# 2022

Report to the Colorado General Assembly



# Transportation Legislation Review Committee





Prepared by Legislative Council Staff Research Publication No. 785 December 2022

# **Transportation Legislation Review Committee**

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December 2022

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December 2022

To Members of the Seventy-third General Assembly:

Submitted herewith is the final report of the Transportation Legislation Review Committee. This committee was created pursuant to Section 43-2-145, C.R.S. The purpose of this committee is to give guidance and direction to the Colorado Department of Transportation on the development of the state transportation system, and to provide legislative oversight of and input into such development. The TLRC is granted statutory oversight responsibilities for certain activities of the state's regional transportation and public highway authorities, as well as the Regional Transportation District in the Denver metropolitan area. The TLRC also monitors the activities of the Colorado Department of Revenue relating to the regulation of motor vehicles and driver control, the impact of Colorado's transportation system on air quality, and the effect of traffic law enforcement on transportation in the state.

At its meeting on October 14, 2022 the Legislative Council reviewed the report of this committee. A motion to forward this report and the bills therein for consideration in the 2023 session was approved.

Sincerely,

/s/ Representative Alec Garnett Chair

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# This report is also available online at:

https://leg.colorado.gov/committees/transportation-legislation-review-committee/2022-regular-session

# **Committee Charge**

Pursuant to Section 43-2-145, C.R.S., the Transportation Legislation Review Committee (TLRC) is authorized to give guidance and direction to:

- the Colorado Department of Transportation (CDOT) in the development of the state transportation system and to provide legislative oversight of that development;
- the Colorado Department of Revenue (DOR) in the licensing of drivers and registration and titling of motor vehicles; and
- any state agency or political subdivision of the state that regulates motor vehicles or traffic, including those that impose penalties for violating traffic statutes and rules.

The committee must meet at least once each year to propose and review transportation, traffic, and motor vehicle legislation. It is permitted to review any phase of operations of CDOT, a public highway authority, or a regional transportation authority, and may require these entities to prepare and adopt long-range plans and complete financial or performance audits. The committee may also conduct a post-operation review of any project completed by these entities to determine whether it was completed in the most cost-effective and efficient manner.

#### **Committee Activities**

During the 2022 interim, the TLRC toured the Eisenhower-Johnson Memorial Tunnels and held two meetings at the State Capitol.

**Committee meetings.** The following organizations provided presentations to the committee:

- All Points Transit;
- American Automobile Association (AAA);
- Bicycle Colorado;
- Boulder Transportation Connections;
- Boulder Chamber;
- Colorado Association of Transit Agencies;
- Colorado Cross Disability Coalition (CCDC);
- CDOT;
- Colorado Energy Office (CEO);
- Colorado Motor Carriers Association (CMCA);
- Denver Streets Partnership;
- Division of Motor Vehicles (DMV);
- E-470 Public Highway Authority;
- Enterprise Rent-A-Car;
- Front Range Passenger Rail District (FRPRD);
- Jefferson Parkway Public Highway Authority;
- Northwest Parkway Public Highway Authority;
- Pueblo Transit;
- Regional Transportation District (RTD); and
- Toyota.

**Eisenhower-Johnson Memorial Tunnels tour.** As part of the committee's Eisenhower-Johnson Memorial Tunnels tour, the committee undertook discussions and tours with the following CDOT entities:

- CDOT I-70 Floyd Hill to Veterans Memorial Tunnels project team; and
- CDOT Eisenhower-Johnson Memorial Tunnels Maintenance and Operations section.

The committee rode to the tunnels in a CDOT Bustang vehicle to learn more about the Bustang program and the new Bustang Pegasus shuttle services.

# **Public Highway Authorities Updates**

Representatives from the E-470, Northwest Parkway, and Jefferson Parkway Public Highway Authorities (PHA) provided overviews of their agencies.

**E-470**. The E-470 PHA is a 47-mile corridor that serves as a beltway for Denver's east side. The highway was completed in 2003, and rolled out all-electronic tolling in 2009. Representatives of the E-470 PHA updated the committee on the authority's work over the past year. They discussed traffic trends from 2019 through 2022 as well as opportunities for cost savings; regional partnerships; upcoming improvements; a roadway widening project; trail connections; environmental stewardship; regional economic impact; safety commitment; partnerships with the Colorado State Patrol and Colorado Correctional Industries; and commercial vehicle support. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/final e-470 tlrc presentation august 2022 0.pdf

**Northwest Parkway.** Representatives from the Northwest Parkway PHA provided an overview of their authority, which was established in 1999 to connect E-470 to US 36 over nine miles. They provided an update on the Northwest Parkway Concession, traffic statistics, toll revenue, toll rates, oversight, recent improvements, the Marshall Fire Toll Relief Fund, sustainability efforts, and a solar program. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/presentation - nwppha tlrc 08-09-2022.pdf

**Jefferson Parkway.** The Jefferson Parkway PHA was established in 2003 to complete the last unbuilt portion of the 470 beltway in the northwest quadrant of the Denver metropolitan area. Representatives of the authority discussed the authority's history, the status of the project, and progress over the past five years. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/tlc presentation 8-9-2022.pdf

# **Colorado Department of Transportation**

CDOT representatives updated the committee on the department's FY 2022-23 revenue sources and FY 2022-23 budget allocation; the implementation of Senate Bill 21-260, including fee revenue; the department's employee engagement survey; and the Equity 360 program. CDOT distributed \$225 million from the Multimodal Transportation and Mitigation Options Fund (MMOF) to metropolitan planning organizations and transportation planning regions, some of which will be used for state transit. Bustang and Pegasus services will continue to expand each year through 2024. The department participated in the Zero Fare program by providing half price tickets for Bustang in July and August, increasing ridership by 63 percent. A copy of their presentations may be found here:

https://leg.colorado.gov/sites/default/files/images/cdot presentation to tlrc 8.9.22.pdf; and https://leg.colorado.gov/sites/default/files/images/cdot presentation to tlrc 09.20.22.pdf

# **Colorado Energy Office**

A representative from CEO, along with CDOT, updated the committee on the Colorado Greenhouse Gas (GHG) Pollution Reduction Roadmap goals and reducing vehicle miles traveled. CEO gave an overview of the sources of GHG emissions and reduction strategies in Colorado; key updates since 2021; electric vehicle targets; sustainable land use strategies; and indirect source standards. CDOT discussed the GHG pollution standard for transportation plans; the expansion of Bustang and transit infrastructure; MMOF funds; electrification investments; and Clean Transit Enterprise updates. CDOT also updated the committee on the Community Access Enterprise; air quality package programs under Senate Bill 22-193; Senate Bill 22-180 implementation; charging infrastructure grant programs; the Charge Ahead Colorado program; DC Fast-Charging corridor stations; Senate Bill 21-230 implementation; the National Electric Vehicle Infrastructure (NEVI) Plan; and an electric vehicle education and awareness campaign to be launched in late 2022. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/2022 tlrc transportation emissions presentation.

pptx 0.pdf

#### **Colorado Motor Carriers Association**

A representative from the Colorado Motor Carriers Association (CMCA) presented to the committee on challenges and opportunities facing the trucking industry. The representative discussed the importance and size of the trucking industry in Colorado; efforts to reduce emissions in trucking; broader industry concerns; driver and technician shortages; resiliency issues related to canyon closures; actions to reduce truck-related GHG emissions; on-highway diesel emissions; older trucks on roadways; and proposed improvements for consideration by the committee. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/tlrc\_2022.pdf

**Committee recommendations.** As a result of its discussions, the committee recommends Bill C and Bill E. Bill C concerns a requirement that drivers yield to large trucks in roundabouts. Bill E concerns changing the amount of state civil penalties to match the amounts of federal civil penalties for interstate motor carriers that violate safety regulations.

#### **AAA**

A representative from AAA provided a presentation on driver education requirements in Colorado. The representative discussed the increasing danger of driving on Colorado roadways, including statistics on the increase in road deaths, equity issues around road fatalities, and the economic impacts of vehicle crashes. The presentation also included information on the current status of driver education class requ

irements in Colorado and the deficiencies of those requirements, the differences in requirements in other states in comparison to Colorado, and reforms to driver education. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/august 2022 tlrc presentation.pdf

**Committee recommendations.** As a result of its discussions, the committee recommends Bill D, which requires anyone under the age of 21 to take a driver's education course before the individual can get an instructional permit or driver license.

# **Colorado Cross Disability Commission**

Representatives from CCDC provided information on issues related to transportation for individuals with disabilities, including the decrease in transit services post-pandemic, safety, reliability, and access. Other emerging issues, such as autonomous vehicles, housing costs pushing non-drivers to suburbs, and the lack of consideration of access in some projects were discussed. Key legislative priorities for CCDC, including funding, were also discussed. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/ccdc presentation to tlrc 8.9.22.pdf

# **Enterprise Rent-A-Car**

A representative from Enterprise Rent-A-Car provided information on issues related to licensing fleet rental cars. The representative discussed the issue of new 2022 plate requirements and temporary tags for fleet vehicles that travel one-way out of state and explained how it would be easier if Enterprise Rent-A-Car had a new plate inventory in their possession to register in real time. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/enterprise presentation to tlrc 8.9.22.pdf

**Committee recommendations.** As a result of its discussions, the committee recommends Bill A which allows motor vehicle fleet operators owning a fleet of at least 25 Class B or C motor vehicles to transfer license plates in good condition from one fleet vehicle to another during a title or interest transfer.

# **Regional Transportation District**

A representative from RTD provided information on the district's history and primary modes of transportation; the strategic plan; the challenge of finding employees; creating a welcoming environment for users; the Zero Fare for Better Air initiative; the system optimization plan; and the fare analysis study. The strategic plan focuses on positive customer and employee experiences, the value of transportation for the community, and using financial resources to maximize value for customers. The representative noted a current 20 percent bus driver position vacancy rate and shared that the district is working on collective bargaining agreements with unions. A steering committee with a broad base of partners to work on the rider experience was outlined by RTD, as well as an upcoming report on the Zero Fare for Better Air initiative. The system optimization plan was outlined as clarifying district priorities to address social equity and focuses on creating a quality, regional backbone for transportation services while maintaining the integrity of the system. The presentation closed with the focus of the fare study, equitable access, affordability, and simplicity. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/rtd\_presentation\_to\_tlrc\_09.20.22.pdf

# **Bicycle Colorado and Denver Streets Partnership**

Representatives from Bicycle Colorado and Denver Streets Partnership provided a history of the organizations and information on slowing drivers and addressing traffic violations through automated traffic enforcement cameras. The groups provided information on the rise of traffic fatalities which involve speeding vehicles and tend to disproportionately affect people of color, those in lower income neighborhoods, and children age 14 and under. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/automated\_enforcement\_presentation\_2022-1.pdf

**Committee recommendations.** As a result of its discussions, the committee drafted, but did not recommend, a bill addressing automated vehicle identification systems.

#### **Toyota**

A representative from Toyota provided information on the company's goals to lower GHG emissions, including a new fuel cell for larger, over-the-road trucks. Toyota detailed its testing of fuel cells that use hydrogen to power larger trucks that transport cargo, including the inclusion of Kenworth trucks. The representative also discussed the designation of major highways in Colorado as corridors for hydrogen fueling stations, including federal funds for development of stations. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/toyota fc - co.pdf

#### **Division of Motor Vehicles**

A representative from DMV provided an update on DOR activities and accomplishments; legislation implementation; the Colorado Driver License, Record, Identification and Vehicle Enterprise Solution (DRIVES); and other initiatives. According to the division, DMV issued 150 million driver licenses and/or IDs; handled 1.1 million appointments; answered 1 million phone calls; processed 104,582 crash reports; and issued 230,640 sanctions against driver licenses in FY 2021-22. The department discussed the improvement of the customer experience by lowering wait times; as well as travel to customers using DMV2Go vehicles; PockeTalk translation to work with non-English speakers; and providing the driving knowledge test online. The division indicated that they are working on implementing a number of laws and will update DRIVES in future years. Upcoming projects outlined include customer satisfaction; digital tools for efficiency; public safety; and recruiting and retaining employees. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/dmv\_update\_to\_tlrc\_sep\_20\_2022\_v2.pdf

# Front Range Passenger Rail District

Representatives from the Front Range Passenger Rail District provided a history and update on the project. District representatives focused on administrative and board functions, as well as the service plan. Activities include hiring a general manager; ensuring funding transfers; applying for federal grants; and building relationships within the district. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/frprail\_presentation\_to\_tlrc\_09.20.22.pdf

# **Colorado Association of Transit Agencies**

A representative from CASTA provided an overview of the organization, as well as updates from transit providers. Local transit agencies are experiencing supply chain and hiring challenges, according to the representative. They noted that new electric buses, parts, and materials for buildings are more expensive and are taking longer to arrive. The representative detailed agency participation in the Zero Fare program. Fifteen agencies participated, resulting in increased ridership. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/casta presentation to tlrc 09.20.22.pdf

# Boulder Transportation Connections (BTC)/Boulder Chamber, Pueblo Transit, and All Points Transit

Representatives from BTC/Boulder Chamber, Pueblo Transit, and All Points Transit in Montrose provided information about their organizations and their participation in the Zero Fare program. BTC indicated that they are helping the community with sustainable, cost-effective, and efficient transportation. BTC works to incorporate businesses into transportation planning and to understand the needs of employees. BTC representatives talked about marketing the Zero Fare program and

outlined other projects, including expanding transit in the Gunbarrel area through an on-demand shuttle service. A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/btc\_presentation\_to\_tlrc\_09.20.22.pdf

**Pueblo Transit.** A representative from Pueblo Transit indicated that the agency has a \$6.2 million annual budget and provides a fixed route system, the free Colorado State Fair shuttle, and the Kids Ride Free program. The agency detailed a partnership with CDOT for Bustang rides to and from Lamar and the San Luis Valley with connection to Colorado Springs.

All Points Transit. A representative from All Points Transit provided details about the nonprofit organization, including that they serve over 4,500 square miles across three counties with a \$1.8 million operating budget and a 29 vehicle fleet. The representative discussed Dial-A-Ride for pre-scheduled regional medical services and a flex bus with two routes in Montrose. The representative indicated that ridership is down since the start of the COVID-19 pandemic; however, regional routes are being added to Delta and Ouray, as well as a route and transit center within Montrose.

A copy of their presentation may be found here:

https://leg.colorado.gov/sites/default/files/images/apt presentation to tlrc 09.20.22.pdf

# Other Policy Areas

Outside of the committee's discussion, the committee recommended that four bills be drafted that were later withdrawn. The withdrawn bills include rest areas, bridge funding, and stolen catalytic converters. Two withdrawn bills recommended the building of electric vehicle charging stations in rest areas as well as the use of money from the General Fund to improve rest areas. The withdrawn bill related to bridges recommended a transfer from the General Fund to the State Highway Fund for CDOT's off-system bridge program as a competitive local grant program to maintain, repair, and replace bridges. Finally, the withdrawn bill pertaining to catalytic converters recommended that federal guidelines related to the replacement of converters be followed when a person is unable to find an appropriate replacement for a stolen converter, instead of using the current California converter replacement guidelines.

### **Summary of Recommendations**

As a result of the committee's activities, the committee recommended five bills to the Legislative Council for consideration in the 2023 session. At its meeting on October 14, 2022 the Legislative Council approved all five recommended bills for introduction. The approved bills are described below.

# Bill A — Registration of Motor Vehicles in Fleets

The bill allows motor vehicle fleet operators owning a fleet of at least 25 Class B or C motor vehicles to transfer license plates in good condition from one fleet vehicle to another during a title or interest transfer. DOR must allow fleet operators to maintain an inventory of new number plates and to use a third-party provider to handle registration, lien, and titling, and its plate inventory, management, and distribution. DOR may promulgate rules related to requirements of participating fleet operators, as well as oversight and auditing requirements.

# Bill B — Move Over or Slow Down Stationary Vehicle

Under current law, a driver must exhibit due care and caution by moving one lane over or, if moving over is not possible, reducing and maintaining a safe speed when approaching or passing a stationary authorized emergency vehicle, towing carrier, public utility service vehicle, or motor vehicle whose tires are being equipped with chains. The bill adds stationary motor vehicles giving a hazard signal to this list. Failure to exhibit due care and caution is considered careless driving, which can range from a class 2 traffic misdemeanor to a class 6 felony, depending on if the driver's actions are the proximate cause of injury or death.

# Bill C — Yield to Larger Vehicles in Roundabouts

The bill requires a driver to yield the right-of-way to the driver of a vehicle with a length of at least 40 feet or a width of at least 10 feet when driving through a roundabout. If two vehicles that are at least 40 feet in length or 10 feet in width approach a roundabout at the same time, the driver on the right must yield to the driver on the left. A person who violates these requirements commits a class A traffic infraction subject to a \$70 penalty and \$11 surcharge.

# **Bill D — Minor Driver's Education Requirements**

The bill requires anyone under the age of 21 to take a driver's education course before the individual can get an instructional permit or driver license. The bill also requires anyone under the age of 18 applying for an instructional permit to complete a 30-hour driver education course and for anyone between the ages of 18 and 21 to complete a 30-hour driver education course or a 4-hour prequalification driver awareness program. The bill creates a tax credit for individuals who pay for a driver's education course. Finally, the bill requires commercial driving instructors to get a criminal background check before providing behind-the-wheel instruction to a minor.

# Bill E — Commercial Vehicles Enforcement of Safety Laws

The bill changes the amount of civil penalties that may be levied on commercial motor carriers for failure to comply with rules for the safe operation of commercial vehicles by tying the amount of civil penalties to the amount of federal civil penalties for interstate commercial motor carriers. DOR is authorized to cancel or deny registration of a commercial motor carrier that fails to cooperate with the completion of a safety compliance review within 30 days.

#### **Resource Materials**

Meeting summaries are prepared for each meeting of the committee and contain all handouts provided to the committee. The summaries of meetings and attachments are available at the Division of Archives, 1313 Sherman Street, Denver (303-866-2055). The listing below contains the dates of committee meetings and the topics discussed at those meetings. Meeting summaries are also available on our website at:

https://leg.colorado.gov/content/committees

# **Meeting Date and Topics Discussed**

August 8, 2022

 Discussion with the Colorado Department of Transportation traveling to and at the Eisenhower-Johnson Memorial Tunnels

August 9, 2022

- Presentation from Colorado's Public Highway Authorities
- Presentation from CDOT and Colorado Energy Office
- ♦ Presentation from Colorado Motor Carriers Association
- ♦ Presentation from AAA Colorado
- ♦ Presentation from Colorado Cross Disability Coalition
- ♦ Presentation from Enterprise Rent-A-Car

September 20, 2022

- Presentation from Regional Transportation District
- ♦ Presentation from Bicycle Colorado and Denver Streets Partnership
- ♦ Presentation from Toyota
- Presentation from Division of Motor Vehicles
- ♦ Presentation from CDOT
- ♦ Presentation from Front Range Passenger Rail
- Presentation from Colorado Association of Transit Agencies
- Presentation from Boulder Transportation Connections/ Boulder Chamber
- ♦ Presentation from Pueblo Transit
- ♦ Presentation from All Points Transit

# First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

**BILL A** 

LLS NO. 23-0102.01 Jason Gelender x4330

**HOUSE BILL** 

#### **HOUSE SPONSORSHIP**

Froelich and Rich, Boesenecker, Catlin, Huffman, Lindsay, Sullivan, Valdez A.

#### SENATE SPONSORSHIP

Bridges and Hisey, Winter

**House Committees** 

**Senate Committees** 

#### A BILL FOR AN ACT

101 CONCERNING REGISTRATION OF FLEET VEHICLES THAT ARE PART OF 102 RENTAL VEHICLE FLEETS.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov/">http://leg.colorado.gov/</a>.)

**Transportation Legislation Review Committee.** Current law provides that a license plate expires when the owner transfers or assigns the title or interest in the associated motor vehicle and that the owner cannot transfer such a license plate to another motor vehicle. The bill allows the operator of a rental vehicle fleet (fleet operator), if authorized by the department of revenue (DOR), to transfer license plates from one

fleet vehicle to another when the fleet operator transfers or assigns the owner's title or interest in the fleet vehicle from which the number plates are being transferred.

In addition, subject to current statutory requirements relating to the use of approved third-party providers, the DOR, to the extent feasible, is required to allow an owner of a rental vehicle fleet that is authorized to transfer license plates to maintain its own inventory of new number plates and to use a third-party provider to handle all or any portion of both its vehicle registration, lien, and titling needs and its number plate inventory ordering, management, and distribution needs. The DOR is also authorized to promulgate rules or establish guidelines to specify or clarify the requirements that an owner of a rental vehicle fleet must meet to apply for, obtain, and maintain authorization to transfer license plates.

Be it enacted by the General Assembly of the State of Colorado:

**SECTION 1.** In Colorado Revised Statutes, 42-3-115, **amend as** it will become effective January 1, 2023, (5)(a); and add (5)(d) as follows:

42-3-115. Registration upon transfer - rules - definitions. (5) (a) Except as otherwise provided in subsections (5)(b) and (5)(c) (5)(b), (5)(c), AND (5)(d) of this section, on and after January 1, 2022, whenever the owner of a motor vehicle that is Class C personal property, as defined in section 42-3-106 (2)(c), transfers or assigns the owner's title or interest, the number plates issued to the owner for the vehicle expire and shall not be transferred by the department to any other motor vehicle. EXCEPT AS OTHERWISE PROVIDED IN SUBSECTION (5)(d) OF THIS SECTION, whenever the owner of a motor vehicle that is Class B personal property, as defined in section 42-3-106 (2)(b), Class D personal property, as defined in section 42-3-106 (2)(d), or Class F personal property, as defined in section 42-3-106 (2)(e), transfers or assigns the owner's title or interest, the number plates issued to the owner for the vehicle expire and shall not be transferred by the department to any other motor vehicle. An

-2- DRAFT

owner of a motor vehicle whose number plates expire due to the operation of this subsection (5)(a) who wishes to retain the same combination of letters or numbers displayed on the expired license plates retains the priority right to use the combination and may, after surrendering the expired plates to the department, apply for personalized license plates with the combination in the manner specified in section 42-3-211 when registering another motor vehicle.

(d) (I) Subsection (5)(a) of this section does not apply to number plates issued to a fleet operator that are easily legible and in good condition if the department provides written blanket authorization to the fleet operator to transfer the number plates from one fleet vehicle to another when the fleet operator transfers or assigns the owner's title or interest in the fleet vehicle from which the number plates are being transferred. Subject to the requirements relating to the use of approved third-party providers set forth in section 42-1-234, the department shall allow a fleet operator that is authorized to transfer number plates pursuant to this subsection (5)(d) to maintain its own inventory of new number plates and to use a third-party provider to handle all or any portion of both its vehicle registration, lien, and titling needs and its number plate inventory ordering, management, and distribution needs.

(II) The department may promulgate rules or establish guidelines to specify or clarify the requirements that a fleet operator must meet to apply for, obtain, and maintain authorization to transfer number plates as authorized by this subsection (5)(d) and to provide oversight and auditing

-3- DRAFT

1	REQUIREMENTS RELATING TO THE USE OF APPROVED THIRD-PARTY
2	PROVIDERS BY FLEET OPERATORS.
3	(III) As used in this subsection $(5)(d)$ :
4	(A) "FLEET OPERATOR" MEANS A FLEET OPERATOR, AS DEFINED IN
5	SECTION 42-1-102 (35), WHO OWNS OR LEASES A FLEET OF AT LEAST
6	TWENTY-FIVE FLEET VEHICLES, WHOSE PRIMARY BUSINESS IS THE RENTAL
7	OF SUCH FLEET VEHICLES FOR PERIODS OF LESS THAN FORTY-FIVE DAYS,
8	INCLUDING RENEWALS, TO ANOTHER PERSON, AND WHO IS ELIGIBLE TO PAY
9	SPECIFIC OWNERSHIP TAX FOR SUCH FLEET VEHICLES IN THE MANNER
10	SPECIFIED IN SECTION 42-3-107 (11).
11	(B) "Fleet vehicle" means a fleet vehicle, as defined in
12	SECTION 42-1-102 (36), THAT IS CLASS B PERSONAL PROPERTY, AS
13	DEFINED IN SECTION 42-3-106 (2)(b), OR CLASS C PERSONAL PROPERTY,
14	AS DEFINED IN SECTION 42-3-106 (2)(c), AND THAT IS PRIMARILY USED BY
15	A FLEET OPERATOR FOR RENTAL FOR PERIODS OF LESS THAN FORTY-FIVE
16	DAYS, INCLUDING RENEWALS, TO ANOTHER PERSON.
17	SECTION 2. Act subject to petition - effective date. This act
18	takes effect at 12:01 a.m. on the day following the expiration of the
19	ninety-day period after final adjournment of the general assembly; except
20	that, if a referendum petition is filed pursuant to section 1 (3) of article V
21	of the state constitution against this act or an item, section, or part of this
22	act within such period, then the act, item, section, or part will not take
23	effect unless approved by the people at the general election to be held in
24	November 2024 and, in such case, will take effect on the date of the
25	official declaration of the vote thereon by the governor.

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# First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

**BILL B** 

LLS NO. 23-0107.01 Jery Payne x2157

**HOUSE BILL** 

#### **HOUSE SPONSORSHIP**

Huffman and Rich, Lindsay

#### SENATE SPONSORSHIP

Bridges, Winter

**House Committees** 

#### **Senate Committees**

	A BILL FOR AN ACT		
101	CONCERNING A REQUIREMENT THAT MOTOR VEHICLE DRIVERS TAKE		
102	CERTAIN ACTIONS TO MITIGATE THE RISK THEIR VEHICLES		
103	PRESENT TO STATIONARY VEHICLES ON THE ROAD.		

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov/">http://leg.colorado.gov/</a>.)

**Transportation Legislation Review Committee.** Current law requires a motor vehicle driver to move to one lane apart from a stationary vehicle when:

- 2 lanes move in the same direction;
- The driver is able to move to the lane apart; and

- One of the following vehicles is stationary on the road:
  - An authorized emergency vehicle;
  - A stationary towing carrier vehicle;
  - A stationary public utility service vehicle; or
  - A vehicle to which chains are being applied.

If a person cannot move to be one lane apart from the stationary vehicle, the person must slow down and drive at a safe speed.

The bill adds the same requirement for stationary motor vehicles that are displaying flashing hazard lights or warning lights and clarifies that the law applies to public utility service vehicles operated by the public utility or by an authorized contractor of the public utility.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 42-4-705, amend 3 (2)(a) introductory portion, (2)(a)(II), (2)(a)(III), (2)(b), (2)(c)(I), and 4 (2.6); and **add** (2)(a)(IV) as follows: 5 42-4-705. Operation of vehicle approached by emergency 6 vehicle - operation of vehicle approaching stationary emergency 7 vehicle, stationary towing carrier vehicle, or stationary public utility 8 service vehicle. (2) (a) A driver in a MOTOR vehicle shall exhibit due 9 care and caution and proceed as described in subsections (2)(b) and (2)(c) 10 of this section when approaching or passing: 11 (II) A stationary towing carrier vehicle that is giving a visual 12 signal by means of flashing, rotating, or oscillating yellow lights; or (III) A stationary public utility service vehicle THAT IS OPERATED 13 14 BY A PUBLIC UTILITY, AS DEFINED IN SECTION 39-4-101 OR 40-1-103, OR 15 AN AUTHORIZED CONTRACTOR OF THE PUBLIC UTILITY AND that is giving 16 a visual signal by means of flashing, rotating, or oscillating amber lights; 17 OR 18 (IV) A STATIONARY MOTOR VEHICLE GIVING A HAZARD SIGNAL BY 19 DISPLAYING ALTERNATELY FLASHING LIGHTS OR DISPLAYING WARNING

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LIGHTS.

(b) On a highway with at least two adjacent lanes proceeding in the same direction on the same side of the highway where a stationary authorized emergency vehicle, stationary towing carrier vehicle, or stationary public utility service vehicle DESCRIBED IN SUBSECTION (2)(a) OF THIS SECTION is located, the driver of an approaching or passing vehicle shall proceed with due care and caution and yield the right-of-way by moving into a lane at least one moving lane apart from the stationary authorized emergency vehicle, stationary towing carrier vehicle, or stationary public utility service vehicle DESCRIBED IN SUBSECTION (2)(a) OF THIS SECTION unless directed otherwise by a peace officer or other authorized emergency personnel. If movement to an adjacent moving lane is not possible due to weather, road conditions, or the immediate presence of vehicular or pedestrian traffic, the driver of the approaching MOTOR vehicle shall proceed in the manner described in subsection (2)(c) of this section.

(c) (I) On a highway that does not have at least two adjacent lanes proceeding in the same direction on the same side of the highway where a stationary authorized emergency vehicle, stationary towing carrier vehicle, or stationary public utility service vehicle DESCRIBED IN SUBSECTION (2)(a) OF THIS SECTION is located, or if movement by the driver of the approaching MOTOR vehicle into an adjacent moving lane, as described in subsection (2)(b) of this section, is not possible, the driver of an approaching MOTOR vehicle shall reduce and maintain a safe speed with regard to the location of the stationary authorized emergency vehicle, stationary towing carrier vehicle, or stationary public utility service vehicle DESCRIBED IN SUBSECTION (2)(a) OF THIS SECTION;

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weather conditions; road conditions; and vehicular or pedestrian traffic and proceed with due care and caution, or as directed by a peace officer or other authorized emergency personnel.

(2.6) (a) A driver in a vehicle that is approaching or passing a motor vehicle where the tires are being equipped with chains on the side of the highway shall exhibit due care and caution and proceed as described in paragraphs (b) and (c) of this subsection (2.6) SUBSECTION (2) OF THIS SECTION. THE DRIVER OF A MOTOR VEHICLE THAT IS BEING EQUIPPED WITH CHAINS SHALL GIVE A HAZARD SIGNAL BY DISPLAYING ALTERNATELY FLASHING LIGHTS OR DISPLAYING WARNING LIGHTS.

(b) On a highway with at least two adjacent lanes proceeding in the same direction on the same side of the highway where chains are being applied to the tires of a motor vehicle, the driver of an approaching or passing vehicle shall proceed with due care and caution and yield the right-of-way by moving into a lane at least one moving lane apart from the vehicle, unless directed otherwise by a peace officer or other authorized emergency personnel. If movement to an adjacent moving lane is not possible due to weather, road conditions, or the immediate presence of vehicular or pedestrian traffic, the driver of the approaching vehicle shall proceed in the manner described in paragraph (c) of this subsection (2.6).

(c) On a highway that does not have at least two adjacent lanes proceeding in the same direction on the same side of the highway where chains are being applied to the tires of a motor vehicle, or if movement by the driver of the approaching vehicle into an adjacent moving lane, as described in paragraph (b) of this subsection (2.6), is not possible, the driver of an approaching vehicle shall reduce and maintain a safe speed

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with regard to the location of the motor vehicle where chains are being applied to the tires, weather conditions, road conditions, and vehicular or pedestrian traffic, and shall proceed with due care and caution, or as directed by a peace officer or other authorized emergency personnel.

**SECTION 2.** Act subject to petition - effective date - applicability. (1) This act takes effect at 12:01 a.m. on the day following the expiration of the ninety-day period after final adjournment of the general assembly; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within such period, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2024 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

(2) This act applies to offenses committed on or after the applicable effective date of this act.

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# First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

**BILL C** 

LLS NO. 23-0108.01 Yelana Love x2295

**HOUSE BILL** 

#### **HOUSE SPONSORSHIP**

Boesenecker, Huffman, Lindsay, Sullivan

#### **SENATE SPONSORSHIP**

Winter,

**House Committees** 

101

**Senate Committees** 

#### A BILL FOR AN ACT

CONCERNING YIELDING TO LARGER VEHICLES IN ROUNDABOUTS.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov/">http://leg.colorado.gov/</a>.)

The bill requires a driver to yield the right-of-way to a driver of a vehicle having a total length of at least 40 feet or a total width of at least 10 feet (large vehicle) when driving through a roundabout. The bill also requires that when 2 drivers of large vehicles approach or drive through a roundabout at the same time, the driver on the right must yield the right-of-way to the driver on the left.

A person who fails to yield commits a class A traffic infraction and is subject to a fine of \$70 and an \$11 surcharge.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add 42-4-715 as
3	follows:
4	42-4-715. Yielding right-of-way in roundabouts - definition
5	(1) As used in this section, "roundabout" means a circular
6	INTERSECTION OR JUNCTION IN WHICH ROAD TRAFFIC FLOWS ALMOST
7	CONTINUOUSLY IN ONE DIRECTION AROUND A CENTRAL ISLAND.
8	(2) (a) When approaching or driving through a
9	ROUNDABOUT, A PERSON DRIVING A VEHICLE SHALL:
10	(I) YIELD THE RIGHT-OF-WAY TO THE DRIVER OF A VEHICLE WITH
11	A TOTAL LENGTH OF FORTY FEET OR GREATER OR A TOTAL WIDTH OF TEN
12	FEET OR GREATER THAT IS DRIVING THROUGH THE ROUNDABOUT AT THE
13	SAME TIME OR SO CLOSELY AS TO PRESENT AN IMMEDIATE HAZARD; AND
14	(II) SLOW DOWN OR STOP IF NECESSARY TO YIELD TO THE OTHER
15	VEHICLE AS REQUIRED BY SUBSECTION $(2)(a)(I)$ OF THIS SECTION.
16	(b) This subsection (2) does not require a person who is
17	DRIVING A VEHICLE THROUGH A ROUNDABOUT TO YIELD THE
18	RIGHT-OF-WAY TO THE DRIVER OF A VEHICLE WITH A TOTAL LENGTH OF
19	FORTY FEET OR GREATER OR A TOTAL WIDTH OF TEN FEET OR GREATER
20	THAT IS APPROACHING, BUT HAS NOT YET ENTERED, THE ROUNDABOUT.
21	(3) If two vehicles each having a total length of forty
22	FEET OR GREATER OR A TOTAL WIDTH OF TEN FEET OR GREATER APPROACH
23	OR DRIVE THROUGH A ROUNDABOUT AT THE SAME TIME OR SO CLOSELY AS
24	TO PRESENT AN IMMEDIATE HAZARD, THE DRIVER ON THE RIGHT SHALL
25	YIELD THE RIGHT-OF-WAY TO THE DRIVER ON THE LEFT AND SHALL SLOW
26	DOWN OR STOP IF NECESSARY TO VIELD TO THE DRIVER ON THE LEFT

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(4) A PERSON WHO VIOLATES THIS SECTION COMMITS A CLASS A TRAFFIC INFRACTION.

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SECTION 2. In Colorado Revised Statutes, 42-4-1701, amend 4 (4)(a)(I)(H) as follows:

42-4-1701. Traffic offenses and infractions classified penalties - penalty and surcharge schedule - repeal. (4) (a) (I) Except as provided in subsection (5)(c) of this section, every person who is convicted of, who admits liability for, or against whom a judgment is entered for a violation of this title 42 to which subsection (5)(a) or (5)(b) of this section applies shall be fined or penalized and have a surcharge levied in accordance with sections 24-4.1-119 (1)(f) and 24-4.2-104 (1)(b)(I), in accordance with the penalty and surcharge schedule set forth in subsections (4)(a)(I)(A) to (4)(a)(I)(S) of this section; or, if no penalty or surcharge is specified in the schedule, the penalty for class A and class B traffic infractions is fifteen dollars, and the surcharge is four dollars. These penalties and surcharges apply whether the defendant acknowledges the defendant's guilt or liability in accordance with the procedure set forth by subsection (5)(a) of this section, is found guilty by a court of competent jurisdiction, or has judgment entered against the defendant by a county court magistrate. Penalties and surcharges for violating specific sections are as follows:

22	<b>Section Violated</b>	Penalty	Surcharge
23	(H) Rights-of-	way violations:	
24	42-4-701	\$ 70.00	\$ 10.00
25	42-4-702	70.00	10.00
26	42-4-703	70.00	10.00
27	42-4-704	70.00	10.00

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1	42-4-705	70.00	16.00
2	42-4-706	70.00	10.00
3	42-4-707	70.00	10.00
4	42-4-708	35.00	10.00
5	42-4-709	70.00	10.00
6	42-4-710	70.00	10.00
7	42-4-711	100.00	10.00
8	42-4-712	70.00	10.00
9	42-4-714	70.00	10.00
10	42-4-715	70.00	11.00

**SECTION 3.** Act subject to petition - effective date - applicability. (1) This act takes effect October 1, 2023; except that, if a referendum petition is filed pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within the ninety-day period after final adjournment of the general assembly, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2024 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

(2) This act applies to offenses committed on or after the applicable effective date of this act.

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# First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

**BILL D** 

LLS NO. 23-0110.01 Jery Payne x2157

**SENATE BILL** 

#### SENATE SPONSORSHIP

Winter,

#### **HOUSE SPONSORSHIP**

Boesenecker and Lindsay, Sullivan, Valdez A.

#### **Senate Committees**

1 1

#### **House Committees**

	A BILL FOR AN ACT		
01	CONCERNING THE REGULATION OF PROCESSES ASSOCIATED WITH THE		
02	LICENSING OF A MINOR TO DRIVE A MOTOR VEHICLE ON A		
03	ROADWAY.		

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov/">http://leg.colorado.gov/</a>.)

**Transportation Legislation Review Committee.** For 10 income tax years, **section 1** of the bill creates a refundable income tax credit for purchasing driver education and training for a minor. The amount of the credit is the amount spent on driver education and training, but cannot exceed \$1,000 per student. To claim a credit, an individual must provide

the department of revenue (department) with a receipt for the amount paid if the department requests the receipt.

Currently, a minor who is under 18 years of age may be issued a driver's license or temporary driver's license if the minor has held an instruction permit for 12 months and has completed 50 hours of supervised driving, including 10 hours of night driving. **Section 2** adds the requirements that the applicant must:

- Complete a 30-hour driver education course, which may include an online course, approved by the department; and
- Receive at least 6 hours of behind-the-wheel driving training with a driving instructor or, for minors who live in rural areas of the state, 12 hours of behind-the-wheel training with a parent, a legal guardian, or an alternate permit supervisor.

Additionally, **section 2** eliminates the current instructional requirements for minors under 16 and one-half years of age to hold an instruction permit for 12 months, complete 50 hours of supervised driving, including 10 hours of night driving, and receive 6 hours of behind-the-wheel driving training with a driving instructor or, if the minor lives more than 30 miles from a business offering driving instruction, at least 12 hours of training from a parent, legal guardian, or responsible adult to be eligible for issuance of a driver's license.

**Section 2** also adds a requirement that a minor who is 18 years of age or older and under 21 years of age must successfully complete a 4-hour prequalification driver awareness program approved by the department to be issued a driver's license or temporary driver's license.

Current law authorizes the department to issue an instruction permit to a minor if the minor meets one of the following conditions:

- A minor who is 16 years of age or older need not complete a driver education course;
- A minor who is at least 15 and one-half years of age but under 16 years of age must have completed a driver education course or a 4-hour driver awareness course; or
- A minor who is 15 years of age or older but under 15 and one-half years of age must have completed a driver education course.

Sections 2 and 3 eliminate the tiered system and require all minors who are under 18 years of age to complete a 30-hour driver education course and minors who are 18 years of age or older but under 21 years of age to complete a 4-hour driver awareness course.

**Section 5** prohibits a person who has been convicted of certain violent or sexual crimes from providing behind-the-wheel driving instruction to minors. A commercial driving school is prohibited from employing such a driving instructor to provide behind-the-wheel driving instruction to minors. Each instructor employed by a commercial driving

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school must obtain a fingerprint-based criminal history record check to verify that the instructor has not committed a disqualifying crime.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add 39-22-549 as
3	follows:
4	39-22-549. Credit for qualified driving instructional expense
5	- legislative declaration - definitions - repeal. (1) (a) The General
6	ASSEMBLY HEREBY FINDS AND DECLARES THAT, IN ACCORDANCE WITH
7	SECTION $39-21-304(1)$ , the purpose of this tax expenditure is to:
8	(I) INDUCE TAXPAYERS TO OBTAIN DRIVER EDUCATION AND
9	TRAINING FOR MINOR DRIVERS THAT WILL INCREASE ROAD SAFETY IN
10	COLORADO FOR BOTH THE MINOR AND OTHER DRIVERS; AND
11	(II) PROVIDE TAX RELIEF FOR TAXPAYERS THAT COMPLETE DRIVER
12	EDUCATION AND TRAINING.
13	(b) The general assembly and the state auditor shall
14	MEASURE THE EFFECTIVENESS OF THE CREDIT IN ACHIEVING THE PURPOSE
15	SPECIFIED IN SUBSECTION $(1)(a)$ OF THIS SECTION BASED ON THE INCREASE
16	IN THE NUMBER OF MINOR DRIVERS THAT COMPLETE A DRIVER EDUCATION
17	AND TRAINING PROGRAM AFTER THE EFFECTIVE DATE OF THIS SECTION.
18	(2) As used in this section:
19	(a) "Credit" means the credit, created in this section,
20	AGAINST THE INCOME TAX IMPOSED IN THIS ARTICLE 22.
21	(b) "DEPARTMENT" MEANS THE DEPARTMENT OF REVENUE.
22	(c) "QUALIFIED DRIVING INSTRUCTIONAL EXPENSE" MEANS THE:
23	(I) THIRTY-HOUR DRIVER EDUCATION COURSE APPROVED BY THE
24	department that is required in Section 42-2-104 (4)(a)(III); or
25	(II) SIX HOURS OF BEHIND-THE-WHEEL DRIVING TRAINING WITH A

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1	DRIVING INSTRUCTOR EMPLOYED BY OR ASSOCIATED WITH A DRIVER
2	EDUCATION COURSE AS DESCRIBED IN SECTION 42-4-104 (4)(a)(IV)(A).
3	(d) "QUALIFIED INDIVIDUAL" MEANS AN INDIVIDUAL WHO PAID A
4	QUALIFIED DRIVING INSTRUCTIONAL EXPENSE FOR:
5	(I) THE INDIVIDUAL, IF A MINOR;
6	(II) A MINOR DEPENDENT OF THE INDIVIDUAL;
7	(III) A MINOR FOSTER CHILD OF THE INDIVIDUAL; OR
8	(IV) ANY MINOR MEMBER OF THE INDIVIDUAL'S IMMEDIATE
9	FAMILY.
10	(3) For any income tax year commencing on or after
11	January 1, 2023, but before January 1, 2033, a qualified
12	INDIVIDUAL IS ALLOWED A CREDIT AGAINST THE TAX IMPOSED BY THIS
13	ARTICLE 22 FOR A QUALIFIED DRIVING INSTRUCTIONAL EXPENSE; EXCEPT
14	THAT THE AMOUNT OF THE CREDIT MUST NOT EXCEED ONE THOUSAND
15	DOLLARS PER STUDENT WHO RECEIVED EDUCATION OR TRAINING FOR THE
16	Income tax year commencing on January 1, 2023, as adjusted for
17	INFLATION FOR EACH INCOME TAX YEAR THEREAFTER.
18	(4) The amount of the credit that exceeds the qualified
19	INDIVIDUAL'S INCOME TAXES DUE IS REFUNDED TO THE QUALIFIED
20	INDIVIDUAL.
21	(5) TO CLAIM A CREDIT, A QUALIFIED INDIVIDUAL MUST PROVIDE
22	TO THE DEPARTMENT, UPON THE DEPARTMENT'S REQUEST, A RECEIPT FOR
23	THE AMOUNT THE INDIVIDUAL PAID FOR THE QUALIFYING DRIVING
24	INSTRUCTIONAL EXPENSE.
25	(6) The credit is not considered to be income or resources
26	FOR THE PURPOSE OF DETERMINING ELIGIBILITY FOR THE PAYMENT OF
27	PUBLIC ASSISTANCE BENEFITS OR MEDICAL ASSISTANCE BENEFITS

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I	AUTHORIZED UNDER STATE LAW OR FOR A PAYMENT MADE UNDER ANY
2	OTHER PUBLICLY FUNDED PROGRAMS.
3	(7) This section is repealed, effective December 31, 2038.
4	SECTION 2. In Colorado Revised Statutes, 42-2-104, amend
5	(4)(a); <b>repeal</b> (5); and <b>add</b> (5.5) as follows:
6	<b>42-2-104.</b> Licenses issued - denied. (4) (a) The department shall
7	not issue a driver's license, including a temporary driver's license under
8	section 42-2-106 (2) 42-2-106 (5), to a person under eighteen years of age
9	unless the person has:
10	(I) Applied for, been issued, and possessed an appropriate
11	instruction permit for at least twelve months; and
12	(II) Submitted a log or other written evidence on a standardized
13	form approved by the department certifying that the person has completed
14	not less than fifty hours, of which not less than tenhours must have
15	BEEN COMPLETED WHILE DRIVING AT NIGHT, of actual driving experience
16	of which not less than ten hours must have been completed while driving
17	at night, which with a driving supervisor listed in Section 42-2-106
18	(2)(b), $(2)(c)$ , OR $(2)(e)$ . THE form is MUST BE signed by:
19	(A) The person's parent or guardian or by a ANOTHER responsible
20	adult;
21	(B) The instructor of a driver's DRIVER education course approved
22	by the department; or
23	(C) Any individual who is twenty-one years of age or older, who
24	holds a valid driver's license, and who instructed the applicant if the
25	applicant is a foster child.
26	(III) SUCCESSFULLY COMPLETED A THIRTY-HOUR DRIVER
27	EDUCATION COURSE, WHICH MAY BE COMPLETED ONLINE, THAT IS

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1	APPROVED BY THE DEPARTMENT; AND
2	(IV) RECEIVED A MINIMUM OF:
3	(A) SIX HOURS OF BEHIND-THE-WHEEL DRIVING TRAINING WITH A
4	DRIVING INSTRUCTOR EMPLOYED BY OR ASSOCIATED WITH A DRIVER
5	EDUCATION COURSE THAT IS APPROVED BY THE DEPARTMENT; OR
6	(B) TWELVE HOURS OF BEHIND-THE-WHEEL DRIVING TRAINING
7	DIRECTED BY A PARENT, A LEGAL GUARDIAN, OR AN ALTERNATE PERMIT
8	SUPERVISOR APPOINTED IN ACCORDANCE WITH SECTION 42-2-106 (2)(e)(I)
9	IF NO ENTITY OFFERS APPROVED BEHIND-THE-WHEEL DRIVING TRAINING
10	AT LEAST TWENTY HOURS A WEEK FROM A PERMANENT LOCATION WITH AN
11	ADDRESS THAT IS WITHIN THIRTY MILES OF THE PERMIT HOLDER'S
12	RESIDENCE.
13	(5) The department shall not issue a driver's license to a person
14	under sixteen years and six months of age unless the person has either:
15	(a) Received a minimum of twelve hours of
16	driving-behind-the-wheel training directed by a parent, a legal guardian,
17	or an alternate permit supervisor, which training shall be in addition to the
18	driving experience required by subsection (4) of this section, if no entity
19	offers approved behind-the-wheel driver training at least twenty hours a
20	week from a permanent location with an address that is within thirty miles
21	of the permit holder's residence; or
22	(b) Received a minimum of six hours of driving-behind-the-wheel
23	training with a driving instructor employed or associated with an
24	approved driver education course.
25	(5.5) The department shall not issue a driver's license,
26	INCLUDING A TEMPORARY DRIVER'S LICENSE UNDER SECTION 42-2-106 (5),
27	TO A PERSON WHO IS EIGHTEEN YEARS OF AGE OR OLDER AND UNDER

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1	TWENTY-ONE YEARS OF AGE UNLESS THE PERSON HAS SUCCESSFULLY
2	COMPLETED A FOUR-HOUR PREQUALIFICATION DRIVER AWARENESS
3	PROGRAM THAT IS APPROVED BY THE DEPARTMENT OR A THIRTY-HOUR
4	DRIVER EDUCATION COURSE THAT IS APPROVED BY THE DEPARTMENT.
5	SECTION 3. In Colorado Revised Statutes, repeal and reenact,
6	with amendments, 42-2-106 as follows:
7	42-2-106. Instruction permits and temporary licenses -
8	penalty. (1) (a) THE DEPARTMENT SHALL ISSUE AN INSTRUCTION PERMIT
9	TO A MINOR WHO IS FIFTEEN YEARS OF AGE OR OLDER AND UNDER
10	TWENTY-ONE YEARS OF AGE AND WHO:
11	(I) HAS SUCCESSFULLY COMPLETED A THIRTY-HOUR DRIVER
12	EDUCATION COURSE THAT IS APPROVED BY THE DEPARTMENT; AND
13	(II) MEETS THE REQUIREMENTS TO BE ISSUED AN INSTRUCTION
14	PERMIT IN ACCORDANCE WITH SECTIONS 42-2-107 AND 42-2-108.
15	(b) THE DEPARTMENT SHALL ISSUE AN INSTRUCTION PERMIT TO A
16	MINOR WHO IS EIGHTEEN YEARS OF AGE OR OLDER AND WHO:
17	(I) Has successfully completed a thirty-hour driver
18	EDUCATION COURSE THAT IS APPROVED BY THE DEPARTMENT OR A
19	FOUR-HOUR PREQUALIFICATION DRIVER AWARENESS PROGRAM THAT IS
20	APPROVED BY THE DEPARTMENT; AND
21	(II) QUALIFIES FOR AN INSTRUCTION PERMIT IN ACCORDANCE WITH
22	SECTIONS 42-2-107 AND 42-2-108.
23	(c) THE DEPARTMENT SHALL ISSUE AN INSTRUCTION PERMIT TO A
24	MINOR WHO IS QUALIFIED UNDER SUBSECTION (1)(a) OR (1)(b) OF THIS
25	SECTION AND WHO HAS A DISABILITY THAT REQUIRES THE PERSON TO USE
26	A SPECIAL VEHICLE OR THAT QUALIFIES THE MINOR FOR PARKING
27	DRIVILEGES LINDED SECTION 42-3-204 DUT THE DEDARTMENT MAY SET

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1	ADDITIONAL REASONABLE REQUIREMENTS ON THE USE OF THE
2	INSTRUCTION PERMIT.
3	(2) (a) An instruction permit entitles the holder to drive
4	A MOTOR VEHICLE ON A ROADWAY IF THE MINOR COMPLIES WITH
5	SUBSECTION (2)(b) OF THIS SECTION.
6	(b) EXCEPT AS PROVIDED IN SUBSECTION $(2)(c)$ , $(2)(d)$ , or $(2)(e)$
7	OF THIS SECTION, AN INSTRUCTION PERMIT HOLDER SHALL NOT DRIVE A
8	MOTOR VEHICLE ON A ROADWAY UNLESS:
9	(I) THE PERMIT IS IN THE HOLDER'S IMMEDIATE POSSESSION; AND
10	(II) One of the following persons who holds a Colorado
11	DRIVER'S LICENSE IS SUPERVISING THE PERMIT HOLDER FROM THE FRONT
12	PASSENGER SEAT OR, IF THE MOTOR VEHICLE IS A MOTORCYCLE, IN CLOSE
13	PROXIMITY TO WHERE THE PERMIT HOLDER IS DRIVING:
14	(A) THE MINOR'S PARENT OR STEPPARENT;
15	(B) THE MINOR'S GRANDPARENT WITH POWER OF ATTORNEY;
16	(C) The guardian who cosigned the application for the
17	MINOR'S INSTRUCTION PERMIT;
18	(D) THE FOSTER PARENT WHO COSIGNED THE APPLICATION FOR
19	THE MINOR'S INSTRUCTION PERMIT;
20	(E) An approved driver education instructor if the motor
21	VEHICLE COMPLIES WITH SECTION $42\text{-}2\text{-}602$ and is marked to indicate
22	THAT IT IS USED FOR INSTRUCTION;
23	(F) A PERSON AUTHORIZED TO SUPERVISE A FOSTER CHILD IN
24	SUBSECTION (2)(c) OF THIS SECTION; OR
25	(G) AN ALTERNATE PERMIT SUPERVISOR APPOINTED IN
26	ACCORDANCE WITH SUBSECTION $(2)(e)(I)$ of this section.
27	(c) Notwithstanding subsection (2)(d) of this section a

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1	FOSTER CHILD MAY DRIVE WITH AND FULFILL THE FIFTY-HOUR DRIVING
2	REQUIREMENT ESTABLISHED IN SECTION 42-2-104 (4)(a)(II) WITH ANY
3	PERSON WHO:
4	(I) HOLDS A VALID DRIVER'S LICENSE;
5	(II) IS TWENTY-ONE YEARS OF AGE OR OLDER; AND
6	(III) OCCUPIES THE FRONT PASSENGER SEAT, IN CLOSE PROXIMITY
7	TO THE FOSTER CHILD, FOR THE PURPOSES OF INSTRUCTION.
8	(d) The parent, stepparent, grandparent with power of
9	ATTORNEY, GUARDIAN WHO COSIGNED THE APPLICATION FOR THE MINOR'S
10	INSTRUCTION PERMIT, OR FOSTER PARENT WHO COSIGNED THE
11	APPLICATION FOR THE MINOR'S INSTRUCTION PERMIT MAY ALLOW THE
12	MINOR TO DRIVE WITH AN INDIVIDUAL WHO HOLDS A VALID DRIVER'S
13	LICENSE AND IS TWENTY-ONE YEARS OF AGE OR OLDER FOR ADDITIONAL
14	DRIVING EXPERIENCE, BUT THE ADDITIONAL DRIVING EXPERIENCE DOES
15	NOT COUNT TOWARD THE FIFTY-HOUR DRIVING REQUIREMENT
16	ESTABLISHED IN SECTION 42-2-104 $(4)(a)(II)$ .
17	(e) (I) IF THE PARENT, STEPPARENT, GRANDPARENT WITH POWER
18	OF ATTORNEY, GUARDIAN WHO COSIGNED THE APPLICATION FOR THE
19	MINOR'S INSTRUCTION PERMIT, OR FOSTER PARENT WHO COSIGNED THE
20	APPLICATION FOR THE MINOR'S INSTRUCTION PERMIT DOES NOT HAVE A
21	COLORADO DRIVER'S LICENSE, THE PERSON MAY APPOINT AN ALTERNATE
22	PERMIT SUPERVISOR WHO HOLDS A COLORADO DRIVER'S LICENSE.
23	(II) IF THE PARENT, STEPPARENT, GRANDPARENT WITH POWER OF
24	ATTORNEY, GUARDIAN WHO COSIGNED THE APPLICATION FOR THE MINOR'S
25	INSTRUCTION PERMIT, OR FOSTER PARENT WHO COSIGNED THE
26	APPLICATION FOR THE MINOR'S INSTRUCTION PERMIT IS IN THE UNITED
27	STATES MILITARY AND DOES NOT HAVE A COLORADO DRIVER'S LICENSE,

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1	THE PERSON MAY SUPERVISE THE INSTRUCTION PERMIT HOLDER IF THE
2	PERSON HOLDS A VALID DRIVER'S LICENSE FROM ANOTHER STATE, IS
3	AUTHORIZED TO DRIVE A MOTOR VEHICLE OR MOTORCYCLE, AND HAS
4	PROPER MILITARY IDENTIFICATION.
5	(3) TO BE AN APPROVED DRIVING INSTRUCTOR, THE INSTRUCTOR
6	MUST HAVE A VALID DRIVER'S LICENSE. TO BE AN APPROVED DRIVING
7	INSTRUCTOR WHO GIVES INSTRUCTION IN MOTORCYCLES, THE INSTRUCTOR
8	MUST HAVE A VALID MOTORCYCLE DRIVER'S LICENSE OR ENDORSEMENT
9	FROM COLORADO AND HAVE SUCCESSFULLY COMPLETED AN INSTRUCTION
10	PROGRAM IN MOTORCYCLE SAFETY THAT IS APPROVED BY THE
11	DEPARTMENT.
12	(4) An instruction permit expires three years after the
13	DATE OF ISSUANCE; EXCEPT THAT A TEMPORARY INSTRUCTION PERMIT TO
14	DRIVE A COMMERCIAL MOTOR VEHICLE, AS DEFINED IN SECTION 42-2-402
15	(4), EXPIRES ONE YEAR AFTER THE DATE OF ISSUANCE.
16	(5) (a) The department, in its discretion, may issue a
17	TEMPORARY MINOR DRIVER'S LICENSE OR TEMPORARY DRIVER'S LICENSE
18	TO AN APPLICANT WHO IS NOT A FIRST-TIME APPLICANT IN COLORADO OR
19	WHO IS UNDER EIGHTEEN YEARS OF AGE AND IS ACCOMPANIED BY A
20	PERSON WHO SIGNS AN AFFIDAVIT OF LIABILITY IN ACCORDANCE WITH
21	SECTION 42-2-108 (1) THAT WILL PERMIT THE APPLICANT TO OPERATE A
22	MOTOR VEHICLE WHILE THE DEPARTMENT COMPLETES ITS VERIFICATION
23	OF ALL FACTS RELATIVE TO THE APPLICANT'S RIGHT TO RECEIVE A MINOR
24	DRIVER'S LICENSE OR DRIVER'S LICENSE.
25	(b) The department shall issue a temporary minor driver's
26	LICENSE OR TEMPORARY DRIVER'S LICENSE TO A FIRST-TIME APPLICANT IN
27	COLORADO FOR A MINOR DRIVER'S LICENSE OR DRIVER'S LICENSE THAT

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1	WILL PERMIT THE APPLICANT TO OPERATE A MOTOR VEHICLE WHILE THE
2	DEPARTMENT COMPLETES ITS VERIFICATION OF ALL FACTS RELATIVE TO
3	THE APPLICANT'S RIGHT TO RECEIVE A MINOR DRIVER'S LICENSE OR
4	DRIVER'S LICENSE, INCLUDING THE AGE, IDENTITY, AND RESIDENCY OF THE
5	APPLICANT, UNLESS THE APPLICANT IS UNDER EIGHTEEN YEARS OF AGE
6	AND IS ACCOMPANIED BY A PERSON WHO SIGNS AN AFFIDAVIT OF LIABILITY
7	IN ACCORDANCE WITH SECTION 42-2-108 (1). THE VERIFICATION MUST
8	INCLUDE A COMPARISON OF EXISTING DRIVER'S LICENSE AND
9	IDENTIFICATION CARD IMAGES IN DEPARTMENT FILES WITH THE
10	APPLICANT'S IMAGES TO ENSURE THE APPLICANT HAS ONLY ONE IDENTITY.
11	(c) A TEMPORARY DRIVER'S LICENSE OR TEMPORARY MINOR
12	DRIVER'S LICENSE IS VALID FOR UP TO ONE YEAR AS DETERMINED BY THE
13	DEPARTMENT, UNLESS EXTENDED BY THE DEPARTMENT, AND MUST BE IN
14	THE APPLICANT'S IMMEDIATE POSSESSION WHILE OPERATING A MOTOR
15	VEHICLE. A TEMPORARY DRIVER'S LICENSE OR TEMPORARY MINOR
16	DRIVER'S LICENSE IMMEDIATELY BECOMES INVALID WHEN THE PERMANENT
17	DRIVER'S LICENSE HAS BEEN ISSUED OR HAS BEEN REFUSED FOR GOOD
18	CAUSE.
19	(6) A PERSON WHO VIOLATES THIS SECTION COMMITS A CLASS A
20	TRAFFIC INFRACTION.
21	SECTION 4. In Colorado Revised Statutes, 42-2-107, amend
22	(1)(a)(II) as follows:
23	42-2-107. Application for license or instruction permit -
24	anatomical gifts - donations to Emily Keyes - John W. Buckner organ
25	and tissue donation awareness fund - legislative declaration - rules -
26	annual report - repeal. (1) (a) (II) If an applicant is applying for an
27	instruction permit, or driver's LICENSE, or minor driver's license for the

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1	first time in Colorado and the applicant otherwise meets the requirements
2	for such license or permit, the applicant shall receive a temporary license,
3	TEMPORARY MINOR DRIVER'S LICENSE, or instruction permit pursuant to
4	section 42-2-106 (2) 42-2-106 (5) until the department verifies all facts
5	relative to such THE applicant's right to receive an instruction permit, or
6	minor driver's LICENSE, or driver's license, including the age, identity, and
7	residency of the applicant.
8	SECTION 5. In Colorado Revised Statutes, add 42-2-605 as
9	follows:
10	42-2-605. Criminal history of commercial driving instructors
11	- rules. (1) A COMMERCIAL DRIVING INSTRUCTOR SHALL NOT PROVIDE,
12	AND A COMMERCIAL DRIVING SCHOOL SHALL NOT EMPLOY A COMMERCIAL
13	DRIVING INSTRUCTOR TO PROVIDE, BEHIND-THE-WHEEL DRIVING
14	INSTRUCTION TO A MINOR IF THE COMMERCIAL DRIVING INSTRUCTOR HAS
15	BEEN, WITHIN THE LAST TWENTY YEARS, CONVICTED OF OR PLEAD GUILTY
16	OR NOLO CONTENDERE TO:
17	(a) A CRIMINAL VIOLATION OF ARTICLE 3; PART 4 OR 8 OF ARTICLE
18	6; ARTICLE 6.5; OR PART 4, 5, OR 8 OF ARTICLE 7 OF TITLE 18;
19	(b) ANY OTHER CRIME THAT THE DEPARTMENT DETERMINES, BY
20	RULE, PLACES A MINOR AT RISK OF SEXUAL MISCONDUCT OR VIOLENCE
21	WHEN DRIVING WITH THE COMMERCIAL DRIVING INSTRUCTOR; OR
22	(c) A CRIMINAL VIOLATION OF ARTICLE 2 OF TITLE 18, THE BASIS
23	OF WHICH IS AN OFFENSE LISTED IN SUBSECTION (1)(a) OR (1)(b) OF THIS
24	SECTION.
25	(2) (a) A COMMERCIAL DRIVING SCHOOL SHALL NOT EMPLOY OR
26	AUTHORIZE A COMMERCIAL DRIVING INSTRUCTOR TO PROVIDE
27	BEHIND-THE-WHEEL DRIVING INSTRUCTION TO A MINOR UNLESS THE

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COMMERCIAL DRIVING INSTRUCTOR HAS OBTAINED A FINGERPRINT-BASED

CRIMINAL HISTORY RECORD CHECK IN ACCORDANCE WITH SUBSECTION

(2)(b) OF THIS SECTION. THE COMMERCIAL DRIVING SCHOOL SHALL SUBMIT

TO THE DEPARTMENT THE NAME OF EACH COMMERCIAL DRIVING

INSTRUCTOR THAT IT INTENDS TO EMPLOY OR TO AUTHORIZE TO PROVIDE

BEHIND-THE-WHEEL DRIVING INSTRUCTION TO MINORS.

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(b) A COMMERCIAL DRIVING SCHOOL SHALL REQUIRE EACH COMMERCIAL DRIVING INSTRUCTOR WHO PROVIDES BEHIND-THE-WHEEL DRIVING INSTRUCTION TO MINORS TO SUBMIT A COMPLETE SET OF FINGERPRINTS TO A LOCAL LAW ENFORCEMENT AGENCY. THE LAW ENFORCEMENT AGENCY SHALL SUBMIT THE FINGERPRINTS TO THE COLORADO BUREAU OF INVESTIGATION FOR THE PURPOSE OF CONDUCTING A FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK. THE COLORADO BUREAU OF INVESTIGATION SHALL FORWARD THE FINGERPRINTS TO THE FEDERAL BUREAU OF INVESTIGATION FOR THE PURPOSE OF CONDUCTING A FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK. THE COLORADO BUREAU OF INVESTIGATION SHALL FORWARD THE RESULTS TO THE DEPARTMENT. THE DEPARTMENT MAY ACQUIRE A NAME-BASED JUDICIAL RECORD CHECK FOR A COMMERCIAL DRIVING INSTRUCTOR WHO HAS TWICE SUBMITTED TO A FINGERPRINT-BASED CRIMINAL HISTORY RECORD CHECK AND WHOSE FINGERPRINTS ARE UNCLASSIFIABLE. THE DEPARTMENT SHALL NOTIFY EACH COMMERCIAL DRIVING SCHOOL THAT EMPLOYS THE COMMERCIAL DRIVING INSTRUCTOR OF ANY CRIMINAL CONVICTION OR PLEA OF GUILTY OR NOLO CONTENDERE THAT DISQUALIFIES THE COMMERCIAL DRIVING INSTRUCTOR FROM PROVIDING INSTRUCTION IN ACCORDANCE WITH SUBSECTION (1) OF THIS SECTION. THE COMMERCIAL DRIVING INSTRUCTOR

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1	SHALL PAY THE COSTS ASSOCIATED WITH THE FINGERPRINT-BASED
2	CRIMINAL HISTORY RECORD CHECK TO THE COLORADO BUREAU OF
3	INVESTIGATION.
4	SECTION 6. Act subject to petition - effective date -
5	applicability. (1) This act takes effect at 12:01 a.m. on the day following
6	the expiration of the ninety-day period after final adjournment of the
7	general assembly; except that, if a referendum petition is filed pursuant
8	to section 1 (3) of article V of the state constitution against this act or an
9	item, section, or part of this act within such period, then the act, item,
10	section, or part will not take effect unless approved by the people at the
11	general election to be held in November 2024 and, in such case, will take
12	effect on the date of the official declaration of the vote thereon by the
13	governor.
14	(2) This act applies to acts committed on or after the effective date
15	of this act.

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# First Regular Session Seventy-fourth General Assembly STATE OF COLORADO

**BILL E** 

LLS NO. 23-0111.01 Brita Darling x2241

**SENATE BILL** 

#### SENATE SPONSORSHIP

Winter,

#### **HOUSE SPONSORSHIP**

Catlin and Froelich, Boesenecker, Huffman, Lindsay

**Senate Committees** 

#### **House Committees**

#### A BILL FOR AN ACT

101 CONCERNING THE ENFORCEMENT OF SAFETY REQUIREMENTS FOR 102 INTRASTATE MOTOR VEHICLE CARRIERS.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov/">http://leg.colorado.gov/</a>.)

**Transportation Legislation Review Committee.** The bill changes the amount of civil penalties that may be levied on commercial motor carriers for failure to comply with rules for the safe operation of commercial vehicles by tying the amount of civil penalties to the amount of federal civil penalties for interstate commercial motor carriers.

The bill also authorizes the department of revenue to cancel or

deny registration of a commercial motor carrier that fails to cooperate with the completion of a safety compliance review within 30 days.

1 Be it enacted by the General Assembly of the State of Colorado: 2 **SECTION 1.** In Colorado Revised Statutes, 42-4-235, amend 3 (2)(a), (2)(c), and (2)(d)(I) as follows: 4 42-4-235. Minimum standards for commercial vehicles - motor 5 carrier safety fund - created - definitions - rules - penalties. (2) (a) No 6 A person shall NOT operate a commercial vehicle as defined in subsection 7 (1) of this section on any public highway of this state unless such THE 8 vehicle is in compliance with the rules adopted by the chief of the 9 Colorado state patrol pursuant to subsection (4) of this section. Any A 10 person who THAT violates the rules, including any intrastate motor carrier, 11 shall be IS subject to the civil penalties authorized pursuant to 49 CFR 12 part 386, subpart G. as such subpart existed on October 1, 2001. Persons 13 who utilize A PERSON THAT USES an independent contractor shall not be 14 IS NOT liable for penalties imposed on the independent contractor for 15 equipment, acts, and omissions within the independent contractor's 16 control or supervision. All A STATE AGENCY OR COURT COLLECTING civil 17 penalties collected pursuant to this article by a state agency or by a court 18 shall be transmitted article 4 shall transmit the civil penalties to 19 the state treasurer, who shall credit them to the highway users tax fund 20 created in section 43-4-201, C.R.S., for allocation and expenditure as 21 specified in section 43-4-205 (5.5)(a). C.R.S. 22 The Colorado state patrol shall have HAS exclusive 23 enforcement authority to conduct safety compliance reviews, as defined 24 in 49 CFR 385.3, as such section existed on October 1, 2001, and to 25 impose civil penalties pursuant to such THE reviews. Nothing in this

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1	paragraph (c) shall This subsection (3)(c) does not expand or limit the
2	ability of local governments to conduct roadside safety inspections.
3	(d) (I) Upon notice from the Colorado state patrol, the department
4	shall, pursuant to section 42-3-120, cancel the registration of a motor
5	carrier who THAT:
6	(A) Fails to pay in full a civil penalty imposed pursuant to this
7	subsection (2) within thirty days after notification of the penalty; OR
8	(B) FAILS TO COOPERATE WITH THE COMPLETION OF A
9	COMPLIANCE REVIEW WITHIN THIRTY DAYS AFTER NOTIFICATION OF THE
10	FAILURE TO COOPERATE.
11	SECTION 2. In Colorado Revised Statutes, 42-3-120, amend
12	(3)(a) as follows:
13	42-3-120. Department may cancel or deny registration.
14	(3) (a) Upon receiving written notice from the Colorado state patrol that
15	a motor carrier has failed to timely pay civil penalties imposed in
16	accordance with section 42-4-235 (2) OR HAS FAILED TO COOPERATE WITH
17	THE COMPLETION OF A SAFETY COMPLIANCE REVIEW PURSUANT TO
18	SECTION 42-4-235 (2)(c), the department shall:
19	(I) Cancel the registration of any vehicle that is owned by the
20	carrier; and <del>shall</del>
21	(II) Deny the registration of any vehicle that is owned by the
22	carrier until the department receives notice from the Colorado state patrol
23	that the penalty has been paid in full OR THAT THE CARRIER HAS
24	COOPERATED WITH THE COMPLETION OF THE SAFETY COMPLIANCE REVIEW,
25	AS APPLICABLE.
26	SECTION 3. Act subject to petition - effective date. This act
2.7	takes effect October 1, 2023; except that, if a referendum petition is filed

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pursuant to section 1 (3) of article V of the state constitution against this act or an item, section, or part of this act within the ninety-day period after final adjournment of the general assembly, then the act, item, section, or part will not take effect unless approved by the people at the general election to be held in November 2024 and, in such case, will take effect on the date of the official declaration of the vote thereon by the governor.

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