



Western State College of Colorado

**FINANCIAL STATEMENTS AND REPORT OF  
INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS**

For Fiscal Years Ended June 30, 2010 and 2009

**LEGISLATIVE AUDIT COMMITTEE  
2010 MEMBERS**

Senator David Schultheis  
Chair

Senator Lois Tochtrop  
Vice Chair

Senator Morgan Carroll  
Representative Jim Kerr  
Representative Joe Miklosi  
Senator Shawn Mitchell  
Representative Dianne Primavera  
Representative Mark Waller

Office of the State Auditor Staff

Sally Symanski  
*State Auditor*

Dianne Ray  
*Deputy State Auditor*

Gina Faulkner  
*Legislative Auditor*

Chadwick, Steinkirchner, Davis & Co., P.C.  
*Contract Auditors*

# CONTENTS

	Page	
Report Summary.....	1	
Description of Western State College of Colorado .....	3	
<b>FINDINGS AND RECOMMENDATION REPORT SECTION</b>		
DISPOSITION OF PRIOR AUDIT RECOMMENDATIONS .....	4	
<b>FINANCIAL STATEMENTS</b>		
REPORT OF INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS .....	5	
MANAGEMENT’S DISCUSSION AND ANALYSIS .....	7	
STATEMENTS OF NET ASSETS .....	14	
STATEMENTS OF FINANCIAL POSITION – WESTERN STATE COLLEGE FOUNDATION .....	15	
STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET ASSETS .....	16	
STATEMENTS OF ACTIVITIES – WESTERN STATE COLLEGE FOUNDATION.....	17	
STATEMENTS OF CASH FLOWS .....	18	
NOTES TO FINANCIAL STATEMENTS .....	19	
<b>SUPPLEMENTAL INFORMATION</b>		
SCHEDULES OF REVENUE AND EXPENSES FOR ENTERPRISE REVENUE BONDS .....	38	
<b>INDEPENDENT AUDITORS’ REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PREFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS .....</b>		<b>39</b>
<b>AUDIT COMMITTEE COMMUNICATIONS.....</b>	<b>41</b>	

Western State College of Colorado

REPORT SUMMARY – FINANCIAL AND COMPLIANCE AUDIT

Year ended June 30, 2010

---

**PURPOSE AND SCOPE OF AUDIT**

The Office of the State Auditor, State of Colorado, engaged Chadwick, Steinkirchner, Davis & Co., P.C. to conduct an audit of Western State College of Colorado (the College) for its fiscal year ended June 30, 2010. Chadwick, Steinkirchner, Davis & Co., P.C. performed the audit in accordance with auditing standards generally accepted in the United States of America, and *Government Auditing Standards*, issued by the Comptroller General of the United States. We conducted the related fieldwork from June through September 2010.

The purpose and scope of the audit was to:

Express an opinion on the financial statements of the College as of and for the year ended June 30, 2010. This includes a review of internal control as required by auditing standards generally accepted in the United States of America and *Government Auditing Standards*.

Evaluate compliance with laws, regulations, contracts, and grants governing the expenditures of federal and state funds.

Report on the College's compliance and internal control over financial reporting based on our audit of the financial statements performed in accordance with *Government Auditing Standards*.

Evaluate progress in implementing prior audit findings and recommendations, if any.

Western State College's schedule of expenditures of federal awards and applicable opinions thereon, issued by the Office of the State Auditor, are included in the June 30, 2010, Statewide Single Audit Report issued under separate cover.

**Audit Opinions and Reports**

Chadwick, Steinkirchner, Davis & Co., P.C. expressed an unqualified opinion on the financial statements for the year ended June 30, 2010.

We issued a report on the College's compliance and internal control over financial reporting based on an audit of the financial statements performed in accordance with *Government Auditing Standards*.

We also issued certain required communications related to the conduct of an audit including our responsibility under auditing standards generally accepted in the United States of America, significant accounting policies, management judgments and accounting estimates, audit adjustments, disagreements with management, and difficulties encountered in performing the audit. No delays or disagreements are reported.

Western State College of Colorado

SUMMARY OF KEY FINDINGS AND RECOMMENDATIONS

Year ended June 30, 2010

---

**Summary of Key Finding and Recommendation**

There were no reported findings and recommendations resulting from the audit work completed for fiscal year 2010.

**Summary of Prior Audit Recommendations**

A summary of the recommendations for the year ended June 30, 2009 and the disposition of those recommendations is in the Disposition of Prior Audit Recommendations.

## DESCRIPTION OF WESTERN STATE COLLEGE OF COLORADO

Founded in 1911 as Colorado State Normal School, Western State College of Colorado (the College) is Colorado's oldest college west of the Continental Divide. Originally planned as a preparatory college for teachers, the College remained a Normal School until 1923 when it was renamed Western State College. The College is an undergraduate college of liberal arts and sciences. Section 23-56-101, C.R.S. provides that the College be a general baccalaureate institution with moderately selective admission standards. The College is to provide a limited number of professional, educational, and traditional arts and sciences programs. The College cannot offer any two-year programs.

Through June 30, 2003, the College was a member of the State Colleges in Colorado and, as such, was governed by the Board of Trustees of the Office of State Colleges. Effective July 1, 2003, the State Colleges in Colorado were dissolved in accordance with House Bill 03-1093 and each member became an independent entity. As a result of the dissolution of the State Colleges in Colorado, the College has a separate Board of Trustees comprised of 9 members appointed by the Governor, with consent of the Senate, for 4 year terms, one faculty member elected by the faculty and one student member elected by the student body.

Full-time equivalent (FTE) student, faculty and staff reported by the College for the last three fiscal years were as follows:

	2008	2009	2010
Resident Students	1,428.4	1,453.3	1,422.0
Nonresident Students	447.9	421.6	429.2
Total Students	1,876.3	1,874.9	1,851.2
Faculty FTEs	119.1	121.6	116.0
Staff FTEs	175.8	175.6	178.4
Total Staff and Faculty FTEs	294.9	297.2	294.4

## DESCRIPTION OF WESTERN STATE COLLEGE FOUNDATION

Western State College Foundation (the Foundation) was incorporated on August 22, 1975 under the laws of the State of Colorado. The purpose of the Foundation is to aid, directly and indirectly, Western State College of Colorado in fulfilling its education purposes. The Foundation is supported primarily through donor contributions.

**FINDINGS AND RECOMMENDATIONS REPORT SECTION**

Western State College of Colorado

DISPOSITION OF PRIOR AUDIT RECOMMENDATIONS

Year ended June 30, 2010

---

Listed below are the recommendations included in the audit report for Western State College for the year ended June 30, 2009, and their disposition as of June 30, 2010.

Recommendation	Disposition
<ol style="list-style-type: none"><li>1. Western State College should improve the internal controls over bank accounts by:<ol style="list-style-type: none"><li>a. Modifying and implementing policies and procedures that ensure the proper segregation of duties for all bank accounts.</li><li>b. Establishing electronic funds transfers for these accounts with appropriate segregation of duties.</li></ol></li></ol>	Implemented



**FINANCIAL STATEMENT SECTION**



## REPORT OF INDEPEDENT CERTIFIED PUBLIC ACCOUNTANTS

November 24, 2010

Members of the Legislative Audit Committee:

We have audited the accompanying basic financial statements of the business-type activities of Western State College of Colorado, a blended component unit of the State of Colorado, as of and for the year ended June 30, 2010 and 2009, which collectively comprise the College's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the College's management. Our responsibility is to express an opinion on these financial statements based on our audits. We did not audit the financial statements of Western State College Foundation, the discretely presented component unit. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Western State College Foundation, is based solely on the report of the other auditors.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The financial statements of the discretely presented component unit were not audited in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, based on our audit and the report of the other auditors, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of Western State College of Colorado and the discretely presented component unit as of June 30, 2010 and 2009, and the respective changes in financial position and cash flows, where applicable, for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 24, 2010 on our consideration of Western State College's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.



November 24, 2010

Page Two

Management's Discussion and Analysis on pages seven through thirteen is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming an opinion on the basic financial statements taken as a whole. The Schedules of Revenues and Expenses for Enterprise Revenue Bonds is presented for purposes of additional analysis and is not a required part of the basic financial statements of Western State College of Colorado. Such information, which is the responsibility of the College's management, has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

*Chadwick, Steinkirchner, Davis & Co., P.C.*

**WESTERN STATE COLLEGE OF COLORADO  
MANAGEMENT'S DISCUSSION AND ANALYSIS (unaudited)  
Years Ended June 30, 2010 and 2009**

This section of Western State College of Colorado's (the College) financial report presents management's discussion and analysis of the financial performance of the College during the year ended June 30, 2010. This discussion focuses on current activities and known facts, and therefore should be read in conjunction with the accompanying financial statements and notes. A comparative analysis is presented for the years ended June 30, 2009 and 2008.

**Using the Consolidated Financial Report**

In June 1999, the Governmental Accounting Standards Board (GASB) released Statement No. 34 "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments". In November 1999, GASB issued Statement No. 35 "Basic Financial Statements and Management's Discussion and Analysis for Public Colleges and Universities" which amended Statement No. 34 to include public colleges and universities. Several significant changes in accounting and financial reporting standards were required such as recording depreciation on capital assets, allocating summer session revenues and expenses between fiscal years, presenting financial statements from an entity-wide perspective (all funds in aggregate), and producing cash flow statements.

The financial statements prescribed by GASB Statement No. 35 (the Statement of Net Assets, Statement of Revenues, Expenses and Changes in Net Assets, and the Statement of Cash Flows) present financial information in a format more comparable to that used by for-profit colleges and universities. The statements are prepared under the accrual basis of accounting. Revenues and assets are recognized when service is provided, and expenses and liabilities are recognized when others provide the goods or service, regardless of when cash is exchanged.

**Financial Highlights**

The College's financial position improved during the fiscal year ended June 30, 2010 as evidenced by an increase in net assets of \$7.4 million, from \$40.25 million at June 30, 2009 to \$47.63 million, because the College received increased capital grants and capital appropriations. In 2009, net assets decreased by \$136 thousand from \$40.39 million at June 30, 2008.

The College's current assets of \$71.7 million (2010), \$19.7 million (2009) and \$22.4 million (2008) were sufficient to cover current liabilities of \$4.0 million (2010), \$7.5 million (2009) and \$5.2 million (2008). The current ratio of 17.88 (2010), 2.65 (2009) and 4.26 (2008) (current assets/current liabilities) demonstrates the liquidity of College assets and the relative availability of working capital to fund current operations.

An operating deficit of \$10.8 million (2010), \$5.3 million (2009) and \$1.1 million (2008) resulted partly from the College's dependence on state appropriations for controlled maintenance and on State Fiscal Stabilization Funds and Pell grants for operations in 2010. The financial reporting model classifies certain grants and contracts and state appropriations as non-operating revenues. For fiscal year 2010, Colorado colleges and universities changed the presentation of Pell grant revenues from operating to non-operating. Fiscal year 2009 Pell grant revenues have been restated accordingly. Pell grant revenues for fiscal year 2010 were \$1.96 million and \$1.37 million in fiscal year 2009. Additionally, depreciation is an expense for which Colorado higher education has not historically been funded.

## Statement of Net Assets

The Statement of Net Assets includes all assets and liabilities. Over time, increases or decreases in net assets (the difference between assets and liabilities) are one indicator of the College's financial health when considered in conjunction with non-financial facts such as student enrollment and the condition of facilities.

### Condensed Statements of Net Assets June 30, 2010, 2009 and 2008 (in thousands)

	<u>2010</u>	<u>2009</u>	<u>2008</u>
<b>Assets</b>			
Current Assets	\$71,703	\$19,723	\$22,353
Noncurrent Assets	<u>71,900</u>	<u>61,967</u>	<u>47,123</u>
<i>Total Assets</i>	<u>143,603</u>	<u>81,690</u>	<u>69,476</u>
<b>Liabilities</b>			
Current Liabilities	4,011	7,450	5,245
Noncurrent Liabilities	<u>91,964</u>	<u>33,986</u>	<u>23,841</u>
<i>Total Liabilities</i>	<u>95,975</u>	<u>41,436</u>	<u>29,086</u>
<b>Net Assets</b>			
Invested in Capital Assets	34,706	32,356	28,460
Restricted	5,094	2,160	6,004
Unrestricted	<u>7,828</u>	<u>5,738</u>	<u>5,926</u>
<i>Total Net Assets</i>	<u>\$47,628</u>	<u>\$40,254</u>	<u>\$40,390</u>

At June 30, the College's total assets were \$143.6 million (2010), \$81.7 million (2009) and \$69.5 million (2008). The largest asset category, the \$68.1 million (2010), \$58.8 million (2009) and \$44.2 million (2008) in capital assets, includes land, buildings, equipment, library holdings, and construction in process.

Construction in progress decreased \$13.8 million in fiscal year 2010, mainly due to the completion of a new student center and subsequent movement of the center to a building asset. The capital asset amount is net of accumulated depreciation of \$44.1 million (2010), \$44.0 million (2009) and \$40.7 million (2008).

Depreciation amortizes the cost of an asset over its expected useful life and represents the utilization of long-lived assets.

In fiscal years 2010, 2009 and 2008 the College's current assets of \$71.7 million (2010), \$19.7 million (2009) and \$22.4 million (2008) were sufficient to cover current liabilities of \$4.0 million (2010), \$7.5 million (2009) and \$5.2 million (2008) producing current ratios of 17.88 (2010), 2.65 (2009) and 4.26 (2008). The increase of the current ratio in fiscal year 2010 was due to increased cash from the issuance of \$58.8 million in bonds at the end of the year. Cash and cash equivalents (bank deposits, pooled cash with the State Treasurer, and highly liquid investments) comprised almost \$70.5 million (2010), \$18.5 million (2009) and \$19.6 million (2008) in assets.

Bonds payable of \$92.1 million (2010), \$34.1 million (2009) and \$15.3 million (2008) represent almost 96% (2010), 82% (2009) and 54% (2008) of the College's total liabilities of \$96.0 million (2010), \$41.4 million (2009) and \$29.1 million (2008). The College issued \$58.8 million in revenue bonds in fiscal year 2010 to finance a new student apartment complex, new sports complex/field house and an energy conservation project as discussed in Note E. The current portion of the bonds payable is \$745,000 (2010), \$720,000 (2009) and \$700,000 (2008).

The College's financial position improved during the fiscal year as evidenced by the increase in net assets of \$7.4 million (see the Statement of Revenues, Expenses and Changes in Net Assets) from \$40.25 million at June 30, 2009 to \$47.63 million at June 30, 2010 because the College received increased capital grants and capital appropriations. Net Assets consisted of \$34.7 million (2010), \$32.4 million (2009) and \$28.5 million (2008) in invested in capital assets net of related debt, \$5.1 million (2010), \$2.2 million (2009) and \$6 million (2008) is externally restricted for specific purposes, and \$7.8 million (2010), \$5.7 million (2009) and \$5.9 million (2008) is unrestricted and available for any lawful purpose of the College.

#### **Statement of Revenue, Expenses and Changes in Net Assets**

The Statement of Revenue, Expenses and Changes in Net Assets present the results of operations during the year. Activities are reported as either operating or non-operating. Operating revenues and expenses generally result from providing goods and services for instruction, research, public service and related support services to an individual or entity separate from the College. Non-operating revenues and expenses are those other than operating and include, but are not limited to: state appropriations, investment income and expenses, interest expense on capital debt, state capital construction and controlled maintenance appropriations, and transfers.

Tuition and fee revenues in 2010 accounted for \$10.0 million (a \$0.8 million decrease from 2009 due to increased scholarships applied to the scholarship allowance and a decrease in resident student FTE and a legislative reduction of the Colorado Opportunity Fund stipend from \$68 to \$44 per credit hour) of the \$26.3 million in operating revenues. Tuition and fee revenue in 2009 was \$10.8 million, a \$0.7 million decrease from 2008. The tuition and fee amount is net of scholarship allowances of \$3.6 million (2010), \$3.5 million (2009) and \$3.4 million (2008). Scholarship allowances are defined as the financial aid awarded to students by the colleges that is used to pay college charges. The scholarship allowance is recognized as a direct reduction of revenue rather than an increase in financial aid expense, as previously reported.

An operating deficit of \$10.8 million in fiscal year 2010, \$5.3 million in fiscal year 2009 and \$1.1 million in fiscal year 2008 was offset by state, federal and private grants because the financial reporting model classifies certain grants and contracts and state appropriations as non-operating revenues. The College had ending net assets at June 30, 2010 of \$47.6 million, an increase of \$7.4 million from the previous year-end because the College received increased capital grants and capital appropriations. Ending net assets at June 30, 2009 were \$40.25 million, a decrease of \$136 thousand from the previous year-end.

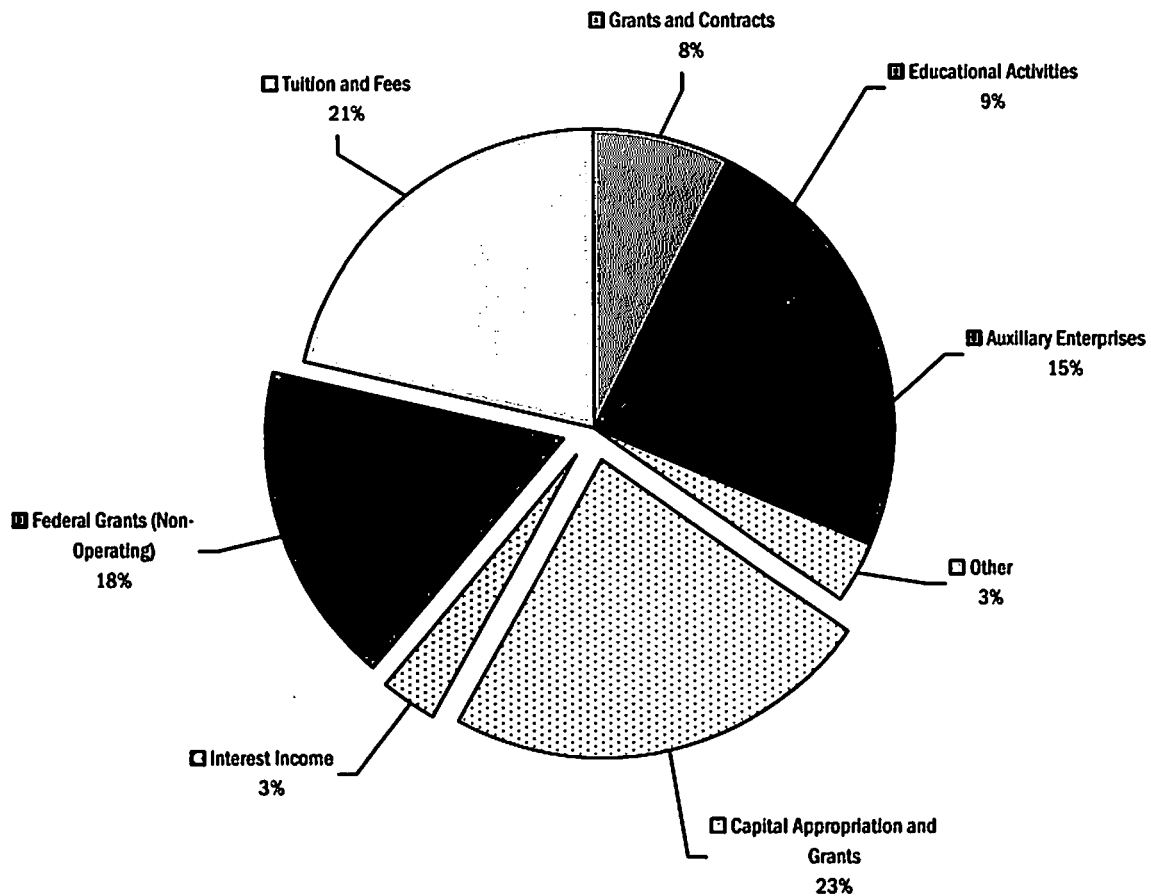
**Condensed Statements of Revenue, Expenses, and Changes in Net Assets**  
**June 30, 2010, 2009 and 2008**  
(in thousands)

	2010	2009	2008
<b>Operating Revenue</b>			
Tuition and Fees, net	\$10,022	\$10,845	\$11,531
Grants and Contracts	3,523	4,411	3,789
Educational Activities	4,049	6,978	7,624
Auxiliary Enterprises	7,145	7,482	7,709
Other	1,562	1,304	1,185
<b>Total Operating Revenue</b>	<b>26,301</b>	<b>31,020</b>	<b>31,838</b>
<b>Operating Expenses</b>			
Instruction	10,649	11,580	10,454
Academic Support	1,500	1,194	1,083
Student Services	3,641	3,701	3,515
Institutional Support	3,821	3,640	3,778
Operation and Maintenance of Plant	2,681	2,903	2,702
Auxiliary Enterprises	10,327	9,521	9,176
Depreciation	3,822	3,486	3,370
Other	701	316	274
<b>Net Operating Loss</b>	<b>(10,841)</b>	<b>(5,321)</b>	<b>(2,514)</b>
<b>Nonoperating Revenue (Expense)</b>			
Grants and Contracts	8,253	3,655	1,380
Interest Income	1,438	462	673
Other Nonoperating	(2,446)	(801)	(1,609)
<b>Net Nonoperating Revenue</b>	<b>7,245</b>	<b>3,316</b>	<b>444</b>
<b>Gain (Loss) Before Other Revenue, Expenses, Gains, or Losses</b>	<b>(3,596)</b>	<b>(2,005)</b>	<b>(2,070)</b>
State Appropriations, Capital	4,970	1,708	4,348
Other	6,000	161	439
<b>Increase (Decrease) in Net Assets</b>	<b>7,374</b>	<b>(136)</b>	<b>2,717</b>
<b>Net Assets:</b>			
Net Assets-Beginning of Year	40,254	40,390	37,673
Net Assets-End of Year	<b>\$47,628</b>	<b>\$40,254</b>	<b>\$40,390</b>

The following is a graphic illustration of total revenue by source for the College for fiscal year 2010. Each major revenue component is displayed relative to its proportionate share of total revenues.

### Revenue by Source – Fiscal Year 2010

#### Operating Revenues



#### Non-Operating Revenues

##### Capital Assets

At June 30, 2010, the College had approximately \$68.1 million invested in capital assets, net of accumulated depreciation of \$44.1 million. Depreciation charges were \$3.8 million for the year ended June 30, 2010. At June 30, 2009, the College had approximately \$58.8 million invested in capital assets, net of accumulated depreciation of \$44.0 million. Depreciation charges were \$3.5 million for the year ended June 30, 2009. Details of these assets are shown below.



Capital Assets, Net, at Year-End

	<u>June 30, 2010</u>	<u>June 30, 2009</u>	<u>June 30, 2008</u>
Land and Improvements	\$ 2,599,499	\$ 2,599,499	\$ 2,599,499
Construction in Progress	4,841,949	18,623,141	6,397,529
Land Improvements, Net	467,344	497,496	527,647
Buildings and Improvements, Net	58,724,915	35,645,444	33,170,565
Furniture and Equipment, Net	739,403	641,142	739,724
Library Materials, Net	719,412	807,500	807,274
Total	<u>\$ 68,092,522</u>	<u>\$58,814,222</u>	<u>\$44,242,238</u>

The following significant capital projects were in progress at June 30, 2010:

Taylor Hall renovation funded by state Certificates of Participation	<u>\$ 4,841,949</u>
--	---------------------

The following significant capital projects were in progress at June 30, 2009:

Taylor Hall renovation funded by state Certificates of Participation	\$ 524,186
College Union project funded by capital bonds and private grants	<u>18,098,955</u>
	<u>\$18,623,141</u>

**Debt**

At June 30, 2010, the College had approximately \$92.1 million in debt outstanding. This is a change of \$58.1 million. The table below summarizes the amounts by type of debt.

Outstanding Debt at Year-End

	<u>June 30, 2010</u>	<u>June 30, 2009</u>	<u>June 30, 2008</u>
Auxiliary Revenue Bonds	\$ 92,127,429	\$34,060,622	\$15,326,059
Capital Lease Obligations	0	0	9,053,294
Total	<u>\$ 92,127,429</u>	<u>\$34,060,622</u>	<u>\$24,379,353</u>

In fiscal year 2010, the College issued \$58.8 million in revenue bonds to finance the construction of a new student apartment complex, new sports complex/field house and an energy conservation project.

## **Economic Outlook**

The State changed the process of funding higher education institutions as directed by Senate Bill 04-189. General fund monies are no longer directly appropriated to higher education governing boards. Instead, stipends for tuition assistance are provided to eligible undergraduate students through the College Opportunity Fund, and the Department of Higher Education purchases educational services in rural areas in which the cost of delivering the services is not sustained by the amount received in student tuition, through fee-for-service contracts. For fiscal year 2011, the College is projected to receive \$2.6 million in funds from the College Opportunity Fund program, \$7.3 million in fee-for-service contracts and \$1.3 million from State Fiscal Stabilization Funds.

Enrollments for the College are projected to be flat in fiscal year 2011. However, tuition rate increases of 9.0% for full time Colorado resident students and 4.5% for nonresident students are projected to generate an additional \$1.0 million in tuition revenue beyond fiscal year 2010 levels.

The College retained its enterprise status in fiscal year 2010 because its support from the State of Colorado was less than 10%. It is anticipated that the College will retain its enterprise status in fiscal year 2011. To qualify for enterprise status, the College had to meet three criteria including 1) receiving less than 10% of annual revenue from state or local grants, 2) qualifying as a government-owned business, and 3) having the authority to issue revenue bonds. Under current standards, capital appropriations are considered state grants.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**STATEMENTS OF NET ASSETS**  
As of June 30, 2010 and 2009

	2010	2009
<b>ASSETS</b>		
<b>Current Assets</b>		
Cash and cash equivalents	\$ 70,544,475	\$ 18,478,586
Student accounts receivable, net	340,625	335,004
Other accounts receivable, net	292,397	407,697
Student loans receivable, net	82,567	79,864
Inventories	375,845	376,340
Prepaid expenses	67,078	45,687
<i>Total Current Assets</i>	<b>71,702,987</b>	<b>19,723,178</b>
<b>Non-current Assets</b>		
Restricted cash & cash equivalents	1,706,133	1,706,133
Student loans receivable, net	913,462	808,724
Other long-term assets	1,187,818	638,370
<i>Total Non-Current Assets</i>	<b>3,807,413</b>	<b>3,153,227</b>
<b>Non-depreciable Capital Assets</b>		
Land	695,416	695,416
Land improvements	1,904,083	1,904,083
Construction in progress	4,841,949	18,623,141
<i>Total Non-Depreciable Capital Assets</i>	<b>7,441,448</b>	<b>21,222,640</b>
<b>Depreciable Capital Assets, Net</b>		
Land improvements, less accumulated depreciation of \$135,681 (2010) and \$105,529 (2009)	467,344	497,496
Buildings and improvements, less accumulated depreciation of \$37,486,393 (2010) and \$37,304,371 (2009)	58,724,915	35,645,444
Furniture and equipment, less accumulated depreciation of \$1,604,940 (2010) and \$1,821,815 (2009)	739,403	641,142
Library materials, less accumulated depreciation of \$4,917,848 (2010) and \$4,764,700 (2009)	719,412	807,500
<i>Total Depreciable Capital Assets, Net</i>	<b>60,651,074</b>	<b>37,591,582</b>
<i>Total Non-current Assets</i>	<b>71,899,935</b>	<b>61,967,449</b>
<i>Total Assets</i>	<b>143,602,922</b>	<b>81,690,627</b>
<b>LIABILITIES</b>		
<b>Current Liabilities</b>		
Accounts payable	501,816	4,057,262
Accrued liabilities	2,008,290	1,991,191
Deferred revenue	381,592	431,805
Student deposits	252,550	174,894
Bonds payable, current portion	745,000	720,000
Compensated absence liabilities, current portion	122,073	75,131
<i>Total Current Liabilities</i>	<b>4,011,321</b>	<b>7,450,283</b>
<b>Non-current Liabilities</b>		
Bonds payable	91,382,429	33,340,622
Compensated absence liabilities	581,192	645,724
<i>Total Non-current Liabilities</i>	<b>91,963,621</b>	<b>33,986,346</b>
<i>Total Liabilities</i>	<b>95,974,942</b>	<b>41,436,629</b>
<b>NET ASSETS</b>		
Invested in capital assets, net of related debt	34,705,605	32,356,030
Restricted for:		
Loans	1,388,861	1,393,860
Other purposes	3,705,573	766,302
Unrestricted	7,827,941	5,737,806
<i>Total Net Assets</i>	<b>\$ 47,627,980</b>	<b>\$ 40,253,998</b>

The accompanying notes are an integral part of these statements.

**WESTERN STATE COLLEGE FOUNDATION**

**STATEMENTS OF FINANCIAL POSITION**

**June 30, 2010 and 2009**

	<b>2010</b>	<b>2009</b>
<b>Assets</b>		
Cash and cash equivalents .....	\$ 429,497	\$ 220,843
Certificates of deposit .....	--	34,635
Investments .....	14,303,317	14,242,182
Contributions receivable, net of \$60,000 allowance (2010) .....	2,387,291	2,005,796
Other assets .....	91,748	85,488
Debt issuance costs .....	228,678	67,343
Property and equipment, net of depreciation .....	13,162,022	7,490,882
<b>Total Assets</b>	<b>\$ 30,602,553</b>	<b>\$ 24,147,169</b>
<b>Liabilities</b>		
Accounts payable .....	\$ 36,888	\$ 28,596
Bonds payable, including premium \$120,000 (2010) .....	9,347,231	4,060,671
Accrued interest .....	222,196	68,524
<b>Total Liabilities</b>	<b>9,606,315</b>	<b>4,157,791</b>
<b>Net Assets</b>		
Unrestricted .....	(1,998,367)	(3,443,582)
Temporarily restricted .....	8,708,061	9,372,696
Permanently restricted .....	14,286,544	14,060,264
<b>Total Net Assets</b>	<b>20,996,238</b>	<b>19,989,378</b>
<b>Total Liabilities and Net Assets</b>	<b>\$ 30,602,553</b>	<b>\$ 24,147,169</b>

The accompanying notes are an integral part of these statements.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET ASSETS**  
For the Years Ended June 30, 2010 and 2009

	2010	2009
<b>OPERATING REVENUE</b>		
Tuition and fees, including pledged for bonds of \$1,685,348 (2010) and \$1,713,540 (2009)	\$ 13,618,940	\$ 14,318,104
Less: scholarship allowances	(3,596,684)	(3,473,399)
<i>Net Tuition and Fees</i>	10,022,256	10,844,705
Federal, state, private grants and contracts	3,522,859	4,410,742
Sales and services of educational activities	4,048,852	6,977,661
Sales and services of auxiliary enterprises, including revenue pledged for bonds of \$7,627,000 (2010) and \$7,946,789 (2009)	7,807,035	8,102,226
Less: scholarship allowances	(661,842)	(620,054)
<i>Net Auxiliary Sales and Services</i>	7,145,193	7,482,172
Other operating revenue, including \$90,852 (2010) and \$97,084 (2009) of revenue pledged for bonds	1,562,015	1,304,596
<i>Total Operating Revenue</i>	26,301,175	31,019,876
<b>OPERATING EXPENSES</b>		
Instruction	10,648,951	11,580,076
Research	26,039	29,233
Public service	162,790	127,385
Academic support	1,499,528	1,194,192
Student services	3,641,356	3,700,661
Institutional support	3,820,483	3,639,998
Operation and maintenance of plant	2,680,827	2,902,687
Scholarships and fellowships	512,565	159,362
Auxiliary enterprises	10,327,251	9,521,026
Depreciation	3,822,011	3,486,445
<i>Total Operating Expenses</i>	37,141,801	36,341,065
<i>Operating Loss</i>	(10,840,626)	(5,321,189)
<b>NON-OPERATING REVENUE (EXPENSES)</b>		
State fiscal stabilization	6,296,265	2,280,870
Pell Grants	1,957,021	1,374,418
Investment and interest income, including \$97,765 (2010) and \$90,963 (2009) of revenue pledged for bonds	1,437,780	462,344
Loss on disposal of assets	(1,135,625)	-
Interest expense on capital debt	(1,214,694)	(711,094)
Other non-operating expenses	(96,372)	(90,229)
<i>Net Non-operating Revenue</i>	7,244,375	3,316,309
<i>Gain (Loss) Before Other Items</i>	(3,596,251)	(2,004,880)
<b>Other Revenue, Expenses, Gains, Losses, or Transfers</b>		
State appropriation, capital	4,970,191	1,707,872
Capital grants	6,000,042	160,555
<i>Increase (Decrease) in Net Assets</i>	7,373,982	(136,453)
Net Assets - Beginning of year	40,253,998	40,390,451
Net Assets - End of year	\$ 47,627,980	\$ 40,253,998

The accompanying notes are an integral part of these statements.

**WESTERN STATE COLLEGE FOUNDATION**

**STATEMENTS OF ACTIVITIES**

**Years Ended June 30, 2010 and 2009**

	<b>2010</b>	<b>2009</b>
<b>Changes in Unrestricted Net Assets</b>		
Revenues, gains and other support:		
Contributions.....	\$ 148,295	\$ 194,227
Investment income (loss) .....	1,467,297	(3,931,422)
Rental income.....	<u>14,482</u>	<u>14,484</u>
	1,630,074	(3,722,711)
Net assets released from restrictions:		
Satisfaction of program restrictions .....	<u>2,968,846</u>	<u>2,642,932</u>
	<u>4,598,920</u>	<u>(1,079,779)</u>
Expenses:		
Programs.....	1,810,959	2,164,244
Management and general.....	1,007,475	652,568
Fund-raising .....	<u>290,771</u>	<u>248,227</u>
	<u>3,109,205</u>	<u>3,065,039</u>
Transfers.....	<u>(44,500)</u>	<u>--</u>
<b>Increase (Decrease) in Unrestricted Net Assets</b>	<u>1,445,215</u>	<u>(4,144,818)</u>
<b>Changes in Temporarily Restricted Net Assets</b>		
Revenues and gains:		
Contributions.....	2,000,524	3,324,207
Investment income (loss) .....	187,381	(477,106)
Royalties.....	<u>72,556</u>	<u>98,787</u>
	2,260,461	2,945,688
Net assets released from restrictions:		
Satisfaction of program restrictions .....	(2,968,846)	(2,642,932)
Transfers.....	<u>43,750</u>	<u>152,085</u>
<b>Increase (Decrease) in Temporarily Restricted Net Assets</b>	<u>(664,635)</u>	<u>455,041</u>
<b>Changes in Permanently Restricted Net Assets</b>		
Revenues and gains:		
Contributions.....	225,530	249,404
Transfers.....	<u>750</u>	<u>(152,085)</u>
<b>Increase in Permanently Restricted Net Assets</b>	<u>226,280</u>	<u>97,319</u>
<b>Increase (Decrease) in Net Assets</b>	1,006,860	(3,592,458)
Net Assets - July 1 .....	<u>19,989,378</u>	<u>23,581,836</u>
Net Assets - June 30 .....	<u>\$ 20,996,238</u>	<u>\$ 19,989,378</u>

The accompanying notes are an integral part of these statements.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**STATEMENTS OF CASH FLOWS**  
For the Years Ended June 30, 2010 and 2009

	2010	2009
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
<b>Cash Received</b>		
Tuition and fees	\$ 9,977,341	\$ 10,903,191
Sales of services	10,212,636	13,355,443
Sales of product	1,059,065	1,121,975
Grants, contracts and gifts	3,522,859	5,785,160
Student loans collected	21,031	92,214
Other operating receipts	1,677,315	2,317,371
<b>Cash Payments</b>		
Payments to or for employees	(20,160,994)	(19,811,841)
Payments to suppliers	(13,987,865)	(13,313,226)
Scholarships disbursed	(512,565)	(159,362)
Student loans disbursed	(217,981)	(211,867)
<i>Net Cash Provided (Used) by Operating Activities</i>	(8,409,158)	79,058
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Federal, state, private grants & contracts	8,253,286	2,280,870
Other agency inflows (outflows)	(96,372)	(90,229)
<i>Net Cash Provided by Noncapital Financing Activities</i>	8,156,914	2,190,641
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
State appropriations - capital	4,970,191	1,707,872
Capital grants, contracts and gifts	6,000,042	600,004
Proceeds from capital debt	58,770,000	19,535,000
Payment for bond discount	(29,488)	(142,382)
Payment of bond issuance costs	(616,525)	(244,392)
Acquisition or construction of capital assets	(16,354,936)	(14,946,596)
Principal paid on capital debt	(720,000)	(9,753,295)
Interest on capital debt	(1,138,932)	(604,991)
<i>Net Cash Provided (Used) by Capital and Related Financing Activities</i>	50,880,352	(3,848,780)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Proceeds from sale and maturities of investments	-	1,750,875
Investment earnings (interest/dividends)	1,437,781	462,344
<i>Net Cash Provided by Investing Activities</i>	1,437,781	2,213,219
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	52,065,889	634,138
Cash and cash equivalents - beginning of year	20,184,719	19,550,581
Cash and cash equivalents - end of year	\$ 72,250,608	\$ 20,184,719
<b>RECONCILIATION OF OPERATING LOSS TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>		
Operating loss	\$ (10,840,626)	\$ (3,946,771)
Adjustments to reconcile:		
Depreciation	3,742,349	3,571,169
Provision for uncollectable accounts	(31,839)	(521)
Decrease (increase) in assets	(3,338)	962,270
Increase (decrease) in liabilities	(1,275,704)	(507,089)
<i>Net Cash Provided (Used) by Operating Activities</i>	\$ (8,409,158)	\$ 79,058

The accompanying notes are an integral part of these statements.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Years Ended June 30, 2010 and 2009

---

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Nature of Operations**

Western State College of Colorado (the College) is a public institution of higher education of the State of Colorado. Operations are funded largely through student tuition and fees.

As an institution of the State of Colorado, the College's operations and activities are funded partially through fee-for-service contracts with the state.

**Reporting Entity**

The accompanying financial statements reflect the financial activities of the College for the fiscal year ended June 30, 2010. The College is an institution of higher education of the State of Colorado. Thus, for financial reporting purposes, the College is included as part of the State of Colorado's primary government. A copy of the state Comprehensive Annual Financial Report may be obtained from the State Controller's Office, Department of Personnel and Administration, Denver, Colorado.

The financial statements of the College include all of the integral parts of the College's operations. The College applied required criteria to determine whether any organization should be included in the College's reporting entity. Management has determined that the Western State College Foundation (the Foundation) meets the criteria to be included in the College's financial statements as a discretely presented component unit. The Foundation was incorporated on August 22, 1975 under the laws of the State of Colorado. The purpose of the Foundation is to aid, directly or indirectly, the College in fulfilling its educational purposes. The Foundation is supported primarily through donor contributions. A full copy of the Foundation's financial statements may be obtained from the Western State College Foundation, 909 East Escalante Drive, P.O. Box 1264, Gunnison, CO 81230.

**Basis of Accounting**

For financial reporting purposes, the College is considered a special-purpose government engaged only in business-type activities. Accordingly, the College's financial statements have been presented using the economic resources measurement focus and the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when an obligation is incurred. All significant intra-agency transactions have been eliminated.

The College applies all applicable Governmental Accounting Standards Board (GASB) pronouncements, regardless of issue date, as well as the following pronouncements issued on or before November 30, 1989: Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principle Board Opinions, and Accounting Research Bulletins, unless those pronouncements conflict with, or contradict, GASB pronouncements.



**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Years Ended June 30, 2010 and 2009

---

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

The Foundation's financial statements have been presented on the accrual basis and pronouncements of the Financial Accounting Standards Board (FASB) have been applied. Net assets of the Foundation are classified as unrestricted, temporarily restricted and permanently restricted. Contributions including unconditional promises to give are recorded as made. All contributions are available for unrestricted use unless specifically restricted by the donor. Conditional promises to give are recognized when the conditions on which they depend are substantially met. Unconditional promises to give due in the next year are recorded at their net realizable value. All unconditional promises to give are due within the next year.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue, expenses, and other changes in net assets during the reporting period. Actual results could differ from those estimates.

**Cash and Cash Equivalents**

For the purposes of reporting cash flows, cash and cash equivalents are defined as cash-on-hand, demand deposits, certificates of deposit with financial institutions, pooled cash with the state treasurer and all highly liquid investments with an original maturity of three months or less.

**Investments**

Investments are carried at market value (GASB 31).

Investment income consists of interest and dividend income and the net change for the year in the fair value of investments carried at fair value.

**Accounts Receivable**

Accounts receivable consists of tuition and fee charges to students and auxiliary enterprise services provided to students, faculty, and staff. Accounts receivable also include amounts due from the federal government, state, and local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the College's grant and contracts. Accounts receivable are recorded net of estimated uncollectible amounts.

**Inventories**

Inventories consist primarily of bookstore inventory and consumable supplies and are stated at the lower of cost or market as determined by the FIFO (first-in, first-out) method. The valuation of the bookstore inventory is determined by the retail FIFO method which involves pricing items at current selling prices reduced to the lower of cost or market by the application of an average markup ratio.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Years Ended June 30, 2010 and 2009

---

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

**Restricted Cash and Cash Equivalents**

Restricted cash and cash equivalents include amounts restricted for project construction and bond debt service reserves.

**Capital Assets**

Capital assets are stated at cost at date of acquisition or fair market value at date of donation. The College capitalizes only those assets with an initial cost or fair market value greater than or equal to \$5,000. Depreciation is computed using the straight-line method over the estimated useful lives of the assets. Estimated useful lives range from 20 to 40 years for buildings and building improvements and 3 to 10 years for equipment and library materials. State capital construction revenues are recognized only to the extent of current expenditures. Controlled maintenance (corrective repairs or replacements to existing facilities) funded by the state is recorded as state appropriated revenue and the assets are recorded to the extent that expenditures qualify for capitalization.

**Deferred Revenue**

Deferred revenue includes amounts received for tuition and fees and certain auxiliary activities prior to the end of the fiscal year but related to the subsequent accounting period. Deferred revenue also includes amounts received from grant and contract sponsors that have not yet been earned.

**Compensated Absences**

Employees' compensated absences are accrued at year-end for financial statements purposes. The liability and expense incurred are recorded at year-end as accrued compensated absence in the statement of net assets and as a component of compensation and benefit expense in the statement of revenue, expenses and changes in net assets.

**Classification of Revenue**

The College has classified its revenues as either operating or non-operating revenues according to the following criteria:

Operating Revenue – Operating revenue generally results from providing goods and services for instruction, public service or related support services to an individual or to an entity separate from the College such as (1) student tuition and fees, net of scholarship allowances, (2) sales and services of auxiliary enterprises, and (3) interest on student loans.

Non-operating Revenue – Non-operating revenue is that revenue that does not meet the definition of operating revenue. Non-operating revenue includes state appropriations for operations, gifts, investment income and insurance reimbursement revenue.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Years Ended June 30, 2010 and 2009

---

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

**Scholarship Allowances**

Student tuition and fee revenue, and certain other revenue from students, are reported net of scholarship allowances in the Statement of Revenue, Expenses and Changes in Net Assets. Scholarship allowances are the differences between the stated charge for goods and services provided by the College, and the amount that is paid by students and/or third parties making payments on the students' behalf. Certain governmental grants, such as Pell grants, and other federal, state or nongovernmental programs, are recorded as either operating or non-operating revenue in the College's financial statements. To the extent that revenue from such programs is used to satisfy tuition and fees and other student charges, the College has recorded a scholarship allowance. The scholarship allowances on tuition and fees and housing for the years ended June 30 were \$4,258,526 (2010) and \$4,093,453 (2009).

**Net Assets**

The College's net assets are classified as follows:

Invested in capital assets, net of related debt – This represents the College's total investment in capital assets, net of outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of invested in capital assets, net of related debt.

Restricted net assets – expendable – Restricted expendable net assets include resources in which the College is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

Restricted net assets – nonexpendable – Nonexpendable restricted net assets consist of endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal.

Unrestricted net assets – Unrestricted net assets represent resources derived from student tuition and fees, state appropriations, and sales and services of educational departments and auxiliary enterprises. These resources are used for transactions relating to the educational and general operations of the College, and may be used at the discretion of the governing board to meet current expenses for any purpose. These resources also include auxiliary enterprises, which are substantially self-supporting activities that provide services for students, faculty and staff.

Net assets of the Foundation are classified as unrestricted, temporarily restricted and permanently restricted. Contributions, including unconditional promises to give, are recorded as made. All contributions are available for unrestricted use unless specifically restricted by the donor. Conditional promises to give are recognized when the conditions on which they depend are substantially met. Unconditional promises to give are due within the next year.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

---

**NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

**Application of Restricted and Unrestricted Resources**

The College's policy is to first apply an expense against restricted resources then to unrestricted resources, when both restricted and unrestricted resources are available.

**Reconciliation to Other Reports**

Any effort to reconcile this report with presentations made for other purposes, such as data submitted with the legislative budget request for the College, must take into consideration any differences in the basis of accounting and other requirements for the preparation of such other presentations.

**Income Taxes**

The Foundation is a not-for-profit organization that is exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code and classified by the Internal Revenue Service as other than a private foundation.

**NOTE B – CASH AND INVESTMENTS**

**Cash**

At June 30, the College had \$70,308,174 (2010) and \$19,750,704 (2009) on deposit with the State Treasurer. Detailed information on the State Treasurer's pooled cash and investments is available from that office.

At year-end, cash on hand and in banks consisted of the following:

	2010	2009
Cash on hand	\$ 33,983	\$ 195,371
Cash in checking accounts at bank	1,908,451	238,644
	<u>\$ 1,942,434</u>	<u>\$ 434,015</u>

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits.

**Custodial Credit Risk – Deposits.** Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The College does not have a deposit policy for custodial credit risk. The carrying amount of the College's cash on deposit was \$1,908,451 (2010) and \$238,644 (2009) and the bank balance was \$2,059,441 (2010) and \$436,276 (2009). Of this bank balance, \$353,274 (2010) and \$38,903 (2009) was covered by federal depository insurance. The remaining balance not covered by federal depository insurance is covered under PDPA.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

**NOTE B – CASH AND INVESTMENTS – CONTINUED**

**Investments**

Western State College deposits cash with the Colorado State Treasurer as required by Colorado Revised Statutes (CRS). The State Treasurer pools these deposits and invests them in securities approved by CRS 24-75-601.1. Western State College reports its share of the Treasurer’s unrealized gains/losses based on its participation in the State Treasurer’s pool. All of the Treasurer’s investments are reported at fair value, which is determined based on quoted market prices at June 30, 2010. The State Treasurer does not invest any of the pool resources in any external investment pool, and there is no assignment of income related to participation in the pool. The unrealized gain included in “Investment Income” reflects only the change in fair value during the current fiscal year. Additional information on the Treasurer’s pool may be obtained in the State of Colorado’s Comprehensive Annual Financial Report.

At June 30, the Foundation had investments with a cost of \$14,215,891 (2010) and \$14,966,282 (2009) and a market value of \$14,303,317 (2010) and \$14,242,182 (2009).

**NOTE C – RECEIVABLES AND PAYABLES**

At June 30, receivable balances were as follows:

	Gross Receivable	Allowance for Uncollectible Amounts	Net Receivable
<u>2010</u>			
Student accounts receivable	\$ 418,437	\$ (77,812)	\$ 340,625
Other accounts receivable	\$ 292,397	\$ -	\$ 292,397
Student loans receivable	\$ 107,466	\$ (24,899)	\$ 82,567
Non-current student loans receivable	\$ 1,220,557	\$ (307,095)	\$ 913,462
<u>2009</u>			
Student accounts receivable	\$ 423,734	\$ (88,730)	\$ 335,004
Other accounts receivable	\$ 407,697	\$ -	\$ 407,697
Student loans receivable	\$ 106,439	\$ (26,575)	\$ 79,864
Non-current student loans receivable	\$ 1,118,546	\$ (309,822)	\$ 808,724

At June 30, accrued liabilities balances were as follows:

	2010	2009
Accrued payroll	\$ 1,807,936	\$ 1,820,304
Accrued interest payable	200,354	170,887
<i>Total Accrued liabilities</i>	<u>\$ 2,008,290</u>	<u>\$ 1,991,191</u>

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

**NOTE D – CAPITAL ASSETS**

The following presents changes in capital assets and accumulated depreciation for the years ended June 30, 2010 and 2009 respectively.

	Balance June 30, 2009	Additions	Deletions	Balance June 30, 2010
<b>Non-depreciable Capital Assets</b>				
Land	\$ 695,416	\$ -	\$ -	\$ 695,416
Land improvements	1,904,083	-	-	1,904,083
Construction in progress	18,623,141	13,861,420	(27,642,612)	4,841,949
<i>Total Non-depreciable Capital Assets</i>	<u>\$ 21,222,640</u>	<u>\$ 13,861,420</u>	<u>\$(27,642,612)</u>	<u>\$ 7,441,448</u>
<b>Depreciable Capital Assets</b>				
Land Improvements	\$ 603,025	\$ -	\$ -	\$ 603,025
Buildings and improvements	72,949,815	27,642,612	(4,381,119)	96,211,308
Furniture and equipment	2,462,957	308,774	(427,388)	2,344,343
Library materials	5,572,200	65,743	(683)	5,637,260
<i>Total Depreciable Capital Assets</i>	<u>81,587,997</u>	<u>28,017,129</u>	<u>(4,809,190)</u>	<u>104,795,936</u>
<b>Less: accumulated depreciation</b>				
Land Improvements	(105,529)	(30,152)	-	(135,681)
Buildings and improvements	(37,304,371)	(3,427,515)	3,245,493	(37,486,393)
Furniture and equipment	(1,821,815)	(210,513)	427,388	(1,604,940)
Library materials	(4,764,700)	(153,831)	683	(4,917,848)
<i>Total Accumulated Depreciation</i>	<u>(43,996,415)</u>	<u>(3,822,011)</u>	<u>3,673,564</u>	<u>(44,144,862)</u>
<i>Net Depreciable Capital Assets</i>	<u>\$37,591,582</u>	<u>\$ 24,195,118</u>	<u>\$ (1,135,626)</u>	<u>\$ 60,651,074</u>

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

**NOTE D – CAPITAL ASSETS – CONTINUED**

	Balance June 30, 2008	Additions	Deletions	Balance June 30, 2009
<b>Non-depreciable Capital Assets</b>				
Land	\$ 695,416	\$ -	\$ -	\$ 695,416
Land improvements	1,904,083	-	-	1,904,083
Construction in progress	6,397,529	17,743,956	(5,518,344)	18,623,141
<i>Total Non-depreciable Capital Assets</i>	<u>\$ 8,997,028</u>	<u>\$ 17,743,956</u>	<u>\$ (5,518,344)</u>	<u>\$ 21,222,640</u>
<b>Depreciable Capital Assets</b>				
Land Improvements	\$ 603,025	\$ -	\$ -	\$ 603,025
Buildings and improvements	67,431,471	5,518,344	-	72,949,815
Furniture and equipment	2,478,332	153,979	(169,354)	2,462,957
Library materials	5,411,706	160,494	-	5,572,200
<i>Total Depreciable Capital Assets</i>	<u>75,924,534</u>	<u>5,832,817</u>	<u>(169,354)</u>	<u>81,587,997</u>
Less: accumulated depreciation				
Land Improvements	(75,378)	(30,151)	-	(105,529)
Buildings and improvements	(34,260,906)	(3,043,465)	-	(37,304,371)
Furniture and equipment	(1,738,608)	(252,561)	169,354	(1,821,815)
Library materials	(4,604,432)	(160,268)	-	(4,764,700)
<i>Total Accumulated Depreciation</i>	<u>(40,679,324)</u>	<u>(3,486,445)</u>	<u>169,354</u>	<u>(43,996,415)</u>
<i>Net Depreciable Capital Assets</i>	<u>\$35,245,210</u>	<u>\$ 2,346,372</u>	<u>\$ -</u>	<u>\$ 37,591,582</u>

Property and equipment for the Foundation consist of the following as of June 30:

	2010	2009
Land	\$ 38,225	\$ 38,225
Buildings and improvements	14,382,888	8,379,170
Furniture and equipment	104,672	100,848
	14,525,785	8,518,243
Less: accumulated depreciation	(1,363,763)	(1,027,361)
	<u>\$ 13,162,022</u>	<u>\$ 7,490,882</u>

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

**NOTE E – LONG-TERM LIABILITIES**

The College's long-term liability activity for the year ended June 30, 2010 was as follows:

	<u>Balance</u> <u>6/30/2009</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>6/30/2010</u>	<u>Due within</u> <u>One Year</u>
<b>Bonds and Leases</b>					
<b>Payable:</b>					
Bonds	\$ 34,400,000	\$ 58,770,000	\$ 720,000	\$ 92,450,000	\$ 745,000
Premium/Discount	(64,884)	(29,488)	98	(94,470)	-
Gain/Loss on refunding	<u>(274,494)</u>	<u>46,393</u>	<u>-</u>	<u>(228,101)</u>	<u>-</u>
Total Bonds Payable	34,060,622	58,786,905	720,098	92,127,429	745,000
<b>Other Liabilities:</b>					
Compensated Absences	<u>720,855</u>	<u>-</u>	<u>17,590</u>	<u>703,265</u>	<u>122,073</u>
Total Other Liabilities	<u>720,855</u>	<u>-</u>	<u>17,590</u>	<u>703,265</u>	<u>122,073</u>
<b>Total Long-Term Liabilities</b>	<b><u>\$34,781,477</u></b>	<b><u>\$58,786,905</u></b>	<b><u>\$ 737,688</u></b>	<b><u>\$92,830,694</u></b>	<b><u>\$ 867,073</u></b>

The College's long-term liability activity for the year ended June 30, 2009 was as follows:

	<u>Balance</u> <u>6/30/2008</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>6/30/2009</u>	<u>Due within</u> <u>One Year</u>
<b>Bonds and Leases</b>					
<b>Payable:</b>					
Bonds	\$15,565,000	\$19,535,000	\$ 700,000	\$34,400,000	\$ 720,000
Premium/Discount	81,948	-	146,832	(64,884)	-
Gain/Loss on refunding	<u>(320,889)</u>	<u>46,395</u>	<u>-</u>	<u>(274,494)</u>	<u>-</u>
Total Bonds Payable	15,326,059	19,581,395	846,832	34,060,622	720,000
Capital Leases	<u>9,053,294</u>	<u>-</u>	<u>9,053,294</u>	<u>-</u>	<u>-</u>
Total Bonds and Leases Payable	<u>24,379,353</u>	<u>19,581,395</u>	<u>9,900,126</u>	<u>34,060,622</u>	<u>720,000</u>
<b>Other Liabilities:</b>					
Compensated Absences	<u>731,741</u>	<u>-</u>	<u>10,886</u>	<u>720,855</u>	<u>75,131</u>
Total Other Liabilities	<u>731,741</u>	<u>-</u>	<u>10,886</u>	<u>720,855</u>	<u>75,131</u>
<b>Total Long-Term Liabilities</b>	<b><u>\$25,111,094</u></b>	<b><u>\$19,581,395</u></b>	<b><u>\$ 9,911,012</u></b>	<b><u>\$34,781,477</u></b>	<b><u>\$ 795,131</u></b>

On May 28, 2003, the College issued \$12,470,000 in Auxiliary Facilities System Refunding Bonds, Series 2003A with an average interest rate of 4.08%. The 2003A bonds mature in increasing amounts through May 15, 2019. Interest rates range from 1.5% on bonds maturing May 15, 2005 to 4.650% on bonds maturing on May 15, 2019. The bonds are collateralized by a first lien on and pledge of all revenues of the auxiliary facilities system.



**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

---

**NOTE E – LONG-TERM LIABILITIES – CONTINUED**

Additionally, on May 28, 2003, the College issued \$6,270,000 in Auxiliary Facilities System Improvement Bonds, Series 2003B with an average interest rate of 4.74%. The 2003B bonds begin to mature on May 15, 2019 in increasing amounts through May 15, 2025. Interest rates range from 4.250% on bonds maturing May 15, 2019 to 5.000% on bonds maturing on May 15, 2025. The 2003B bonds, along with the 2003A bonds, are collateralized by a first lien on and pledge of all revenues of the auxiliary facilities system.

On May 28, 2009, the College issued \$19,535,000 in Revenue Bonds, Series 2009 with an interest rate of 5.00%. The 2009 bonds begin to mature on May 15, 2025 in increasing amounts through May 15, 2039. The bonds are collateralized by a pledge of certain revenues of the auxiliary facilities system. The bonds are being used to finance a portion of the new student center and to terminate the Wells Fargo Lease Purchase Agreement.

On June 29, 2010, the College issued \$9,115,000 in Institutional Enterprise Revenue Bonds (Tax-Exempt), Series 2010A with an average interest rate of 4.017%. The 2010A bonds begin to mature on May 15, 2018 in increasing amounts through May 15, 2026. The bonds are to be paid from Institutional Enterprise Revenues.

Additionally, on June 29, 2010, the College issued \$48,020,000 in Institutional Revenue Enterprise Bonds (Taxable Direct Payment Build America Bonds), Series 2010B with an interest rate of 7% offset by a Build America Bond Federal Direct Payment subsidy equal to 35% of the interest payable on the Series 2010B bonds. The 2010B bonds begin to mature on May 15, 2027 in increasing amounts through May 15, 2045. The bonds are to be paid from Institutional Enterprise Revenues.

Additionally, on June 29, 2010, the College issued \$1,635,000 in Institutional Enterprise Bonds (Taxable Direct Payment Qualified Energy Conservation Bonds), Series 2010C with an interest rate of 6.448% offset by a Qualified Energy Conservation Bond Federal Direct Payment subsidy equal to the lesser of 100% of the corresponding interest payable on the Qualified Energy Conservation Bond on the interest payment date and 70% of the amount of the interest which would have been payable on such interest payment date if such rate were determined at the applicable credit rate set by the United States Treasury and in effect on the first day on which there was a binding written contract for the sale of the bonds. The 2010C bonds begin to mature on May 15, 2020 in increasing amounts through May 15, 2027. The bonds are to be paid from Institutional Enterprise Revenues.

Long-term liabilities for the Foundation consist of the following as of June 30:

On August 30, 2006, the City of Gunnison issued its Revenue Bond (Western State College Foundation Project) Series 2006 to finance the construction of the Borick Business Building to be owned and operated by the Foundation and utilized by Western State College. The proceeds of the bond will be loaned by the city to the Foundation. Under the terms of the agreement with the city, the Foundation is obligated to repay the loan by paying to the registered owner of the bond, on behalf of the city, moneys sufficient to pay the principal of and interest on the bond. The bond was issued in the aggregate principal amount of \$6,000,000 at a 4.50% annual interest rate.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

---

**NOTE E – LONG-TERM LIABILITIES – CONTINUED**

On May 28, 2009 Western State College issued a Revenue Bond of \$19,535,000 to finance the construction of a new College Center. The Foundation was included in this issue for a \$6,000,000 bond issue (relating to its share of the project) at a 6.1% annual interest rate which is due July 15, 2019.

The future maturities of the bond are as follows:

<u>Year ended</u>	<u>Borick Building</u>	<u>College Center</u>	<u>Total</u>
June 30, 2011	\$ 871,366	\$ 83,771	\$ 955,137
2012	911,019	175,284	1,086,303
2013	952,476	186,138	1,138,614
2014	492,371	197,666	690,037
2015	-	209,906	209,906
Thereafter	-	5,147,234	5,147,234

**Debt Service Reserve Requirement**

Under the terms of the bond agreement the College is required to maintain in a Debt Service Reserve Fund an amount equal to the lesser of (1) the combined maximum annual principal and interest payments on all bonds outstanding, (2) the combined average annual principal and interest payments on all bonds outstanding, or (3) ten percent of the original principal amount of each issue outstanding. The debt service reserve requirement of \$1,706,133 was established from bond proceeds.

A summary of the amounts recorded in fund balance for the purpose of meeting the bond payments and satisfying the terms of the bond agreement as of June 30, is as follows:

	<u>2010</u>	<u>2009</u>
Retirement of Indebtedness	<u>\$1,627,906</u>	<u>\$1,624,846</u>
Renewal and Replacement	<u>\$ 349,046</u>	<u>\$ 336,311</u>

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

---

**NOTE E – LONG-TERM LIABILITIES – CONTINUED**

Principal and interest requirements to maturity are as follows:

<u>Year Ending June 30</u>	<u>2003</u>	<u>2009</u>	<u>2010</u>	<u>Total</u>
2011	\$1,371,077	\$976,750	\$3,359,339	\$5,707,166
2012	1,374,258	976,750	3,827,095	6,178,103
2013	1,370,195	976,750	3,827,095	6,174,040
2014	1,369,395	976,750	3,827,095	6,173,240
2015	1,370,365	976,750	3,827,095	6,174,210
2016-2020	7,351,323	4,883,750	21,335,088	33,570,161
2021-2025	5,386,375	5,408,750	24,866,694	35,661,819
2026-2030		9,602,500	24,204,322	33,806,822
2031-2035		9,602,250	22,737,050	32,339,300
2036-2040		7,682,000	22,452,050	30,134,050
2041-2045			24,343,100	<u>24,343,100</u>
<i>Total Principal and Interest</i>	19,592,988	42,063,000	158,606,023	220,262,011
Less interest	<u>(5,447,988)</u>	<u>(22,528,000)</u>	<u>(99,836,023)</u>	<u>(127,812,011)</u>
<i>Total Principal</i>	<u>\$14,145,000</u>	<u>\$19,535,000</u>	<u>\$58,770,000</u>	<u>\$92,450,000</u>

**NOTE F – EXTINGUISHMENT OF DEBT**

In fiscal year 1994, the College defeased 1992 series bonds by placing the proceeds of the 1994 series plus a portion of the 1992 series debt service reserve funds in an irrevocable trust to provide for all future debt service payments on the 1992 bonds. Accordingly, the trust-account assets and liabilities for the defeased bonds are not included in the College's financial statements. On June 30, 2010, the remaining \$5,040,000 of 1992 bonds outstanding is considered defeased.

In fiscal year 2003, the College defeased 1994 series bonds by placing the proceeds of the 2003A series in an irrevocable trust to provide for all future debt service payments on the 1994 bonds. Accordingly, the trust-account assets and liabilities are not included in the College's financial statements. On June 30, 2010, the remaining \$5,170,000 of 1994 bonds outstanding is considered defeased.

**NOTE G – COMPENSATED ABSENCE LIABILITY FOR ANNUAL AND SICK LEAVE**

College employees may accrue annual and sick leave, based on length of service, and subject to certain limitations regarding the amount to be paid upon termination. The estimated cost of compensated absences for which employees are vested for the year ended June 30, 2010 is \$703,265. Current expenses include \$(17,590) for the decrease in the estimated compensated absence liability. The recording of the liability for compensated absences may result in fund-balance deficits, which will be funded by state appropriation, self-supporting funds, or other sources available in future years when the liability is paid.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Years Ended June 30, 2010 and 2009

---

**NOTE H – EMPLOYEE PENSION PLANS**

**A. Optional Retirement Plan**

On September 10, 1993, the Board of Trustees adopted an Optional Retirement Plan (ORP) for faculty and exempt-administrative staff under the authority of Senate Bill 92-127. The implementation date was May 1, 1994; on that date, eligible employees were offered the choice of remaining in Public Employees' Retirement Association (PERA) or participating in the ORP. New faculty and administrative staff members are required to enroll in the ORP unless they have one year or more service credit with PERA at the date of hire.

The ORP is a defined contribution pension plan with three vendors, Fidelity Investments, TIAA-CREF and VALIC, providing a range of investment accounts for participants. The College's contribution to the ORP is 11.4 percent of covered payroll and contributions by employees is 8 percent of covered payroll.

The College's contributions to the ORP for fiscal years ending June 30, 2010, 2009, and 2008 were \$997,208, \$987,998, and \$936,814, respectively. These contributions were equal to the required contributions for each year. All ORP contributions are immediately invested in the employee's account. Normal retirement for the ORP is age 65, with early retirement permitted at age 55. Benefits available to the employee at retirement are not guaranteed and are determined by contributions and the decisions made by participants for their individual investment accounts.

Some exempt employees of the College have elected to continue as members with PERA; the rest participate in the ORP.

**B. Public Employees Retirement Association**

**1. Plan Description**

The rest of the College's employees participate in a defined benefit pension plan. The plan's purpose is to provide income to members and their families at retirement or in case of death or disability. The plan is a cost-sharing multiple-employer plan administered by PERA. PERA was established by state statute in 1931. Responsibility for the organization and administration of the plan is placed with the Board of Trustees of PERA. Changes to the plan require an actuarial assessment and legislation by the General Assembly. The state plan, as well as the other divisions' plans, is included in PERA's financial statements, which may be obtained by writing PERA at PO Box 5800, Denver CO 80217, by calling PERA at 1-800-729-PERA (7372), or by visiting [www.copera.org](http://www.copera.org).

Non-higher education employees hired by the state after January 1, 2006, are allowed 60 days to elect to participate in a defined contribution retirement plan administered by the state's Deferred Compensation Committee rather than becoming a member of PERA. If that election is not made, the employee becomes a member of PERA, and the member is allowed another 60 days from commencing employment to elect to participate in a defined contribution plan administered by PERA rather than the defined benefit plan.

Beginning on July 1, 2009, the administration of the state's defined contribution retirement plan will be transferred to PERA. New non-higher education employees will have the choice of participating in either the

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Years Ended June 30, 2010 and 2009

---

**NOTE H – EMPLOYEE PENSION PLANS – CONTINUED**

PERA defined benefit or the PERA defined contribution plan. Existing plan members will become participants in the PERA defined contribution plan and retain their current vesting schedule on employer contributions.

Prior to legislation passed during the 2006 session, higher education employees may have participated in social security, PERA's defined benefit plan, or the institution's optional retirement plan. Currently, higher education employees, except for community college employees, are required to participate in their institution's optional plan, if available, unless they are active or inactive members of PERA with at least one year of service credit. In that case they may elect either PERA or their institution's optional plan.

PERA members electing the defined contribution plan are allowed an irrevocable election between the second and fifth year to use their defined contribution account to purchase service credit and be covered under the defined benefit retirement plan. However, making this election subjects the member to the rules in effect for those hired on or after January 1, 2007, as discussed below. Employer contributions to both defined contribution plans are the same as contributions to the PERA defined benefit plan.

Defined benefit plan member (except state troopers) vest after five years of service, and are eligible for full retirement based on their original hire date as follows:

- Hired before July 1, 2005 – age 50 with 30 years of service, age 60 with 20 years of service, or age 65 with 5 years of service.
- Hired between July 1, 2005 and December 31, 2006 – any age with 35 years of service, age 55 with 30 years of service, age 60 with 20 years of service, or age 65 with 5 years of service.
- Hired on or after January 1, 2007 – any age with 35 years of service, age 55 with 30 years of service, age 60 with 25 years of service, or age 65 with 5 years of service.

Members are also eligible for retirement benefits without a reduction for early retirement based on their original hire date as follows:

- Hired before January 1, 2007 – age 55 with a minimum of 5 years service credit and age plus years of service equals 80 or more.
- Hired on or after January 1, 2007 – age 55 with a minimum of 5 years service credit and age plus years of service equals 85 or more.

State troopers and judges comprise a small percentage of plan members but have higher contribution rates, and state troopers are eligible for retirement benefits at different ages and years of service.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Years Ended June 30, 2010 and 2009

---

**NOTE H – EMPLOYEE PENSION PLANS – CONTINUED**

Most members automatically receive the higher of the defined retirement benefit or money purchase benefit at retirement. Defined benefits are calculated at 2.5 percent times the number of years of services times the highest average salary (HAS). For retirements before January 1, 2009, HAS is calculated as one-twelfth of the average of the highest salaries on which the contributions were paid, associated with three periods of 12 consecutive months of service credit and limited to a 15 percent increase between periods.

For retirements after January 1, 2009, the HAS is calculated based on original hire date as follows:

- Hired before January 1, 2007 – HAS is calculated based on three periods of service credit and is limited to a 15 percent increase between periods; the lowest salary of four periods is used as a base for determining the maximum allowable 15 percent increase
- Hired on or after January 1, 2007 – HAS is calculated based on three periods of service credit and is limited to an 8 percent increase between periods; the lowest salary of four periods is used as a base for determining the maximum allowable 8 percent increase.

Retiree benefits are increased annually based on their original hire date as follows:

- Hired before July 1, 2005 – 3.5 percent, compounded annually.
- Hired between July 1, 2005 and December 31, 2006 – the lesser of 3 percent or the actual increase in the national Consumer Price Index.
- Hired on or after January 1, 2007 – the lesser of 3 percent or the actual increase in the nation Consumer Price Index, limited to a 10 percent reduction in a reserve established for cost of living increases related to those hired on or after January 1, 2007. (The reserve is funded by 1 percentage point of salaries contributed by employers for employees hired on or after January 1, 2007.)

In the 2010 legislative session, the general assembly set the current increase as the lesser of 2 percent or the average of the monthly CPI amounts for calendar year 2009. The 2009 CPI was negative resulting in a calendar year 2010 increase of 0 percent. The 2010 legislation moved the payment date of all increases to July. New rules governing the annual increase amount will be in effect beginning January 1, 2011.

Members who are disabled, who have five or more years of service credit, six months of which has been earned since the most recent period of membership, may receive retirement benefits if determined to be permanently disabled. If a member dies before retirement, their spouse or their eligible children under the age of 18 (23 if a full-time student) may be entitled to a single payment or monthly benefit payments. If there is no eligible child or spouse, financially dependent parents, beneficiaries or the member's estate may be entitled to a survivor's benefit.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

---

**NOTE H – EMPLOYEE PENSION PLANS – CONTINUED**

**2. Funding Policy**

The contribution requirements of plan members and their employers are established, and may be amended by the General Assembly. Salary subject to PERA contribution is gross earnings less any reduction in pay to offset employer contributions to the state sponsored IRC 125 plan established under Section 125 of the Internal Revenue Code.

Employees contribute 8.0 percent of their salary, as defined in CRS 24-51-101(42) to an individual account in the plan. From July 1, 2009, to December 31, 2009, the College contributed 12.95 percent of the employee's salary. From January 1, 2010, through June 30, 2010, the College contributed 13.85 percent. During all of Fiscal Year 2010, 1.02 percent of the contribution was allocated to the Health Care Trust Fund.

Per Colorado Revised Statutes, an amortization period of 30 years is deemed actuarially sound. At December 31, 2009, the State and School Division of PERA was underfunded with an amortization period of 43 years. In the 2004 legislative session, the general assembly authorized an Amortization Equalization Disbursement (AED) to address a pension-funding shortfall. The AED requires PERA employers to pay an additional .5 percent of salary beginning January 1, 2006, another .5 percent of salary in 2007, and subsequent year increases of .4 percent of salary until the additional payment reaches 3.0 percent in 2012.

In the 2006 legislative session, along with other significant provisions affecting the plan, the general assembly authorized a Supplemental Amortization Equalization Disbursement (SAED) that requires PERA employers to pay an additional one half percentage point of total salaries paid beginning January 1, 2008. The SAED is scheduled to increase by one half percentage point through 2013 resulting in a cumulative increase of three percentage points. For state employers, each year's one half percentage point increase in the SAED will be deducted from the amount of changes to state employees' salaries and used by the employer to pay the SAED. Both the AED and SAED will terminate when funding levels reach 100 percent.

In the 2010 legislative session, the general assembly extended both the AED and SAED. The AED will continue to increase at a rate of .4 percent of salary from calendar years 2013 through 2017. The SAED will continue to increase by one half percentage point from calendar years 2014 through 2017. If the funding ratio reaches 103%, both the AED and the SAED will be reduced by one half percentage point. Neither the AED nor the SAED may exceed 5 percent.

Historically members have been allowed to purchase service credit at reduced rates. However, legislation passed in the 2006 session required that future agreements to purchase service credit be sufficient to fund the related actuarial liability.

The College's contributions to the Defined Benefit Plan and the Health Care Trust Fund for the fiscal years ending June 30, 2010, 2009, and 2008 were \$713,064, \$735,798, and \$656,169, respectively. These contributions were equal to the required contributions for each year.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
Years Ended June 30, 2010 and 2009

---

**NOTE H – EMPLOYEE PENSION PLANS – CONTINUED**

**C. Student-Employees Defined Contribution Plan**

Beginning in fiscal year 1993, in accordance with the provisions of CRS 24-54.6 and as provided in IRC 403(b), the State of Colorado Department of Higher Education established the Colorado Student-Employees Defined Contribution Pension Plan administered by TIAA-CREF. Student-employees not currently attending classes are required to participate. The plan requires a 7.5 percent employee contribution and no employer contribution. For the fiscal year ended June 30, total payroll covered by the plan was \$293,779 (2010) and \$258,768 (2009).

**NOTE I – VOLUNTARY TAX-DEFERRED RETIREMENT PLANS**

PERA offers a voluntary 401(k) plan entirely separate from the defined benefit pension plan. The State offers a 457 deferred compensation plan and certain agencies and institutions of the State offer 403(b) or 401(a) plans. Members who contribute to any of these plans also receive the state match, when available. The College offers each of these plans to employees.

**NOTE J – POST-RETIREMENT HEALTH CARE BENEFITS**

**Health Care Program**

The PERA Health Care Program began covering benefit recipients and qualified dependents on July 1, 1986. This benefit was developed after legislation in 1985 established the Program and the Health Care Fund; the program was converted to a trust fund in 1999. Under this program, PERA subsidizes a portion of the monthly premium for health care coverage. The benefit recipient pays any remaining amount of that premium through an automatic deduction from the monthly retirement benefit. Effective July 1, 2000, the maximum monthly subsidy is \$230 per month for benefit recipients who are under 65 years of age and who are not entitled to Medicare; and \$115 per month for benefit recipients who are 65 years of age or older or who are under 65 years of age and entitled to Medicare. The maximum subsidy is based on the recipient having 20 years of service credit, and is subject to reduction by 5 percent for each year less than 20 years. The Health Care Trust Fund is maintained by an employer contribution as discussed above in NOTE H-B2.

Monthly premium costs for participants depend on the health care plan selected, the number of persons being covered, Medicare eligibility, and the number of years of service credit. PERA contracts with a major medical indemnity carrier to administer claims for self-insured medical benefit plans and another carrier for prescription benefits, and with several health maintenance organizations providing services within Colorado. As of December 31, 2009, there were 46,985 enrollees in the plan. At December 31, 2009, the Health Care Trust Fund had an unfunded actuarial liability of \$1.50 billion, a funded ratio of 14.8 percent, and a 53-year amortization period.



**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

---

**NOTE K – RISK FINANCING AND INSURANCE-RELATED ACTIVITIES**

The College is subject to risks of loss from liability from accident or acts of nature. Such risks for all agencies and institutions of the State of Colorado (University of Colorado excepted) are managed under statutory authority by the State Office of Risk Management (an agency formed by statute and funded by the Long Bill). The College does not retain risk of loss except for damage incurred to property belonging to the College, limited to a \$1000 deductible per occurrence.

**NOTE L – SCHOLARSHIP ALLOWANCE**

Tuition, fee and auxiliary revenue and the related scholarship allowances for the year ended June 30 were as follows:

	<u>Tuition and Fees</u>	<u>Auxiliary Revenue</u>	<u>Total</u>
<u>2010</u>			
Gross revenue	\$13,618,940	\$ 7,807,035	\$ 21,425,975
Scholarship allowances:			
Federal	(1,668,861)	(307,095)	(1,975,956)
State	(568,276)	(104,571)	(672,847)
Private	(276,945)	(50,962)	(327,907)
Institutional	(1,082,602)	(199,214)	(1,281,816)
	<u>Total Allowances</u>	<u>(661,842)</u>	<u>(4,258,526)</u>
	<i>Net Revenue</i>	<u>\$ 7,145,193</u>	<u>\$ 17,167,449</u>
<u>2009</u>			
Gross revenue	\$14,318,104	\$ 8,102,226	\$ 22,420,330
Scholarship allowances:			
Federal	(1,288,631)	(230,040)	(1,518,671)
State	(691,206)	(123,391)	(814,597)
Private	(434,175)	(77,507)	(511,682)
Institutional	(1,059,387)	(189,116)	(1,248,503)
	<u>Total Allowances</u>	<u>(620,054)</u>	<u>(4,093,453)</u>
	<i>Net Revenue</i>	<u>\$ 7,482,172</u>	<u>\$ 18,326,877</u>

**NOTE M – RELATED PARTY LEASE AGREEMENT**

The State of Colorado, acting by and through the Trustees of the College entered into a ground lease on April 1, 2006 with Western State College Foundation (the Foundation). The lease term is through April 1, 2056 and provides for one dollar (\$1.00) annual rent to be paid by the Foundation. The Foundation agrees to use the land for the purpose of construction and operating an academic building for the College's business related academic programs.

Construction of the building was completed in August 2007 and was financed by approximately six million dollars of donations from outside sources.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**Years Ended June 30, 2010 and 2009**

---

**NOTE N – LEGISLATIVE APPROPRIATION**

**Appropriated Funds**

The Colorado Legislature establishes spending authority for the College in its annual Long Appropriations Bill. Appropriated funds include an amount from the State of Colorado's General Fund, as well as certain cash funds. Cash funds include tuition, certain fees, and certain other revenue sources. For the years ended June 30, funds appropriated to the College were \$29,081,979 (2010) and \$23,257,939 (2009). Actual appropriated revenue earned, including capital appropriations, totaled \$16,542,625 (2010) and \$22,186,258 (2009). Actual appropriated expenditures and transfers totaled \$16,542,625 (2010) and \$22,186,258 (2009).

**Non-Appropriated Funds**

All other revenues and expenditures reported by the College represent non-appropriated funds and are excluded from the Long Appropriations Bill. Non-appropriated funds include certain grants and contracts, gifts, indirect cost recoveries, certain auxiliary revenues and other revenue sources.

**STATE OF COLORADO**  
**WESTERN STATE COLLEGE OF COLORADO**  
**SCHEDULES OF REVENUE AND EXPENSES**  
**FOR ENTERPRISE REVENUE BONDS**  
For Years Ended June 30, 2010 and 2009

	2010	2009
<b>REVENUE</b>		
College Service Fees	\$ 953,955	\$ 960,237
Extended Studies Tuition	731,393	753,303
Bookstore Sales	1,059,065	1,121,975
Rental Income	3,777,895	3,936,418
Food Service Income	2,179,879	2,307,467
Sales/Service Auxiliaries	701,013	678,013
Interest Income	97,765	90,963
<i>Total Revenues</i>	9,500,965	9,848,376
<b>EXPENSES</b>		
Employee Compensation	1,360,470	1,334,918
Costs of Goods	806,335	841,348
Utilities	444,482	722,223
Rental	21,350	42,179
Contract Food	1,445,332	1,430,849
Travel	111,618	166,875
Supplies	191,329	232,122
Purchased Services-Personal	136,376	53,009
Financial Aid	199,734	178,815
Administrative Cost Allowance	1,874,484	1,651,488
Furniture & Equipment	45,246	103,210
Other Operating Expenses	804,368	400,358
<i>Total Expenses</i>	7,441,124	7,157,394
<i>Net Revenues before Transfers</i>	2,059,841	2,690,982
<b>TRANSFERS</b>		
Mandatory Transfers	(2,311,854)	(1,305,755)
Non-mandatory Transfers	(147,075)	(2,305,755)
<i>Total Transfers</i>	(2,458,929)	(3,611,510)
<i>Net Revenue (Loss)</i>	\$ (399,088)	\$ (920,528)



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND OTHER MATTERS AND ON  
INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT  
AUDITING STANDARDS***

November 24, 2010

Members of the Legislative Audit Committee:

We have audited the basic financial statements of Western State College of Colorado, a blended component unit of the State of Colorado, as of and for the years ended June 30, 2010 and 2009, and have issued our report thereon dated November 24, 2010. We did not audit the financial statements of the Western State College Foundation, the discretely presented component unit. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Western State College Foundation, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. The financial statements of the discretely presented component unit were not audited in accordance with *Government Auditing Standards*.

**Internal Control over Financial Reporting**

In planning and performing our audit, we considered Western State College's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the College's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the College's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the College's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of the section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Members of the Legislative Audit Committee  
November 24, 2010  
Page Two

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Western State College's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the State of Colorado Legislative Audit Committee and management of Western State College, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record upon release by the Legislative Audit Committee.

*Chadwick, Steinkirchner, Davis & Co., P.C.*



**AUDIT COMMITTEE COMMUNICATIONS**

November 24, 2010

Members of the Legislative Audit Committee:

We have audited the financial statements of Western State College of Colorado, a blended component unit of the State of Colorado, for the years ended June 30, 2010 and 2008, and have issued our report thereon dated November 24, 2010. As required by professional auditing standards, we are providing you with information related to our audit.

Our Responsibility under U.S. Generally Accepted Auditing Standards

As stated in our engagement letter, our responsibility, as described by professional standards, is to express an opinion about whether the financial statements prepared by management with the Board of Trustees oversight are fairly presented, in all material respects, in conformity with U.S. generally accepted accounting principles. Our audit of the financial statements does not relieve the Board of Trustees or management of their responsibilities.

Planned Scope and Timing of the Audit

We performed the audit according to the planned scope and timing previously communicated to management in our meeting about planning matters on May 13, 2010.

Significant Accounting Policies

*Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Western State College are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during 2010 or 2009. We noted no transactions entered into by Western State College during the year for which there is a lack of authoritative guidance or consensus. There are no significant transactions that have been recognized in the financial statements in a different period than when the transaction occurred.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events



Members of the Legislative Audit Committee  
November 24, 2010  
Page Two

affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statements were:

Management's estimate of depreciation is based on the estimated useful life of the fixed assets being depreciated at June 30, 2010. We evaluated the key factors and assumptions used to develop depreciation expense in determining that it is reasonable in relation to the financial statements taken as a whole.

Management's estimate of the allowance for doubtful accounts is based on historical trends of write-offs related to accounts receivable. We evaluated the key factors and assumptions used to develop the allowance in determining that it is reasonable in relation to the financial statements taken as a whole.

Management's estimate of the scholarship allowances is based on the student-to-student method, which uses the lesser of total charges (net of refunds) or total financial aid (net of refunds) by student. We evaluated the key factors and assumptions used to develop the allowance in determining that it is reasonable in relation to the financial statements taken as a whole.

The Governmental Accounting Standards Board's implementation guide issued in 2008 clarified that Pell grants should be recorded as non-operating revenues since they are non-exchange revenues and entities generally have administrative requirements for these funds. Historically, Western State College has recorded this Pell grant activity as operating revenue. The Colorado State Controller's Office also recommended that public institutions in the state continue reporting Pell grant activity as operating revenue. In Fiscal Year 2010, the Governmental Accounting Standards Board (GASB) decided not to revise or remove the guidance in the GASB 34 Implementation Guide regarding the non-operating presentation of Pell grants. As a result, the College has included Pell grant revenue of \$1,957,021 in non-operating revenues in Fiscal Year 2010 and restated Fiscal Year 2009 Pell grant revenues of \$1,374,418 as non-operating revenues for comparative purposes.

#### Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.



Members of the Legislative Audit Committee  
November 24, 2010  
Page Three

#### Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to the financial statements taken as a whole.

#### Disagreements with Management

For purposes of this letter, professional standards define a disagreement with management as a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### Management Representations

We have requested and received certain representation from management that are included in the management representation letter dated November 24, 2010.

#### Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Western State College's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.





Members of the Legislative Audit Committee  
November 24, 2010  
Page Four

This information is intended solely for the use of the Legislative Audit Committee and management of Western State College and is not intended to be and should not be used by anyone other than these specified parties. However, the report is a matter of public record upon release by the Legislative Audit Committee.

*Chadwick, Steinkirchner, Davis & Co., P.C.*

The electronic version of this report is available on the Web site of the

Office of the State Auditor

[www.state.co.us/auditor](http://www.state.co.us/auditor)

A bound report may be obtained by calling the

Office of the State Auditor

**303-869-2800**

Please refer to the Report Control Number below when requesting this report.

**Report Control Number 2110-10**