# PRONGHORN MANAGEMENT PLAN DATA ANALYSIS UNIT PH-13, TOBE

GAME MANAGEMENT UNITS 130, 136, 137, 138, 143, 144, 146



# **Prepared For:**

# THE COLORADO DIVISION OF WILDLIFE

By: JEFFREY A. YOST

**August 2005** 

# DAU PH-13 (Tobe) EXECUTIVE SUMMARY

**GMU's:** 130, 136, 137, 138, 143, 144, 146 **Land Ownership:** 85% Private, 15%

Comanche National Grasslands, State Trust,

and CDOW

#### **Post Hunt Objectives:**

Previous Objective - 1,400; 2004 Estimate - 2,127; Current Objective - 1,400 - 1,700

#### Post Season Sex Ratio (bucks/100 does) Objective:

Previous Objective - 33; 2004 Modeled - 43; Current Objective - 33 - 40

#### **Pre-hunt Sex Ratio:**

2004 Observed - 36; 2004 Modeled - 54

Figure 1. PH-13 Posthunt Population Estimate

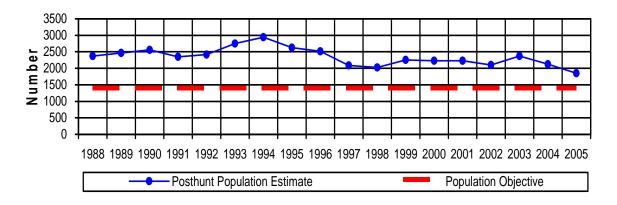
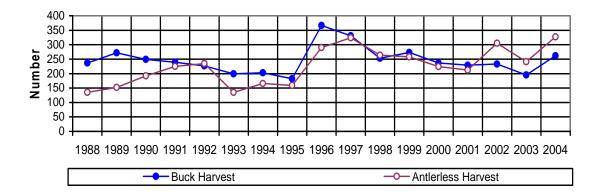


Figure 2. PH-13 Harvest



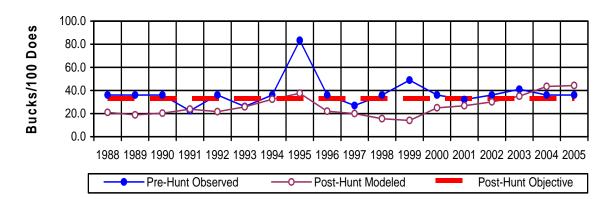


Figure 3. PH-13 Posthunt Bucks/100 Does

#### **PH-13 Background Summary:**

The Tobe DAU has been controversial in terms of both damage complaints and hunter satisfaction for years. It has proven difficult to find the balance of what is acceptable to both landowner and sportsmen. To complicate matters this DAU contains a significant portion of Comanche National Grasslands, some of the only public land in the area. Many people apply for licenses in this area with the intent of hunting only the public land which leads to public land over crowding and lowered hunt quality. To address this issue many of the licenses are designated as private land only (PLO). This creates its own separate issues with people obtaining the PLO licenses but not having permission to hunt on private land which leads to trespassing. Local annual game damage issues on winter wheat and winter grass pastures currently exit.

The population has remained over the previous long term objective of 1400 since at least the 1980's (Fig 1). Efforts to increase license numbers significantly ion order to further reduce the population have lead to hunter crowding and trespass issues. Harvest success has typically been near the statewide average for pronghorn. Total harvest has been averaging around 500 pronghorn for the past six years (Fig. 2).

#### PH-13 Significant Issues from the Public:

Comments from the public ranged from increase the number of pronghorn significantly to decrease the number significantly. Landowners mainly want to see a decrease in the population while public land managers and sportsmen would like to see an increase. Possible solutions are to improve pronghorn habitat on the National Grasslands to decrease conflicts on private land and to work with private landowners to mitigate damage on private land. Ultimately there is no overwhelming argument to significantly increase or decrease objectives. However there is a desire to increase the buck to doe ratio (Fig. 3) slightly in order to provide more trophy bucks to hunters and herd quality.

#### **PH-13 Management Alternatives**

Various alternatives were provided for public comment (Fig. 4) including the option for suggested alternatives not presented. The alternatives presented ranged from keeping the current herd structure and composition to increasing the population by 20 percent, increasing the population by 50 percent, or decreasing the population by 20 percent. Along with the total population objective sex ratio alternatives were also presented. Sex ratio alternatives ranged from leaving them at the current level of 33 bucks per 100 does to increasing the objective to 40 bucks per 100 does.

With the new format for DAU plans a population range will be used instead of set static numbers as in previous plans. This will allow more flexibility in population management. From comments received an acceptable population range will be determined. Examples of possible ranges would be **1,400 – 1,700**; 1,700 - 2,100; or 1,100 - 1,400 as potential total population objectives.

Figure 4. DAU Alternatives for Population Objectives and Sex Ratios

Tobe PH-13	Alternative 1	Alternative 2	Alternative 3	Alternative 4
Population Objective	Current	Increase 20%	Increase 50%	Decrease 20%
•	1,400	1,700	2,100	1,100
Sex Ratio	33:100	33:100	33:100	33:100
Or suggested alternatives	33-40:100	33-40:100	33-40:100	33-40:100

#### PREFERRED ALTERNATIVE

The preferred alternatives chosen after all comments were received from the draft plan and public meetings are a **population objective range** of **1,400–1,700** with a **33-40:100 sex ratio**.

The PH-13 DAU Plan was approved by the Colorado Wildlife Commission on November 3, 2005.

# TOBE DAU MANANGEMENT PLAN PH-13, GMU's: 130, 136, 137, 138, 143, 144, 146

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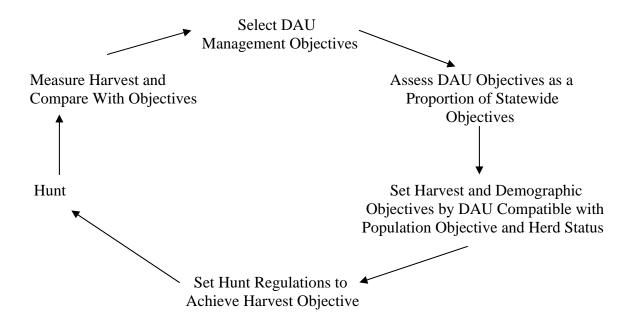
#### INTRODUCTION AND PURPOSE

Historically, big game seasons were set by tradition and/or political whims rather than by current wildlife population levels or habitat conditions. This is still the case to some extent however, with today's advances in technology and information exchange, the public is demanding more accountability for wildlife management. To meet this demand for accountability, the Division of Wildlife (DOW) has established objectives for individual herds of big game animals. These herds are managed at the Data Analysis Unit (DAU) level. Individual herds are managed for long term population objectives as well as desired Buck:Doe:Fawn ratios. These objectives are established for five year intervals determined by historic population levels tempered with current conditions. The plans are currently being developed for the 2005 long term objectives based on public input, land use changes and game damage conflicts.

Each DAU is composed of one or many Game Management Units (GMU's) managed for a specific herd of animals. The boundaries of the DAU are generally defined by geographic features which minimize animal movement into or out of the DAU. The approach used to manage a DAU relies on the short and long-term demographics and size of a big game herd. Annual information on each herd is collected, then analyzed, and decisions are made for the upcoming hunting seasons. This cycle (Figure 1) repeats on an annual basis with the number of available hunting licenses adjusted to meet yearly herd objectives for sex ratio and population size. These plans are designed to meet both the public's desires for wildlife based recreation and the Division of Wildlife's Long Range Plan Goals, while at the same time minimizing human/wildlife conflicts.

#### Colorado's Objective Cycle of Big Game Management and Harvest

(Adapted from Connolly in Walmo 1981, pp263)



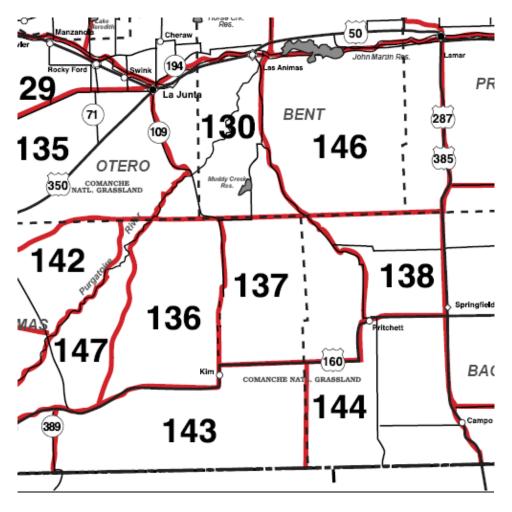
Members of the general public, clubs, organizations, and governmental entities are provided many avenues for input into the DAU planning process. Opportunities to comment are provided at public meetings, through written requests, through personal contacts between DOW personnel and these groups, and by attending Wildlife Commission meetings. All comments and suggestions received will be considered and applied to these management plans where feasible and pending approval of the plan by the Wildlife Commission.

#### **TOBE DAU DESCRIPTION**

#### **Location**

Tobe DAU is located in southeastern Colorado (Figure 2). Boundaries include the Arkansas River on the north; highway 287 on the east; the Oklahoma State line and the New Mexico State line on the south; and highways 389 and 109 on the west.

Figure 2. Location Map of PH-13, Tobe, GMU's 130, 136, 137, 138, 143, 144, 146



#### **DAU Physical Description**

The DAU includes seven game management units and covers approximately 3,879 square miles. The topography of Tobe DAU is varied and includes cedar breaks, pinion juniper canyon lands, and short grass prairie. Tobe also contains some slightly rolling agricultural and pasture lands as well. There are several drainages across the DAU, with the Arkansas and Purgatoire Rivers being the most prominent. The climate of the area is characterized by long, hot summers and mild winters. Temperatures vary from below freezing in winter to over 100 Fahrenheit in summer. Precipitation ranges from 10" – 15" in the north end of the DAU to 15" – 20" in the south east corner of the DAU.

#### Land Ownership

The majority of land in PH-13 is private. However, there is some public land, most of which is administered by the U.S. Forest Service (USFS), Comanche National Grasslands. Land controlled by government agencies accounts for approximately 15% of the area of the DAU. Public land holders in addition to the USFS are the Bureau of Land Management (BLM), State Land Board, and Colorado Division of Wildlife. Most public land is found in the southern half and the northwest corner of the DAU.

#### Land Use

Land use (both public and private) is almost exclusively agricultural. Including both grazing and farming with dry land and irrigated crops being produced. Livestock grazing is controlled on USFS holdings by using a system of grazing allotments leased to private entities.

Land use in the DAU has not changed significantly in recent times. The major changes would be in varieties of crops planted and a slight increase in irrigated cropland from center pivot irrigation systems. Development is not currently a significant threat to pronghorn habitat.

#### **POPULATION DYNAMICS**

#### **Pronghorn Distribution**

Pronghorn are found throughout the DAU with concentrations occurring on or near winter wheat fields during winter. The tendency of pronghorn to concentrate near areas of winter wheat has lead to game damage complaints in the past. During the recent drought pronghorn also utilized the remaining grass that was available during winter leading to conflicts with cattle ranchers as livestock forage was at a premium. There is a significant amount of Comanche National Grasslands found in Tobe primarily in the southern portions (GMU's 136, 137, 143, and 144). The US Forest Service administers this land and is eager to try and improve habitat conditions there in order to increase use of public lands by pronghorn. This can have positive impacts in several ways. It will lead to less game damage from pronghorn on private ground and increase public opportunity for viewing and hunting pronghorn. It will also help the Forest Service meet their charge of managing native ungulates on federal lands.

#### **Pronghorn Population Size**

Pronghorn populations in the DAU had been on a steady increase since the mid 60's through the mid 80's due to conservative hunting seasons. Observed pronghorn numbers were lowest in 1968 (219) and at their peak in 1995 (2838). During the mid 1980's pronghorn license numbers were increased dramatically which had a positive impact on harvest and began the process of slowing herd increase. Since that time the herd has been steady to slowly declining as it moves toward the population goal established in the 1987 DAU plan. The current population is estimated at 1850 pronghorn for post hunt 2005. (Table 1 and Figure 3).

#### **Pronghorn Harvest**

Since the initial hunting season in 1967 the DAU has had either sex or specified doe/buck rifle licenses. Unlimited either sex archery licenses and limited muzzleloading licenses are now available in PH-13. Pronghorn harvest has varied from a low of 77 animals in 1967 to a high of 690 in 1997. The peak doe harvest occurred in 1997 with 359 females and young harvested. Buck harvest peaked in 1996 with 366 bucks taken. (Table 1 and Figure 3).

#### **Hunting Pressure**

Hunting pressure for Tobe has increased proportionately (Table 1 and Figure 3) to the pronghorn population increase. Demand for licenses has increased at a pace consistent with the herd population. Hunters applying for rifle buck licenses can expect to draw with 1-3 preference points depending on the unit. For Private Land Only (PLO) buck tags, most are drawn with zero preference points. Doe licenses are typically under subscribed in the drawing with many leftovers available in most Tobe game management units, especially PLO licenses. One of the driving forces behind the amount of hunting pressure utilized is the amount of game damage complaints received from landowners. Higher license numbers have been allocated to areas with the highest density of pronghorn or to areas receiving the greatest number of damage complaints.

One difficulty in distributing hunters in this DAU is the high percentage of private land where hunters are reluctant to ask for permission or are unable to gain access for hunting. Thus in the past a high percentage of those drawing licenses hunted on the limited amounts of public land in units 136, 137, 143, and 144. This situation has lead to crowding issues on public land and an unequal proportion of harvest on public verses private land throughout the DAU. To address this issue PLO licenses have been increased with the intention of increasing hunter success on both public and private land and helping to meet harvest objectives. However, an increase in trespass complaints can result from hunters obtaining PLO tags without first gaining permission from private landowners to hunt.

Another factor which has kept the herd reduction on a moderately slow pace is the inverse of hunter numbers to hunter success rate. When hunter numbers increase success rates decrease. Utilizing late doe hunts to split up hunting pressure may be one way to address this concern.

Table 1. Pronghorn Population, License Numbers, Harvest, and Success Rates, 1995-2005

#### PRONGHORN POPULATION, LICENSE NUMBERS, HARVEST, AND SUCCESS RATES 1995-2005

DAU: Tobe A-13

Current population Objective: 1400 Current sex ratio Objective: 33:100:62

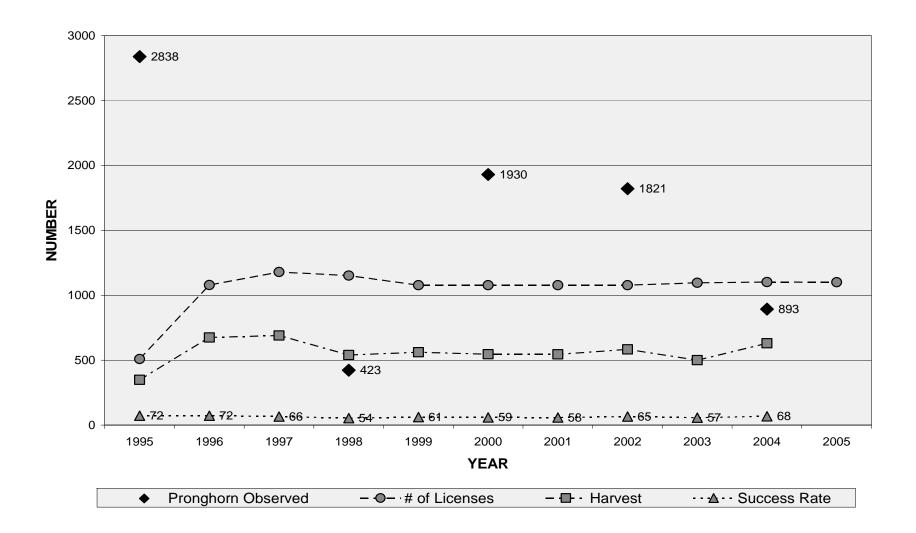
<u>YEAR</u>	* NUMBER OBSERV	<u>**PLUS 30%</u>	LICENSE NUMBER	RS HARVEST	% SUCCESS RATE
1995	2838	3689	509	348	72
1996			1079	675	72
1997			1179	690	66
1998	*** 423	550	1152	539	54
1999			1078	561	61
2000	1930	2509	1078	546	59
2001			1078	545	58
2002	1821	2367	1078	583	65
2003			1096	500	57
2004	*** 893	1161	1102	630	68
2005			1100		

<sup>\*</sup> Population inventory is typically flown every other year

<sup>\*\*</sup> Plus 30% refers to the number of antelope possibly not observed during flights added to the # actually seen

<sup>\*\*\*</sup> Only a partial count was obtained: 1998 (GMU's 130, 137, 138) 1994 (GMU's 130, 144, 146)

Figure 3. Tobe (PH-13), Pronghorn Population VS License Numbers & Harvest, 1995-2005



#### HERD MANAGEMENT

Herd population data is assimilated from aerial counts conducted from fixed wing aircraft. During pre-season counts the herd composition of Buck:Doe:Fawn is derived by flying 3-mile interval transects for individual GMU's within the DAU and counting the number of bucks, does, and fawns observed. During post-season counts a total animal count is obtained by flying the entire DAU at 1-mile transect intervals and counting every pronghorn observed. Additional herd data is obtained from harvest surveys.

This data is entered into the DEAMAN (<u>Deer</u>, <u>Elk</u>, and <u>Antelope Management System</u>) population database program (Gary C. White, Department of Fishery and Wildlife, Colorado State University, Fort Collins, CO, gwhite@cnr.colostate.edu) and used to produce spreadsheet population models. From these models and observed data, a herd composition and total herd population projection can be made which in turn is used as an aid to set the number and type of hunting licenses offered.

#### **Current Conditions**

The post-hunt population estimate for 2005 is 1850 pronghorn which is 450 pronghorn over the long-term population objective of 1400 pronghorn established in the 1987 DAU plan. Current observed pre-season buck:doe ratio is estimated at 36 bucks per 100 does

#### Habitat

Habitat conditions vary annually depending on localized precipitation. The pronghorn habitat in this DAU occurs almost entirely on private land with the majority of private ground in dry land farming or cattle ranching. Being at low elevations and having mild winters there is no distinct difference between winter and summer range. However, pronghorn tend to group up and congregate on winter wheat fields from late fall through early spring.

#### **Public Input Meetings**

In order to gain local public input on pronghorn management issues a series of public meetings were held during the month of July in Lamar, LaJunta, Eads, Cheyenne Wells, and Pritchett. At these meetings attendees were given the opportunity to comment on four different pronghorn DAU plans, PH-5 Haswell, PH-12 Cheyenne, PH-13 Tobe, and PH-18 Two Buttes. These four DAU meetings were combined since they are all being updated concurrently and many landowners and sportsmen have an interest in, or own property in, several different DAU's. The locations for meetings were chosen based on geographic location in order to maximize convenience and minimize driving distance for those wishing to attend.

The meetings were advertised in various ways. Flyers (Appendix A) announcing the meetings were distributed to local businesses and individuals and hung in locations frequented by those likely to be interested in the plans. Announcements for the meetings were run in; the Lamar

<u>Daily News</u>, <u>Baca Weekly</u>, <u>Plainsman-Herald</u>, <u>LaJunta Tribune-Democrat</u>, <u>Kiowa County Press</u>, <u>Range Ledger</u>, and <u>Rocky Ford Daily Gazette</u>, as well as being aired on some local radio stations. The meeting information was also posted on the CDOW website (Appendix A).

Comments received at the public meetings were recorded and can be seen below along with additional written comments received from landowners, sportsmen, and government agencies after the meetings. All public input received to this point was considered when writing this plan.

#### **Public Meeting Comments**

#### Lamar Meeting - July 11, 2005

Attendance = 6

Make draft plans available on the DOW website

Make it easier to draw a license, especially for kids

Have a late doe antelope hunt

SAG group is interested in late antelope management hunt

Advertise meetings better

Colorado DOW should have a once a week radio or TV program

#### **Cheyenne Wells Meeting - July 13, 2005**

Attendance = 9

Increase antelope population

Increase quality of bucks

Prefer Alternative 3

Increase both quality and quantity of population (buck)

#### LaJunta Meeting - July 14, 2005

Attendance = 12

Need landowner's signatures on applications for PLO licenses

Lower licenses in Haswell, population devastated

With only 15% landowner licenses can't draw a license

Ought to be a better way to reimburse landowners for providing habitat

Land owner vouchers should be tied to the individual's land

Need disease studies for leptospirosis

Current population is good

Need to decrease antelope population

Antelope ate the grass we had saved for winter pasture (60-80 head)

Last 2-3 years we had to hunt a lot harder for animals

Road hunters with no permission are a problem

Do not want an increase in hunters

Want larger bucks

Like Alternative 3 for all four DAU's

December antelope season for does

Prefer Alternative 4 for Tobe

Eads Meeting - July 15, 2005

Attendance = 7

Could aerial photos be used for antelope counts?

Have seen a lot of triplets this year

More pronghorn are being seen in milo fields

Antelope are increasing in our area would like to see them reduced Want fewer does and more bucks

Rifle season would be better if there were two weekends to hunt, not just one

Would like to see a December hunt for antelope

Voucher system is not working for them, too hard to draw a license

Old landowner license system was fairer, go back to the old system

Most of the vouchers are being handled by outfitters which is not good

Large herds of antelope in winter pound the wheat and spread bindweed

A lot of landowners are disgusted with the voucher system, they can't draw a license

Too many people are running antelope and deer with 4 wheelers

Outfitters are trespassing a lot on private lands where they don't have permission

Would like to see the population lower than where it is now

Prefer Alternative 1 or 4 for Haswell

Prefer Alternative 2 for Haswell and Tobe

Prefer Alternative 2 for Haswell

#### Pritchett Meeting - July 18, 2005

Attendance = 9

Dispersal Licenses- How many antelope are considered a problem?

How long does it take to get Dispersal licenses and how much red tape does it entail?

What can be done if a landowner does not want any antelope

Antelope are primary vector in transmitting bindweed to fields.

Had no bindweed problems until antelope arrived in the 1980's, knows antelope spread it/caused

Suggestion made to contact CSU to do a bind weed study to determine extent of problem and culprits that spread it so that he can have scientific data on his side

Road graders also spread bindweed even in town where there are no pronghorn

Proposal made to fence out or modify fence on a quarter section of agricultural land surrounded by USFS land to exclude antelope

That would require USFS policy change unless this is determined to be a special circumstance and could lead to a line of landowners wanting the same thing

Biggest concern with antelope was bindweed, not making the soil blow

Tordon to control bindweed is \$104/gallon, antelope are the primary factor in spreading bindweed

USFS receives many hunter complaints regarding lack of antelope on public ground in Units 139 and 144.

Discussion about possible late doe seasons to address damage concerns

Damage from antelope is occurring any time grass is not green-fall, winter and spring and ends when green up occurs and antelope generally disperse

USFS is willing to explore options to influence antelope distribution on a scale smaller than DAU (GMU/public vs. private). In general want to increase density on public ground in the Carrizo unit specifically GMU 139, 144.

USFS expressed interest for habitat improvement in cooperation with CDOW on USFS ground. Suggested increasing/planting winter fat on USFS to possibly compete with wheat. Unit 130 has more winter fat present on USFS ground and higher antelope density

Recommend planting winter fat over the disturbed pipeline right of way

USFS expressed a desire to potentially raise post-season buck/doe ratios to 40:100 or higher over time to possible improve herd structure and health.

Concern about landowner attendance at meeting. There is strong public perception that attending these meetings are a waste of time as CDOW has its mind already made up and attending will not do any good as CDOW does not listen to landowner complaint issues or does nothing about them.

What about the big prairie dog meeting held recently in Springfield. No one from USFS or CDOW knew about a recent prairie dog meeting

Could plague transmission be feasible to use as prairie dog control

Any changes in hunting/shooting prairie dogs on public ground or will it change CDOW is not aware of plans to change laws regarding recreational hunting of prairie dogs right now

Some landowners express a strong desire to get rid of all prairie dogs

#### Written Comments

#### **Landowner and Sportsman Comments**

E-mail Comments (condensed by Yost)

Landowners hate pronghorn, "they spread bindweed" is the most common response.

I have owned irrigated farm land and for 30 years there has not been a single antelope on it but it is full of bindweed. Spreading is what bindweed is genetically programmed to do.

M opinion as a sportsman, mentor, HE instructor and conservationist I would favor gradually increasing the population objectives, especially in Two Buttes DAU. It is far too low. In DAU's with significant public land, such as Comanche National Grassland, I would like to see Buck ratio nearer 40% and the harvest managed for better quality animals. Population objectives could be achieved with PLO licensing in GMU's where there is significant public land. I would like to see something like 10% of the male population reach at least 4 1/2 years - 61/2 years of age. Bucks are capable of reaching 15 - 16 inches if there is not too much harvest pressure. I feel that the Comanche Grassland has a carrying capacity for many more pronghorns and would very much favor increasing the population objectives and harvest objectives to achieve this.

My primary agenda is to create or at least not loose opportunity for public without them needing to pay large trespass fees to hunt Pronghorn.

December management hunt for pronghorn – landowners I know in Haswell DAU are unanimously in favor of it and would grant access to public. Winter is when antelope are congregated in their wheat fields, very visible so it is a period when reducing numbers is foremost in many of their minds. Landowners like it because instead of appeasement by the Division in the form of a couple of Dispersal licenses, there is a possibility of some real reduction in areas where there may be a potential damage problem. At License Allocation workgroup meeting I addressed the December hunt issue. Need to go through DAU planning process. I interpreted the response as we are moving in the right direction. If there is enough landowner support and it passes license numbers and distribution would be determined by Division based on criteria that drives such things

Spoke with another large landowner in Haswell DAU today. They are also in support of late management hunt. I have been encouraging all to send in Public input form for License Allocation Workgroup stuff, since all are complaining that there were very few landowner vouchers given out this year. I have spoke

to none that received deer, and only a couple that got 1 or 2 doe antelope vouchers, some that received nothing, and have yet to find a public that drew in those GMU's. Since these are the people that support the Foundation efforts by giving me some of their vouchers and access for fund raising purposes, I also am disappointed. When I began the quest for special licensing for the sick kids, I made a commitment to DOW senior Staff that we would never ask for any for the purpose of selling them, instead, we beg landowner vouchers for that purpose. I am trying to get the pulse of different stakeholders, even though many may have very different opinions than mine.

Spoke with two large landowners today, about antelope plan. Both favor a management hunt as an additional population objective tool. I asked both to e-mail their comments.

They want me to draft something (Issue) and he will sign it. Let me know what you need to see on this and I will draft something

Thus far 14 people in DAU 5 Haswell, have expressed support for a late doe hunt. Need to talk with about a dozen more.

Sportsman's Advisory Group Representative

#### **Land Management Agency Comments**

Antelope (plus elk) Comments for DAU's A-5 (Haswell); A-12 (Cheyenne); A-13 (Tobe); A-18 (Two Buttes)

Research conducted in Oregon and Idaho have demonstrated the importance of herd health in connection with buck:doe and bull:cow ratios. Managing herd ratios of 20-25 mature bucks/bulls (2.5+yrs old) per 100 doe/cows was found to tighten calving season distribution, allowing young-of-the-year more time to grow and mature physically prior to winter. In order to maintain this level (20-25) of mature males, the population structure requires managing for a pronghorn buck:doe ratio approaching 40:100 per DAU.

If suggestion #1 is followed, the target calving ratio could be raised from 61 to 70 (total spread = 40:100:70) due to availability of more sexually proficient bucks across the populations in A-5, A-12, A-13 & A-18. Reproduction rates usually grow at a 2:1 of mature males to offspring (i.e., for every 1% increase in 2.5-yr old males a 2% increase in calf ratio occurs if habitat is not the limiting factor and mature male ratios are below 30:100).

The Forest Service is required to manage native species on a sustainable basis by administrative unit. Because antelope and elk are being managed at such low densities in SE CO, the Comanche NG must consider impacts of heavy hunting/recreation pressure. Our desired conditions for the next 20 years includes managing wild herbivores at a more ecologically appropriate level (higher numbers with greater ratios of sexually mature males).

The current CDOW management plans for wild ungulates does not align with Forest Service's need to manage viable elk & antelope populations. I ask you to consider increasing both herd numbers and SE Colorado buck:doe and bull:cow ratios that are more reflective of the Historic Range of Variability (HRV). Projects analyses on the Forest Service show extremely low herd numbers of antelope & elk, that are suppressed due to perceptions of crop depredation and bind weed spread. As the Wildlife, Fish, & Rare Plants (WFRP) Program Manager for the PSICC, we will begin managing for larger (sustainable & viable) numbers of elk & pronghorn. However, I do not want our management objectives to conflict with CDOW's management goals and wish to coordinate our efforts. I view this process and hope you view our Grassland Revision Plan process as opportunities to work together on elk, antelope and other native species.

Our primary management tool for achieving HRV for ungulates would be burning, interplanting winterfat and restricting hunter access. We would like to work with CDOW in developing ways to prevent the spread of bind weed, especially in unique situations where private cropland is surrounded by National Grassland. I would like to assist CDOW in meeting its needs to reduce ungulate depredation where needed, while maintaining an overall management objective that meets our needs to reflect HRV where feasible.

I would like our annual efforts of spring burning for mountain plover to also be effective for pronghorn on the Comanche NG. Please contact me or (Comanche biologist) to coordinate our burning program with CDOW and your big game management efforts. Our WFRP 5-Yr Action Plan on the Comanche has numerous projects planned for maintaining and improving rangeland and riparian conditions and carrying capacity for pronghorn, elk and other species. My hope is CDOW will utilize our efforts to expand elk and pronghorn populations towards the HRV of higher populations and better sex ratios for these four DAU's

Thank you for the opportunity to comment,

USDA, Forest Service - PSICC, Supervisor's Office

#### **Land Management Agency Comments - Continued**

Thank you for the opportunity to comment on the Pronghorn Management Plans that the Colorado Division of Wildlife is developing for the DAUs in southeastern Colorado. Our comments on the management plans and population objectives fare focused on the Tobe (A-13) and Two Buttes (A-18) DAUs, specifically GMUs 130, 136, 137, 139, 143, 144, and 145, which encompass portions of the Comanche National Grassland.

The Forest Service is required to manage native species on a sustainable basis by administrative unit. Because pronghorn and elk are being managed at such low densities in SE CO, the Comanche NG must consider impacts of heavy hunting/recreation pressure. Our desired conditions for the next 20 years includes managing wild herbivores at a more ecologically appropriate level (higher numbers with greater ratios of sexually mature males). Current CDOW management plans for wild ungulates do not align with Forest Service's need to manage for viable elk and pronghorn populations.

For the revised Pronghorn Management Plans, we recommend increasing both herd numbers and buck: doe ratios to levels that are more reflective of historic conditions on the shortgrass prairie. Project analyses on the Comanche National Grassland indicate extremely low current pronghorn numbers in the GMUs listed above, and we recognize that populations are suppressed due to perceptions of crop depredation and bind weed spread. Because we do not want our management objectives to needlessly conflict with CDOW's management goals on private lands, we hope to improve coordination of management efforts between our agencies in the future. We view this process and hope you view our Grassland Plan Revision process as opportunities to work together on management for elk, pronghorn and other native species. While the Comanche NG does not have recommendations for overall DAU population objectives, we do recommend a large increase in local population objectives (on the order of 100 percent or more increase in relevant units of A-13), and a more balanced sex ratio (40 bucks:100 does) for the Comanche NG.

Ongoing and planned habitat management efforts that could increase pronghorn use of shortgrass prairie habitat on the Comanche NG compared to adjacent private lands include:

- prescribed burns conducted in the spring in collaboration with the Colorado Division of Wildlife
- · interseeding of winter forages such as winterfat into shortgrass prairie
- developing ways to prevent the spread of bind weed in unique situations, such as where private cropland is surrounded by National Grassland
- increasing the size of allotments through the removal of interior fences
- · improving pronghorn access to water sources, and
- installing livestock fence that allows for pronghorn movement in appropriate areas.

We also recommend that CDOW consider new harvest options for pronghorn does, including issuing a greater proportion of doe licenses for private land only, and a separate doe season in late fall or early winter to disperse herds from wheat fields.

USDA. Forest Service - Comanche National Grasslands

#### <u>Issues and Strategies</u>

In February of 1998 the Great Plains Pronghorn Conflict Resolution Committee (ACR) released a report on issues and concerns of pronghorn management in southeastern Colorado. The major issues identified by the group were:

- 1. Spread of noxious weeds by pronghorn
- 2. Loss of forage, both wheat and grass to pronghorn
- 3. Wind erosion from pronghorn grazing
- 4. Hunter trespass

Issues raised by landowners in 2005 are very similar to those raised in the 1998 ACR report. Though recent game damage complaints have been minimal, they are a major factor in herd population limits. Many landowners will not tolerate high numbers of pronghorn for the reasons outlined above. Thus pronghorn population levels will be set at acceptable levels and will be maintained there using hunting harvest as the primary management tool. When damage complaints occur, hazing techniques such as cracker shells or physically chasing them off will be used. Dispersal hunts issued through the Area Wildlife Manager will also be available to disperse pronghorn away from problem areas after other methods are tried and fail.

The CDOW will also actively work with the USFS Comanche National Grasslands to improve habitat conditions on the National Grasslands and encourage pronghorn use of public lands in DAU's PH-13 Tobe and PH-18 Two Buttes. Increasing use of public lands by pronghorn will help alleviate some game damage issues on private land and will provide significant benefits to the public at large in terms of pronghorn viewing and hunting opportunities. To this end, more PLO licenses have been designated to the units containing significant acres of National Grasslands (GMU's 136, 137, 143, and 144) in an effort to distribute licenses more evenly across the GMU's rather than concentrating hunters on the available public land. This will in turn increase harvest on private land reducing damage there.

Many of the issues and concerns brought up at the meetings are things that cannot be dealt with in a DAU plan but are important to mention. Many landowners are concerned that they have a hard time drawing licenses through the Landowner drawing. This is simply a factor of the demand for the licenses being greater than the supply (15 percent landowner set aside). Unless that percentage changes drastically through the Big Game License Allocation Process it will remain difficult to draw licenses. Demand for all big game hunting tags statewide continues to climb as indicated by the increasing number of preference points required to draw licenses.

Another major concern from landowners is pronghorn spreading bindweed. This is a contentious issue that has been going on for decades. As long as there are pronghorn and bindweed there are going to be folks blaming the spread of bindweed on pronghorn. Once again this is an issue that cannot be solved in a DAU management plan. The focus of this pronghorn DAU plan will be to set acceptable population goals and sex ratio objectives for pronghorn in the DAU and what

management techniques will be used to meet those goals.

The idea has been brought up to use late season population management doe hunts as a way to help alleviate some game damage issues caused by pronghorn and help to meet DAU objectives. Many local landowners and hunters are very interested in this idea. The local Sportsman's Advisory Group (SAG) representative has written up a proposal to be submitted as an issue for establishing such a hunt (Figure 4). Along with this proposal a letter was also drafted seeking support for the hunt (Figure 5) including a Landowner / Sportsman survey (Figure 6).

All of the responses to the survey were not received back prior to writing this draft plan. Of the Five written surveys returned all five are in favor of a late season doe hunt.

Comments on the surveys returned are:

A late hunt would help disperse and reduce herd size on fields at critical growth period

Too large a herd on small wheat causes bare spots and fine soils, which blow easily

It would allow more hunters to hunt, when they could have time off work

Gives first timers a better chance to hunt

Needs to be closely monitored so over ha rest is not a problem

Breeding would be over and colder temps make better meat

Figure 4. Late Doe Pronghorn Season Proposal

#### **PROPOSAL**

To establish a late season pronghorn management hunt in selected GMU's.

This proposal seeks to establish a late season pronghorn hunt in selected Game Management Units, including, but not limited to, 120 and 121 in Haswell DAU - 5.

The season dates requested are the Friday, Saturday and Sunday following Thanksgiving Holiday which traditionally is on Thursday.

This proposal would be for the purpose of population reduction in units where biological data indicates that the numbers are sufficient to support a management hunt.

This proposal would seek from 33% - 50% of the doe pronghorn licenses set for the selected GMU's be allocated to this late management hunt. This proposal seeks 0% of the buck licenses allocated for selected GMU's.

The number and dispersal of licenses would be subject to existing allocations and regulations established for pronghorn hunts.

Data released by the Colorado Division of Wildlife, suggests that the pronghorn population in Haswell DAU 5 is increasing. License numbers have increased annually, and harvest holds pretty steady at 65 - 75%.

Discussions with landowners and sportsmen in the area indicate wide support for establishing a late management hunt. It is a time when the Pronghorn are in the winter wheat, congregated in larger herds and therefore more visible.

It is a time when landowner's think about reducing numbers, and therefore it creates an opportunity for landowner/hunter cooperation and additional access to private lands that would not necessarily be available in the established October Pronghorn hunt.

Since there are no buck licenses, for this hunt, it eliminates the competition with other hunters seeking a buck and creates an opportunity for youth/mentor hunts and first time women pronghorn hunters, as well as a terrific opportunity for the "meat" hunter merely seeking a quality animal for the table.

A short, intense, three day only hunt, would assist DWM's in working the hunts, and would be favorable to Landowners for the purpose of allowing access for such a short time period.

Hunter check in/out would further assist with collection of harvest data, and dispersal of hunters to properties willing to allow access.

#### SPORTSMEN/LANDOWNERS

I am introducing a proposal for inclusion in the ten year pronghorn management plan for Haswell DAU -5 that would establish a late season pronghorn population reduction hunt. The proposal is not limited to Haswell DAU - 5 but population dynamics suggest that the numbers are sufficient to support such a hunt.

This hunt would be for doe pronghorn only, and would seek from 1/3 - ½ of the doe antelope licenses allocated for a specific Game Management Unit be issued for the late season, subject to existing allocation percentages and regulations. This would mean Res/Non res....landowner....youth set aside etc.

The season dates requested are the Friday, Saturday and Sunday following Thanksgiving holiday which is traditionally on a Thursday. Three days only....

These dates would not conflict with other big game rifle hunts.

This proposal will live or die depending on support from Public. Take a little time to answer a few questions and provide Name and contact information to be submitted to Wildlife Commission for consideration.

Time is short...Draft of DAU plan will be presented to Commission at the August workshop in Alamosa and consideration at September meeting in Lamar.

Thank You S.E. Colorado Sportsman Advisory Group

Figure 6. Late Season Hunt Survey

# LATE SEASON PRONGHORN INPUT NAME: PHONE: E-MAIL: LANDOWNER \_\_\_\_ SPORTSMEN \_\_\_\_ OTHER \_\_\_\_ ARE YOU? ARE YOU IN FAVOR OF A LATE SEASON PRONGHORN HUNT? YES \_\_\_ NO \_\_ DO YOU FEEL A LATE SEASON HUNT WOULD EFFECTIVELY REDUCE PRONGHORN NUMBERS IN AREAS OF POTENTIAL AGRICULTURAL DAMAGE. YES \_\_\_\_\_ NO IF YOU ARE A LANDOWNER, WOULD YOU CONSIDER ALLOWING SOME PUBLIC ACCESS FOR THE PURPOSE OF PRONGHORN POPULATION REDUCTION FOR THIS 3 DAY PERIOD, SUBJECT TO SOME REASONABLE RESTRICTIONS TO PROTECT FRAGILE CROP AND RANGELAND. YES \_\_\_\_ NO \_\_\_\_ COMMENTS: QUESTIONS? CALL OR E-MAIL;

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#### ALTERNATIVE DEVELOPMENT

Various alternatives were provided for public comment (Figure 7) including the option for suggested alternatives not presented. The alternatives presented ranged from keeping the current herd structure and composition to increasing the population by 20 percent, increasing the population by 50 percent, or decreasing the population by 20 percent. Along with the total population objective sex ratio alternatives were also presented. Sex ratio alternatives ranged from leaving them at the current level of 33 bucks per 100 does to increasing the objective to 40 bucks per 100 does.

With the new format for DAU plans a population range will be used instead of set static numbers as in previous plans. This will allow more flexibility in population management. From comments received an acceptable population range will be determined. Examples of possible ranges outlined in the Executive Summary would be 1,400 - 1,700; 1,700 - 2,100; or 1,100 - 1,400 as potential total population objectives.

Figure 7. DAU Alternatives for Population Objectives and Sex Ratios

Tobe PH-13	Alternative 1	Alternative 2	Alternative 3	Alternative 4
Population Objective	Current	Increase 20%	Increase 50%	Decrease 20%
Ů	1,400	1,700	2,100	1,100
Sex Ratio	33:100	35:100	35:100	35:100
Or suggested				
alternatives	40:100	40:100	40:100	40:100

#### PREFERRED ALTERNATIVE

The preferred alternative chosen after all comments were received from the draft plan and public meetings are a **population objective range** of 1,400 - 1,700 with a 40:100 sex ratio.

#### **SUMMARY**

The major issues for the biological management of pronghorn are total population objective and sex ratio. However, the majority of land here is under private ownership and the political factor of how many pronghorn landowners will tolerate carries the most weight. Setting population objectives at a level to please everyone from pronghorn hunters to wheat growers and cattle ranchers is the challenge. The preferred alternative is an effort to maintain the balance of both the recreational hunter and those making a living off the land while at the same time optimizing the pronghorn population.

# **APPENDICES**

- A. MEETING ANOUNCEMENT
- B. PRESS RELEASE
- C. WAYS TO PROVIDE INPUT

#### APPENDIX A

#### **ANNOUNCMENT**

#### ANTELOPE MANAGEMENT PLANNING MEETINGS

The Colorado Division of Wildlife will be hosting a series of public meetings concerning management of pronghorn antelope in portions of southeast Colorado. Pronghorn Data Analysis Units to be discussed include Haswell A-5, Cheyenne A-12, Tobe A-13, and Two Buttes A-18. Purpose of these meetings will be to establish 10 year goals for pronghorn population and sex ratios objectives. License types and hunting seasons to meet these goals will also be discussed. All interested parties are invited to participate in these management plans for pronghorn antelope in their local area. Meetings will be held at the following locations and times. Refreshments will be provided. Please call the CDOW at 336-6600 if you have questions or comments and cannot attend one of the meetings.

<u>Location</u> :	<u>Date</u> :	Time:	
Lamar - Division of Wildlife Office	July 11, 200	)5	7:00 PM
Cheyenne Wells - Community Bldg.	July 13, 200	)5	7:00 PM
LaJunta - Fire Department	July 14, 200	)5	7:00 PM
Eads - Courthouse	July 15, 200	)5	7:00 PM
Pritchett - School cafeteria	July 18, 200	)5	7:00 PM

#### APPENDIX B

#### PRESS RELEASE



™<u>Email</u> Article

News about Colorado's Natural Resources



7/7/2005 Division of Wildlife

#### **Southeast Pronghorn Meetings**

Public Input Sought

The Colorado Division of Wildlife (DOW) is holding public meetings to discuss pronghorn antelope management for the southeast corner of the state.

The DOW manages big game hunting by dividing specific areas into what are known as Data Analysis Units or DAU's. Those large areas are further divided into smaller geographical areas called Game Management Units or GMU's.

Pronghorn management to be discussed includes the areas around Haswell (A-5), Cheyenne (A-12), Tobe (A-13), and Two Buttes (A-18).

This is a continuation of the DAU planning process and is a chance for public opinion to be incorporated into the DOW herd planning process. Items that will be discussed are the herd population and herd composition objectives that will govern license setting and policy issues for the next ten years.

All interested parties are invited to participate in these management plan discussions.

Meetings will be held at the following locations and times. Refreshments will be provided.

Location:	Date:	Time:
Lamar - Division of Wildlife Office	July 11, 2005	7:00 PM
Cheyenne Wells - Community Bldg.	July 13, 2005	7:00 PM
LaJunta - Fire Department	July 14, 2005	7:00 PM
Eads - Courthouse	July 15, 2005	7:00 PM
Pritchett - School cafeteria	July 18, 2005	7:00 PM

People who cannot attend the meetings can call at the Lamar DOW office at (719) 336-6600 or send written comments to Jeff Yost at 2500 South Main, Lamar, CO 81052.

# APPENDIX C

#### WAYS TO PROVIDE INPUT

#### Ways to Provide Input on Antelope Management Plans

- 1) Attend a public meeting and make comments there.
- 2) Phone the CDOW in Lamar at 719-336-6600
- 3) E-mail the CDOW at <a href="mailto:jeff.yost@state.co.us">jeff.yost@state.co.us</a>
- 4) Attend the Wildlife Commission meeting in Lamar September 8-9, 2005
- 5) Send written comments to the CDOW at:

Colorado Division of Wildlife 2500 S. main Lamar, CO 81052

Comments to be included in the draft management plan must be received by July 29, 2005