the first report on compliance with the new policies since their adoption.

#### V. STAFF ANALYSIS

##### Out-of-State Admission Standards

The policy states that this requirement is tested in a two-step process. Step one is to compute the window percents for in-state and out-of-state students separately. Whenever the in-state window is greater than the out-of-state window, the requirement is met. This calculation is shown in Table I.

Complete fiscal year data is available for 1993-94 and partial year data (through fall 1994) is available for 1994-95. Only three institutions, Fort Lewis College, Metropolitan State College of Denver, and the University of Southern Colorado had smaller in-state windows than out-of-state windows in 1993-94. For the preliminary 1994-95 data, only USC has a smaller in-state window.

The policy specifies a second analysis step for institutions who do not meet the first criteria: acceptance percentages are computed for eight separate admission index intervals for in-state and out-of-state students. If there is predominately a higher percentage of in-state students accepted than out-of-state in each interval, then the institution meets the requirement. This calculation is shown in Table II.

The percentages in the table show that, in virtually all cases, a greater percentage of in-state students are offered admission within each interval. Therefore, all institutions are in compliance with this standard.

**Table I**  
**In-State and Out-of-State Windows**

In-state Windows vs. Out-of-State Windows First-Time Freshmen Admits*						
Inst	Fiscal Year	In-State		Out-of-State		
		Number	Window%	Number	Window%	
ASC	94	694	6.1	326	5.5	
	95	748	8.7	391	4.6	
CSM	94	572	5.1	624	1.8	
	95	553	4.0	653	1.5	
CSU	94	3,314	26.4	3,112	22.4	
	95	3,356	26.6	2,798	25.7	
FLC	94	1,982	7.7	1,004	11.6	--> over
	95	1,542	.2	805	.2	
MESA	94	1,247	11.4	230	7.4	
	95	1,257	10.8	241	7.5	
METRO	94	2,487	8.8	148	9.5	--> over
	95	1,967	7.9	105	6.7	
UCB	94	3,849	22.9	5,554	11.9	
	95	4,034	25.2	6,663	11.1	
UCCS	94	532	15.4	197	11.7	
	95	540	19.1	165	7.3	
UCD	94	519	30.1	88	23.9	
	95	512	31.8	95	28.4	
UNC	94	3,033	20.5	1,024	14.7	
	95	2,892	21.1	1,091	16.1	
USC	94	1,288	16.8	317	20.5	--> over
	95	1,051	16.4	243	17.7	--> over
WSC	94	950	13.3	737	11.7	
	95	922	9.1	714	9.4	

Note, Native Americans at FLC are treated as in-state students for these calculations.

\* Data for Fiscal Year 95 is preliminary, through fall 1994.

**Table II**  
**Index Analysis**

Inst	Fiscal Year	Tuit Status		Number of Applicants by Index Range								
				No Score	LO-- 78	79-- 85	86-- 91	92-- 97	98--102	103--110	111--120	121-- HI
FLC	FY 94	In-State	# Applicants	88	309	383	359	331	205	203	104	46
			% Accepted	42.0%	39.8%	97.9%	99.4%	100.0%	99.5%	100.0%	100.0%	100.0%
			# Enrolled	28	55	193	160	145	93	70	44	20
	FY 94	Out-of-State	# Applicants	225	300	315	264	214	96	115	51	33
			% Accepted	35.1%	25.7%	92.7%	97.0%	98.1%	97.9%	99.1%	100.0%	100.0%
			# Enrolled	57	36	99	76	64	20	33	13	9
METRO	FY 94	In-State	# Applicants	271	680	559	495	393	241	213	94	27
			% Accepted	32.8%	59.4%	98.2%	99.2%	98.7%	98.8%	99.1%	95.7%	100.0%
			# Enrolled	52	248	341	301	229	150	109	51	15
	FY 94	Out-of-State	# Applicants	66	78	33	27	28	15	16	4	2
			% Accepted	12.1%	28.2%	93.9%	96.3%	96.4%	80.0%	100.0%	100.0%	100.0%
			# Enrolled	3	2	8	3	1	2	5	0	0
USC	FY 94	In-State	# Applicants	30	239	248	213	180	137	156	69	40
			% Accepted	100.0%	90.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
			# Enrolled	24	133	142	105	89	69	80	28	17
	FY 94	Out-of-State	# Applicants	7	87	69	61	46	23	26	15	6
			% Accepted	100.0%	73.6%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
			# Enrolled	2	19	13	9	13	4	8	4	1
	FY 95*	In-State	# Applicants	24	181	215	174	149	94	123	69	33
			% Accepted	100.0%	93.9%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
			# Enrolled	21	100	125	91	68	51	68	31	10
	FY 95*	Out-of-State	# Applicants	2	50	55	40	31	29	19	14	11
			% Accepted	100.0%	84.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
			# Enrolled	2	15	16	14	6	4	5	1	2
* NOTE: Fiscal Year 94 data is complete, but FY 95 data is preliminary. The data in this table for FY 95 has not been finalized and is only through the fall term.												

### 55 Percent Incoming Freshman Class Requirement

The 55 percent standard is based on fall enrollment data. Fall 1994 enrollment data will not be reported by the institutions until January 30, 1995. As an interim measure, the fall Undergraduate Applicant SURDS data was used to estimate the in-state, first-time freshman percentage for the four-year colleges. This analysis is given in Table III.

The in-state percentage for fall 1994 is greater than 55 percent for all institutions. Past data shows that the community colleges always greatly exceed 55 percent, so all institutions are very likely to comply with this standard. Starting in fall 1995, the standard will be based on a three-year average. The data in Table III shows that all institutions are currently on target to meet this goal too. Only the University of Colorado at Boulder is close to the 55 percent limit, and they have been over 55 percent since fall 1992 (which will not be part of the three-year average used for fall 1995 compliance).

### Two-Thirds Total Enrollment In-State Requirement

The final standard is that two-thirds of the total FTE enrollment should be in-state<sup>1</sup>. This data, for 1992-93, 1993-94, and the estimate for 1994-95, is shown in Table IV.

The table shows all institutions in compliance for 1994-95 (assuming that the estimates are similar to final FTE data, available in July 1995). Starting in FY 96, compliance will be based on a three-year average. All institutions appear to be on track to be in compliance then also.

The only potential upcoming problem is for Western State College. The provision allowing them a 60 percent in-state percentage is automatically repealed as of July 1, 1997. They will need to adjust their in-state percentages so that their three-year average will reach 66.67 percent by 1997-98. The University of Colorado at Boulder and Fort Lewis College will also have to continue to closely monitor their in-state percentages, since they are the closest to hitting the minimum requirement.

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<sup>1</sup>Except for the Colorado School of Mines and Western State College, which have a 60 percent requirement.

**Table III**  
**Percent of First-Time Fall Term Freshmen Who Are In-State Students\***

Institution	Term	Total	In-State Percent
Adams State College	Fall 1992	562	79.7
	Fall 1993	505	77.0
	Fall 1994	673	79.5
Colo School of Mines	Fall 1992	503	60.8
	Fall 1993	532	64.5
	Fall 1994	508	64.4
Colorado State Univ	Fall 1992	2,227	73.6
	Fall 1993	2,193	67.1
	Fall 1994	2,297	70.2
Fort Lewis College	Fall 1992	923	74.3
	Fall 1993	1,047	75.0
	Fall 1994	814	74.1
Mesa State College	Fall 1992	1,136	89.7
	Fall 1993	1,135	87.0
	Fall 1994	1,196	90.0
Metro State College	Fall 1992	1,584	97.4
	Fall 1993	1,734	97.9
	Fall 1994	2,068	95.7
UC - Boulder	Fall 1992	3,615	45.4
	Fall 1993	3,441	60.9
	Fall 1994	3,611	57.9
UC - Colorado Springs	Fall 1992	559	80.9
	Fall 1993	578	77.5
	Fall 1994	577	81.1
UC - Denver	Fall 1992	476	94.7
	Fall 1993	417	92.8
	Fall 1994	384	93.8
Univ of Northern Colo	Fall 1992	1,490	86.6
	Fall 1993	1,738	85.8
	Fall 1994	1,640	85.9
Univ of Southern Colo	Fall 1992	761	91.5
	Fall 1993	833	90.3
	Fall 1994	729	88.9
Western State College	Fall 1992	766	58.2
	Fall 1993	627	59.6
	Fall 1994	634	61.7

\* This is preliminary data from SURDS Undergraduate Applicant Files. This data is only available for four-year colleges and universities. Complete fall term data is not reported until January 30 following each fall term. Native Americans at FLC are excluded from this table.



**Table IV**  
**In-State FTE Percents**

Institution	FY 93	FY 94	FY 95*
Arapahoe CC	92.9%	93.2%	92.7%
CC of Aurora	98.4%	98.4%	98.2%
CC of Denver	94.5%	94.8%	94.2%
Front Range CC	93.9%	93.5%	93.4%
Lamar CC	90.7%	88.9%	89.6%
Morgan CC	94.0%	95.4%	97.4%
Otero JC	91.8%	93.8%	93.0%
Pikes Peak CC	96.5%	96.7%	97.5%
Pueblo CC	98.2%	98.1%	98.2%
Red Rocks CC	92.4%	91.3%	90.0%
Trinidad State JC	84.5%	85.2%	83.0%
Aims CC	98.7%	98.5%	98.4%
Colorado Mntn College	83.3%	81.6%	81.6%
CO Northwestern CC	87.3%	85.6%	85.2%
Northeastern JC	94.5%	95.2%	95.9%
UC - Boulder	66.2%	67.8%	68.2%
UC - Colorado Springs	94.2%	93.7%	94.1%
UC - Denver	93.7%	92.7%	91.9%
UC - HSC	88.5%	89.1%	88.2%
Colorado State Univ	75.1%	74.7%	75.0%
Fort Lewis College	72.0%	70.4%	69.0%
Univ of Southern Colo	92.4%	89.9%	88.8%
Adams State College	82.2%	80.8%	80.4%
Mesa State College	91.4%	90.6%	90.4%
Metro State College	97.3%	97.5%	97.5%
Western State College	65.6%	64.6%	65.4%
Colo School of Mines	66.8%	66.0%	65.7%
Univ of Northern Colo	89.1%	88.9%	88.9%
* Data for FY 95 is estimated, see the CCHE Fall Enrollment Report, November 1994.			

### Transfer Agreements

The Statewide Transfer Policy applies to all Colorado public higher education undergraduate programs, focusing on student movement from two-year to four-year institutions, from four-year to four-year institutions, from four-year to two-year institutions, and within four-year institutions. Prior to September 1993 transfer agreements existed for all two-year to four-year programs, except for business. Since that time, Colorado's public colleges and universities have established written agreements for all undergraduate degree programs that apply indiscriminately to students who wish to transfer from one program to another. CCHE staff has reviewed these agreements to ensure that they comply with the statutory criteria:

- credits earned not more than ten years prior to transferring shall apply to the graduation requirements;
- transfer students shall not be required to complete a greater number of credit hours in required courses than the number required of a student who began in the same undergraduate degree program; and
- the grade point average that is required to apply for and be fully considered for transfer shall not be higher than the grade point required for graduation from the specific undergraduate program.

CCHE maintains a file of all approved transfer agreements. A total of 401 approved articulation and transfer agreements were established in 1993-94 to comply with C.R.S. 23-5-122. The totals are shown in Table V.

Senate Bill 93-136 also mandates institutions to enforce the articulation agreements. In Colorado, the transfer appeals process is the mechanism that monitors and enforces the established agreements. The Statewide Transfer Policy provides four opportunities for a student to appeal a decision regarding the eligibility of credits: with the department, the institution, or the governing board. If a student believes that the college or university has unfairly evaluated credits and has exhausted all appeal opportunities, the student may appeal to the Commission for a final resolution. As shown in Table VI, less than 1 percent of students transferring in 1993-94 experienced difficulties in credit evaluation. Except for a single case, all problems were resolved successfully at the departmental level<sup>1</sup>.

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<sup>1</sup>The Transfer Advisory Council reviewed this case and found that the institution did not violate policy or statute. The student challenged the admission decision (GPA below a 2.0).

**TABLE V**  
**Four-Year to Four-Year Signed Transfer Agreements**

Institution	Number of Agreements
Adams State College	19
Colorado School of Mines	14
Colorado State University	73
Fort Lewis College	25
Mesa State College	20
Metropolitan State College of Denver	50
University of Colorado at Boulder	59
University of Colorado at Colorado Springs	21
University of Colorado at Denver	29
University of Colorado - Health Sciences Center	1
University of Northern Colorado	39
University of Southern Colorado	29
Western State College	21

**Table VI**  
**Analysis of 1993-94 Transfer Appeals**

YEAR 1993-94	NUMBER ENROLLED TRANSFER STUDENTS	DEPARTMENTAL APPEAL		INSTITUTIONAL APPEAL		GOV. BOARD APPEAL		COMMISSION APPEAL	
		NUMBER	PCT	NUMBER	PCT	NUMBER	PCT	NUMBER	PCT
BUSINESS	1,782	11	0.6%	0	0.0%	0	0.0%	0	0.0%
ENGINEERING	911	7	0.8%	1	0.1%	1	0.1%	1	0.1%
FINE ARTS	146	0	0.0%	0	0.0%	0	0.0%	0	0.0%
HEALTH	393	0	0.0%	0	0.0%	0	0.0%	0	0.0%
JOURNALISM	61	0	0.0%	0	0.0%	0	0.0%	0	0.0%
LIBERAL ARTS	10,938	27	0.2%	0	0.0%	0	0.0%	0	0.0%
SCIENCES/MATH	1,466	10	0.7%	0	0.0%	0	0.0%	0	0.0%
AGRICULTURE/HOME EC	1,614	0	0.0%	0	0.0%	0	0.0%	0	0.0%
VOCATIONAL	785	0	0.0%	0	0.0%	0	0.0%	0	0.0%
UNDECLARED	2,311	8	0.3%	0	0.0%	0	0.0%	0	0.0%
<b>TOTAL</b>	<b>20,407</b>	<b>63</b>	<b>0.3%</b>	<b>1</b>	<b>0.0%</b>	<b>1</b>	<b>0.0%</b>	<b>1</b>	<b>0.0%</b>
<b>PERCENT RESOLVED</b>	<b>99.7%</b>	<b>99.9%</b>		<b>99.9%</b>		<b>99.9%</b>		<b>100.0%</b>	
	20,344	62		0		0		1	
		RESOLVED IN 30 DAYS		RESOLVED IN 60 DAYS		RESOLVED IN 75 DAYS		RESOLVED IN 120 DAYS	

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